LC01284

STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

#### **JANUARY SESSION, A.D. 2009**

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#### AN ACT

## RELATING TO COURTS AND CIVIL PROCEDURE -- PROCEDURE IN PARTICULAR ACTIONS

Introduced By: Senators Lynch, and Sosnowski

Date Introduced: February 26, 2009

Referred To: Senate Judiciary

It is enacted by the General Assembly as follows:

| 1  | SECTION 1. Title 10 of the General Laws entitled "COURTS AND CIVIL                              |
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| 2  | PROCEDURE-PROCEDURE IN PARTICULAR ACTIONS" is hereby amended by adding                          |
| 3  | thereto the following chapter:  |
| 4  | CHAPTER 3.1   |
| 5  | UNIFORM MEDIATION ACT   |
| 6  | 10-3.1-1. Title This chapter shall be known may be cited as the Uniform Mediation               |
| 7  | Act.  |
| 8  | 10-3.1-2. Definitions. – As used in this chapter:   |
| 9  | (1) "Mediation" means a process in which a mediator facilitates communication and               |
| 10 | negotiation between parties to assist them in reaching a voluntary agreement regarding their    |
| 11 | dispute;  |
| 12 | (2) "Mediation communication" means a statement, whether oral or in a record or verbal          |
| 13 | or nonverbal, that occurs during the mediation or is made for purposes of considering,          |
| 14 | conducting, participating in, initiating, continuing, or reconvening a mediation or retaining a |
| 15 | mediator;   |
| 16 | (3) "Mediator" means an individual who conducts a mediation;                                    |
| 17 | (4) "Nonparty participant" means a person, other than a part or mediator, that participates     |
| 18 | in a mediation;   |

| 1  | (5) "Mediation party" means a person that participates in a mediation and whose                  |
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| 2  | agreement is necessary to resolve the dispute;   |
| 3  | (6) "Person" means an individual, corporation, business trust, estate, trust, partnership,       |
| 4  | limited liability company, association, joint venture, government; governmental subdivision,     |
| 5  | agency, or instrumentality; public corporation, or any other legal or commercial entity;         |
| 6  | (7) "Proceeding" means:  |
| 7  | (i) A judicial, administrative, arbitral, or other adjudicative process, including related pre-  |
| 8  | hearing and post-hearing motions, conferences, and discovery; or                                 |
| 9  | (ii) A legislative hearing or similar process.   |
| 10 | (8) "Record" means information that is inscribed on a tangible medium or that is stored in       |
| 11 | an electronic or other medium and is retrievable in perceivable form; and                        |
| 12 | (9) "Sign" means:  |
| 13 | (i) To execute or adopt a tangible symbol with the present intent to authenticate a record;      |
| 14 | <u>or</u>  |
| 15 | (ii) To attach or logically associate an electronic symbol, sound, or process to or with a       |
| 16 | record with the present intent to authenticate a record.   |
| 17 | 10-3.1-3. Scope. – (a) Except as otherwise provided in subsection (b) or (c), this chapter       |
| 18 | applies to mediation in which:   |
| 19 | (1) The mediation parties are required to mediate by statute or court or administrative          |
| 20 | agency rule or referred to mediation by a court, administrative agency, or arbitrator;           |
| 21 | (2) The mediation parties and the mediator agree to mediate in a record that demonstrates        |
| 22 | an expectation that mediation communications will be privileged against disclosure; or           |
| 23 | (3) The mediation parties use as a mediator an individual who holds himself or herself           |
| 24 | out as a mediator or the mediation is provided by a person that holds itself out as providing    |
| 25 | mediation.   |
| 26 | (b) The chapter does not apply to a mediation:   |
| 27 | (1) Relating to the establishment, negotiation, administration, or termination of a              |
| 28 | collective bargaining relationship;  |
| 29 | (2) Relating to a dispute that is pending under or is part of the processes established by a     |
| 30 | collective bargaining agreement, except that the chapter applies to a mediation arising out of a |
| 31 | dispute that has been filed with an administrative agency or court;                              |
| 32 | (3) Conducted by a judge who might make a ruling on the case; or                                 |
| 33 | (4) Conducted under the auspices of:   |
| 34 | (i) A primary or secondary school if all the parties are students; or                            |

| 1  | (ii) A correctional institution for youths if all the parties are residents of the institution;       |
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| 2  | (c) If the parties agree in advance in a signed record, or a record of proceeding reflects            |
| 3  | agreement by the parties, that all or part of a mediation is not privileged, the privileges under     |
| 4  | sections 10-3.1-4 through 10-3.1-6 do not apply to the mediation or part agreed upon. However,        |
| 5  | sections 10-3.1-4 through 10-3.1-6 apply to a mediation communication made by a person that           |
| 6  | has not received actual notice of the agreement before the communication is made.                     |
| 7  | <u>10-3.1-4. Privilege against disclosure – Admissibility Discovery. – (a) Except as</u>              |
| 8  | otherwise provided in section 10-3.1-6, a mediation communication is privileged as provided in        |
| 9  | subsection (b), and is not subject to discovery or admissible in evidence in a proceeding, unless     |
| 10 | waived or precluded as provided by section 10-3.1-5;  |
| 11 | (b) In a proceeding, the following privileges apply:  |
| 12 | (1) A mediation party may refuse to disclose, and may prevent any other person from                   |
| 13 | disclosing, a mediation communication;  |
| 14 | (2) A mediator may refuse to disclose a mediation communication, and may prevent any                  |
| 15 | other person from disclosing a mediation communication of the mediator;                               |
| 16 | (3) A nonparty participant may refuse to disclose, and may prevent any other person from              |
| 17 | disclosing, a mediation communication of the nonparty participant;                                    |
| 18 | (c) Evidence or information that is otherwise admissible or subject to discovery does not             |
| 19 | become inadmissible or protected from discovery solely by reason of its disclosure or use in a        |
| 20 | mediation.  |
| 21 | 10-3.1-5. Waiver and preclusion of privilege. – (a) A privilege under section 10-3.1-4                |
| 22 | may be waived in a record, or orally during a proceeding, if it is expressly waived by all parties to |
| 23 | the mediation and:  |
| 24 | (1) In the case of the privilege of a mediator, it is expressly waived by the mediator; or            |
| 25 | (2) In the case of the privilege of a nonparty participant, it is expressly waived by the             |
| 26 | nonparty participant;   |
| 27 | (b) A person that discloses or makes a representation about a mediation communication                 |
| 28 | which prejudices another person in a proceeding is precluded from asserting a privilege under         |
| 29 | section 10-3.1-4 but only to the extent necessary for the person prejudiced to respond to the         |
| 30 | representation or disclosure;   |
| 31 | (c) A person that intentionally uses a mediation to plan, attempt to commit or commit a               |
| 32 | crime, or to conceal an ongoing crime or ongoing criminal activity is precluded from asserting a      |
| 33 | privilege under section 10-3.1-4.   |
| 34 | <b>10-3.1-6.</b> Exceptions to privilege. – (a) There is no privilege under the section 10-3.1-4      |

| 1  | for a mediation communication that is:  |
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| 2  | (1) In an agreement evidenced by a record signed by all parties to the agreement;                     |
| 3  | (2) Available to the public under chapter 38-2 or made during session of a mediation                  |
| 4  | which is open, or is required by law to be open, to the public;                                       |
| 5  | (3) A threat or statement of a plan to inflict bodily injury or commit a crime of violence;           |
| 6  | (4) Intentionally used to plan a crime, attempt to commit or commit a crime, or to concea             |
| 7  | an ongoing crime or ongoing criminal activity;  |
| 8  | (5) Sought or offered to prove or disprove a claim or complaint of professional                       |
| 9  | misconduct or malpractice filed against a mediator;   |
| 10 | (6) Except as otherwise provided in subsection (c), sought or offered to prove or disprove            |
| 11 | a claim or complaint of professional misconduct or malpractice filed against a mediation party.       |
| 12 | nonparty participant, or representative of a party based on conduct occurring during a mediation      |
| 13 | <u>or</u>   |
| 14 | (7) Sought or offered to prove or disprove abuse, neglect, abandonment, or exploitation in            |
| 15 | a proceeding in which a child or adult protective services agency is a party;                         |
| 16 | (b) There is no privilege under section 10-3.1-4 if a court, administrative agency, or                |
| 17 | arbitrator finds, after a hearing in camera, that the party seeking discovery or the proponent of the |
| 18 | evidence has shown that the evidence is not otherwise available, that there is a need for the         |
| 19 | evidence that substantially outweighs the interest in protecting confidentiality, and that the        |
| 20 | mediation communication is sought or offered in:  |
| 21 | (1) A court proceeding involving a felony or misdemeanor; or  |
| 22 | (2) Except as otherwise provided in subsection (c), a proceeding to prove a claim to                  |
| 23 | rescind or reform or a defense to avoid liability on a contract arising out of the mediation;         |
| 24 | (c) A mediator may not be compelled to provide evidence of a mediation communication                  |
| 25 | referred to in subdivision (a)(6) or (b)(2);  |
| 26 | (d) If a mediation communication is not privileged under subsection (a) or (b), only the              |
| 27 | portion of the communication necessary for the application of the exception from nondisclosure        |
| 28 | may be admitted. Admission of evidence under subsection (a) or (b) does not render the evidence       |
| 29 | or any other mediation communication, discoverable or admissible for any other purpose.               |
| 30 | 10-3.1-7. Prohibited mediator reports. – (a) Except as required in subsection (b), a                  |
| 31 | mediator may not make a report, assessment, evaluation, recommendation, finding, or other             |
| 32 | communication regarding a mediation to a court, administrative agency, or other authority that        |
| 33 | may make a ruling on the dispute that is the subject of the mediation;                                |
| 34 | (b) A mediator may disclose:  |

| 1  | (1) Whether the mediation occurred or has terminated, whether a settlement was reached,              |
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| 2  | and attendance;  |
| 3  | (2) A mediation communication as permitted under section 10-3.1-6;                                   |
| 4  | (3) A mediation communication evidencing abuse, neglect, abandonment, or exploitation                |
| 5  | of an individual to a public agency responsible for protecting individuals against such              |
| 6  | mistreatment;  |
| 7  | (c) A communication made in violation of subsection (a) may not be considered by a                   |
| 8  | court, administrative agency, or arbitrator.   |
| 9  | <u>10-3.1-8. Confidentiality.</u> – <u>Unless subject to chapter 38-2, mediation communications</u>  |
| 10 | are confidential to the extent agreed by the parties or provided by other law or rule of this state. |
| 11 | 10-3.1-9. Mediator's disclosure of conflicts of interest Background (a) Before                       |
| 12 | accepting a mediation, an individual who is requested to serve as a mediator shall:                  |
| 13 | (1) Make an inquiry that is reasonable under the circumstances to determine whether                  |
| 14 | there are any known facts that a reasonable individual would consider likely to affect the           |
| 15 | impartiality of the mediator, including a financial or personal interest in the outcome of the       |
| 16 | mediation and an existing or past relationship with a mediation party or foreseeable participant in  |
| 17 | the mediation; and   |
| 18 | (2) Disclose any such known fact to the mediation parties as soon as is practical before             |
| 19 | accepting a mediation;   |
| 20 | (b) If a mediator learns any fact described in subdivision (a)(1) after accepting a                  |
| 21 | mediation, the mediator shall disclose it as soon as is practical;                                   |
| 22 | (c) At the request of a mediation party, an individual who is requested to serve as a                |
| 23 | mediator shall disclose the mediator's qualifications to mediate a dispute;                          |
| 24 | (d) A person that violates subsection [(a) or (b)][(a), (b), or (g)] is precluded by the             |
| 25 | violation from asserting a privilege under section 10-3.1-4;   |
| 26 | (e) Subsections (a), (b) [and] (c), [and] [(g)] do not apply to an individual acting as a            |
| 27 | judge;   |
| 28 | (f) This chapter does not require that a mediator have a special qualification by                    |
| 29 | background or profession;  |
| 30 | (g) A mediator must be impartial, unless after disclosure of the facts required in                   |
| 31 | subsections (a) and (b) to be disclosed, the parties agree otherwise.                                |
| 32 | 10-3.1-10. Participation in mediation. – An attorney or other individual designated by a             |
| 33 | party may accompany the party to and participate in a mediation. A waiver of participation given     |
| 34 | before the mediation may be rescinded.   |

| 1  | <u>10-3.1-11. International commercial mediation.</u> – (a) In this section, "Model Law"              |
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| 2  | means the Model Law on International Commercial Conciliation adopted by the United Nations            |
| 3  | Commission on International Trade Law on 28 June 2002 and recommended by the United                   |
| 4  | Nations General Assembly in a resolution (A/RES/57/18) dated 19 November 2002, and                    |
| 5  | "international commercial mediation" means an international commercial conciliation as defined        |
| 6  | in Article 1 of the Model Law;  |
| 7  | (b) Except as otherwise provided in subsections (c) and (d), if a mediation is an                     |
| 8  | international a commercial mediation, the mediation is governed by the Model Law;                     |
| 9  | (c) Unless the parties agree in accordance with section 3(c) of the chapter that all or part          |
| 10 | of an international commercial mediation is not privileged, section 4, 5, and 6 and any applicable    |
| 11 | definitions in section 2 of this chapter also apply to the mediation and nothing in Article 10 of the |
| 12 | Model Law derogates from sections 4, 5, and 6; and  |
| 13 | (d) If the parties to an international commercial mediation agree under Article 1,                    |
| 14 | subsection (7), of the Model Law that the Model Law does not apply, this chapter applies.             |
| 15 | 10-3.1-12. Relation to electronic signatures in global and national commerce act. –                   |
| 16 | This chapter modifies, limits, or supersedes the federal Electronic Signatures in Global and          |
| 17 | National Commerce Act, 15 U.S.C. section 7001 et seq., but this chapter does not modify, limit or     |
| 18 | supersede section 101(c) of that act or authorize electronic delivery of any of the notices           |
| 19 | described in section 103(b) of that act.  |
| 20 | This section adopts standard language approved by the Uniform Law Conference that is                  |
| 21 | intended to conform Uniform Acts with the Uniform Electronic Transactions (EUTA) and its              |
| 22 | federal counterpart, Electronic Signatures in Global and National Commerce Act (E-sign) (15           |
| 23 | <u>U.S.C. 7001</u> , etc seq. (2000)).  |
| 24 | Both EUTA and E-sign were written in response to broad recognition of the commercial                  |
| 25 | and other use of electronic technologies for communications and contracting, and the consensus        |
| 26 | that the choice of medium should not control the enforceability of transactions. These sections are   |
| 27 | consistent with both UETA and E-sign. EUTA has been adopted by the Conference and receive             |
| 28 | the approval of the American Bar Association House of Delegates. As of December 2001, it had          |
| 29 | been enacted in more than 35 states.  |
| 30 | The effect of this provision is to reaffirm state authority over matters of contract by               |
| 31 | making clear that UETA is the controlling law if there is a conflict between this Act and the         |
| 32 | federal E-sign law, except for E-sign's consumer consent provisions (Section 101(c)) and its          |
| 33 | things, such clarification assures that agreements related to mediation – such as the agreement to    |
| 34 | basis of a conflict between this act and the federal E-sign law. Such challenges should be            |

| 1 dismissed summarily by the | e courts. |
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- 2 <u>10-3.1-13. Uniformity of application and construction.</u> <u>In applying and constructing</u>
- 3 this chapter, consideration should be given to the need to promote uniformity of the law with
- 4 respect to its subject mater among states that enact it.
- 5 <u>10-3.1-14. Severability clause.</u> If any provision of the chapter or its application to any
- 6 person or circumstance is held invalid, the invalidity does not affect other provisions or
- 7 applications of the chapter which can be given effect without the invalid provision or application,
- 8 and to this end the provisions of the chapter are severable.
- 9 SECTION 2. This act shall take effect upon passage.

LC01284

### **EXPLANATION**

### BY THE LEGISLATIVE COUNCIL

OF

## AN ACT

# RELATING TO COURTS AND CIVIL PROCEDURE -- PROCEDURE IN PARTICULAR ACTIONS

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- 1 This act would create a comprehensive Uniform Mediation Law.
- 2 This act would take effect upon passage.

LC01284

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