AN ACT
RELATING TO INSURANCE -- TRAVEL INSURANCE ACT

Introduced By: Representatives Kennedy, O’Grady, Ucci, and O’Brien

Date Introduced: May 24, 2018

Referred To: House Corporations

It is enacted by the General Assembly as follows:

SECTION 1. Chapter 27-79 of the General Laws entitled "Limited Lines Travel Insurance Act" is hereby repealed in its entirety.

CHAPTER 27-79
Limited Lines Travel Insurance Act

This act shall be known and may be cited as the "Limited Lines Travel Insurance Model Act."

As used in this chapter, the following terms shall mean:

(1) "Limited lines travel insurance producer" means a licensed insurance producer designated by an insurer as the travel insurance supervising producer as set forth in § 27-79-6 below.

(2) "Offer and disseminate" means providing general information, including a description of the coverage and price, as well as processing the application, collecting premiums, and performing other non-licensable activities permitted by the state.

(3) "Travel-insurance" means insurance coverage for personal risks incident to planned travel, including but not limited to:

(i) Interruption or cancellation of trip or event;

(ii) Loss of baggage or personal effects;
(iii) Damages to accommodations or rental vehicles; or
(iv) Sickness, accident, disability or death occurring during travel.

Travel insurance does not include major medical plans, which provide comprehensive medical protection for travelers with trips lasting six (6) months or longer, including for example, those working overseas as an ex-patriot or military personnel being deployed.

(4) “Travel retailer” means a business entity that makes, arranges or offers travel services and may offer and disseminate travel insurance as a service to its customers on behalf of and under the direction of a limited lines travel insurance producer.


(a) A travel retailer may offer and disseminate travel insurance only if the limited lines travel insurance producer complies with the following:

(1) The limited lines travel insurance producer or travel retailer provides to purchasers of travel insurance:

(i) A description of the material terms or the actual material terms of the insurance coverage;

(ii) A description of the process for filing a claim;

(iii) A description of the review or cancellation process for the travel insurance policy; and

(iv) The identity and contact information of the insurer and limited lines travel insurance producer.

(2) At the time of licensure, the limited lines travel insurance producer shall establish and maintain a register of each travel retailer that offers travel insurance on the limited lines travel insurance producer's behalf. The register shall be maintained and updated by the limited lines travel insurance producer and shall include the name, address, and contact information of the travel retailer and an officer or person who directs or controls the travel retailer's operations, and the travel retailer's federal employment identification number. The limited lines travel insurance producer shall submit such register to the state insurance department upon reasonable request. The limited lines travel insurance producer shall also certify that the travel retailer registered complies with applicable federal law.

(3) The limited lines travel insurance producer is responsible for compliance with the travel insurance laws, rules and regulations of the state.

(4) The limited lines travel insurance producer has paid all applicable insurance producer licensing fees.

(5) The limited lines travel insurance producer requires each employee of the travel
retailer whose duties include offering and disseminating travel insurance to receive a program of
instruction or training, which may be subject to review by the commissioner. The training
material shall, at a minimum, contain instructions on the types of insurance offered, ethical sales
practices, and required disclosures to prospective customers.

(b) Any travel retailer offering or disseminating travel insurance shall make available to
prospective purchasers brochures or other written materials that:

(1) Provide the identity and contact information of the insurer and the limited lines travel
insurance producer;

(2) Explain that the purchase of travel insurance is not required in order to purchase any
other product or service from the travel retailer; and

(3) Explain that an unlicensed travel retailer is permitted to provide general information
about the insurance offered by the travel insurance producer or insurer, including a description of
the coverage and price, but is not qualified or authorized to answer technical questions about the
terms and conditions of the insurance offered by the travel retailer or to evaluate the adequacy of
the customer’s existing insurance coverage.

(c) A travel retailer who is not licensed as an insurance producer may not:

(1) Evaluate or interpret the technical terms, benefits, and conditions of the offered travel
insurance coverage;

(2) Evaluate or provide advice concerning a prospective purchaser’s existing insurance
coverage;

(3) Hold himself/herself or itself out as a licensed insurer, licensed producer, or insurance
expert.

27.79-4. Compensation.

A travel retailer whose insurance-related activities, and those of its employees, are
limited to offering and disseminating travel insurance on behalf of and under the direction of a
limited lines travel insurance producer meeting the conditions stated in this chapter, is authorized
to do so and receive related compensation.

27.79-5. Policy.

Travel insurance may be provided under an individual policy or under a group or master
policy.

27.79-6. Responsibility.

As the insurer designee, the limited lines travel insurance producer is responsible for the
acts of the travel retailer and shall use reasonable means to ensure compliance by the travel
retailer with this chapter.
27-79.7. Enforcement.

The limited lines travel insurance producer and any travel retailer offering and disseminating travel insurance under the limited lines travel insurance producer license shall be subject to the penalties for violations of this chapter pursuant to § 42-14-16.

SECTION 2. Title 27 of the General Laws entitled "INSURANCE" is hereby amended by adding thereto the following chapter:

CHAPTER 79.1

TRAVEL INSURANCE ACT


This chapter shall be known and may be cited as the "Travel Insurance Act."


(a) The purpose of this chapter is to promote the public welfare by creating a comprehensive legal framework within which travel insurance may be sold in this state.

(b) The requirements of this chapter shall apply to travel insurance policies and certificates which are delivered or issued for delivery in this state. It shall not apply to cancellation fee waivers and travel assistance services, except as expressly provided herein.

(c) All other applicable provisions of the state's insurance laws shall continue to apply to travel insurance; provided, that, the specific provisions of this chapter shall supersede any other provisions of the general or public laws that would otherwise be applicable to travel insurance.


As used in this chapter, the following terms shall have the following meanings:

(1) "Aggregator site" means a website that provides access to information regarding insurance products from more than one insurer, including product and insurer information, for use in comparison shopping.

(2) "Blanket travel insurance" means a policy of travel insurance issued to any eligible group providing coverage for specific classes of persons defined in the policy, with coverage provided to all members of the eligible group without a separate charge to individual members of the eligible group.

(3) "Cancellation fee waiver" means a contractual agreement between a supplier of travel services and its customer to waive some or all of the non-refundable cancellation fee provisions of the supplier's underlying travel contract, with or without regard to the reason for the cancellation or form of reimbursement. A cancellation fee waiver is not insurance.

(4) "Eligible group," for the purposes of travel insurance, means two (2) or more persons who are engaged in a common enterprise, or have an economic, educational, or social affinity or
relationship, including, but not limited to, any of the following:

(i) Any entity engaged in the business of providing travel or travel services, including, but not limited to, tour operators, lodging providers, vacation property owners, hotels and resorts, travel clubs, travel agencies, property managers, cultural exchange programs, and common carriers or the operator, owner, or lessor of a means of transportation of passengers, including, but not limited to, airlines, cruise lines, railroads, steamship companies, and public bus carriers, wherein, with regard to any particular travel or type of travel or travelers, all members or customers of the group must have a common exposure to risk attendant to the travel;

(ii) Any college, school, or other institution of learning covering students, teachers or employees or volunteers;

(iii) Any employer covering any group of employees, volunteers, contractors, board of directors, dependents or guests;

(iv) Any sports team, camp, or sponsor thereof covering participants, members, campers, employees, officials, supervisors, or volunteers;

(v) Any religious, charitable, recreational, educational, or civic organization or branch thereof covering any group of members, participants, or volunteers;

(vi) Any financial institution or financial institution vendor, or parent holding company, trustee, or agent of, or designated by, one or more financial institutions or financial institution vendors, including accountholders, credit card holders, debtors, guarantors, or purchasers;

(vii) Any incorporated or unincorporated association, including labor unions, having a common interest, constitution and bylaws, and organized and maintained in good faith for purposes other than obtaining insurance for members or participants of such association covering its members;

(viii) Any trust or the trustees of a fund established, created or maintained for the benefit of and covering members, employees or customers, subject to the insurance commissioner (commissioner), as defined in §27-2.7-1, permitting the use of a trust and the state's premium tax provisions in § 27-79.1-6 of one or more associations meeting the requirements of subsection (4)(vii) of this section;

(ix) Any entertainment production company covering any group of participants, volunteers, audience members, contestants, or workers;

(x) Any volunteer fire department, ambulance, rescue, police, court or any first aid, civil defense or other such volunteer group;

(xi) Preschools, daycare institutions for children or adults, and senior citizen clubs;

(xii) Any automobile or truck rental or leasing company covering a group of individuals
who may become renters, lessees, or passengers defined by their travel status on the rented or
leased vehicles. The common carrier, the operator, owner, or lessor of a means of transportation, 
or the automobile or truck rental or leasing company, is the policyholder under a policy to which 
this section applies; or 

(xiii) Any other group where the commissioner has determined that the members are 
engaged in a common enterprise, or have an economic, educational, or social affinity or 
relationship, and that issuance of the policy would not be contrary to the public interest. 

(5) “Fulfillment materials” means documentation sent to the purchaser of a travel 
protection plan confirming the purchase and providing the travel protection plan's coverage and 
assistance details. 

(6) “Group travel insurance” means travel insurance issued to any eligible group. 

(7) “Limited lines travel insurance producer” means a licensed insurance producer 
designated by an insurer as the travel insurance supervising producer:

(i) Licensed managing general agent or third-party administrator; 

(ii) Licensed insurance producer, including a limited lines producer; or 

(iii) Travel administrator. 

(8) “Offer and disseminate” means providing general information, including a description 
of the coverage and price, as well as processing the application, and collecting premiums, and 
performing other non-licensable activities permitted by the state. 

(9) “Travel administrator” means a person who directly or indirectly underwrites, collects 
charges, collateral or premiums from, or adjusts or settles claims on residents of this state, in 
connection with travel insurance, except that a person shall not be considered a travel 
administrator if that person's only actions that would otherwise cause it to be considered a travel 
administrator are among the following: 

(i) A person working for a travel administrator to the extent that the person's activities are 
subject to the supervision and control of the travel administrator; 

(ii) An insurance producer selling insurance or engaged in administrative and claims 
related activities within the scope of the producer's license; 

(iii) A travel retailer offering and disseminating travel insurance, and registered under the 
license of a limited lines travel insurance producer in accordance with this chapter; 

(iv) An individual adjusting or settling claims in the normal course of that individual's 
practice or employment as an attorney at law and who does not collect charges or premiums in 
connection with insurance coverage; or 

(v) A business entity that is affiliated with a licensed insurer while acting as a travel
administrator for the direct and assumed insurance business of an affiliated insurer.

(10) “Travel assistance services” means non-insurance services for which the consumer is not indemnified based on a fortuitous event, and where providing the service does not result in transfer or shifting of risk that would constitute the business of insurance. Travel assistance services include, but are not limited to: security advisories; destination information; vaccination and immunization information services; travel reservation services; entertainment; activity and event planning; translation assistance; emergency messaging; international legal and medical referrals; medical case monitoring; coordination of transportation arrangements; emergency cash transfer assistance; medical prescription replacement assistance; passport and travel document replacement assistance; lost luggage assistance; concierge services; and any other service that is furnished in connection with planned travel. Travel assistance services are not insurance and not related to insurance.

(11) “Travel insurance” means insurance coverage for personal risks incident to planned travel, including:

(i) Interruption or cancellation of trip or event;
(ii) Loss of baggage or personal effects;
(iii) Damages to accommodations or rental vehicles;
(iv) Sickness, accident, disability or death occurring during travel;
(v) Emergency evacuation;
(vi) Repatriation of remains; or
(vii) Any other contractual obligations to indemnify or pay a specified amount to the traveler upon determinable contingencies related to travel as approved by the commissioner.

Travel insurance does not include major medical plans, that provide comprehensive medical protection for travelers with trips lasting longer than six (6) months or longer, including, for example, those working or residing overseas as an expatriate, or military personnel being deployed or any other product that requires a specific insurance producer license.

(12) “Travel protection plans” means plans that provide one or more of the following:

(i) Travel insurance,
(ii) Travel assistance services, and
(iii) Cancellation fee waivers.

(13) “Travel retailer” means a business entity that makes, arranges, or offers planned travel services, and may offer and disseminate travel insurance as a service to its customers on behalf of, and under the direction of, a limited lines travel insurance producer.

27-79.1-4. Licensing and registration requirements.
(a) The commissioner may issue to an individual or business entity that has filed with the commissioner an application for a limited lines travel insurance producer license in a form and manner prescribed by the commissioner, a limited lines travel insurance producer license, which authorizes the limited lines travel insurance producer to sell, solicit, or negotiate travel insurance through a licensed insurer. No person may act as a limited lines travel insurance producer or travel insurance retailer unless properly licensed or registered.

(b) A travel retailer may offer and disseminate travel insurance only if the under a limited lines travel insurance producer business entity license only, and if the following conditions are met and comply with the following:

(1) The limited lines travel insurance producer or travel retailer provides to purchasers of travel insurance:

(i) A description of the material terms or the actual material terms of the insurance coverage;

(ii) A description of the process for filing a claim;

(iii) A description of the review or cancellation process for the travel insurance policy;

and

(iv) The identity and contact information of the insurer and limited lines travel insurance producer.

(2) At the time of licensure, the limited lines travel insurance producer shall establish and maintain a register, on a form prescribed by the commissioner of each travel retailer, that offers travel insurance on the limited lines travel insurance producer's behalf. The register shall be maintained and updated by the limited lines travel insurance producer, and shall include the name, address, and contact information of the travel retailer, and an officer or person who directs or controls the travel retailer's operations, and the travel retailer's federal tax employment identification number. The limited lines travel insurance producer shall submit the register to the commissioner upon reasonable request. The limited lines travel insurance producer shall also certify that the travel retailer registered complies with 18 U.S.C. § 1033, and any other applicable federal law. The grounds for the suspension, revocation, and the penalties applicable to resident insurance producers shall be applicable to the limited lines travel insurance producers and travel retailers.

(3) The limited lines travel insurance producer must designate one of its employees who is a licensed individual producer as the person (a "designated responsible producer" or "DRP") responsible for the compliance with the travel insurance laws and regulations applicable to the limited lines travel insurance producer and its registrants, and any other rules and regulations of
the state.

(4) The DRP, president, secretary, treasurer, and any other officer or person who directs
or controls the limited lines travel insurance producer's insurance operations shall comply with
the fingerprinting requirements applicable to insurance producers in the resident state of the
limited lines travel insurance producer.

(5) The limited lines travel insurance producer must have paid all applicable insurance
producer licensing fees as set forth in applicable state law.

(6) The limited lines travel insurance producer must require each employee and
authorized representative of the travel retailer whose duties include offering and disseminating
travel insurance, to receive a program of instruction or training, which is or may be subject to the
discretion of the commissioner for review and approval by the commissioner. The training
material shall, at a minimum, contain adequate instructions on the types of insurance offered,
ethical sales practices, and required disclosures to prospective customers.

(c) Any travel retailer offering or disseminating travel insurance shall make available to
prospective purchasers brochures or other written materials that have been approved by the travel
insurer. Such materials shall include information which, at a minimum:

(1) Provides the identity and contact information of the insurer and the limited lines travel
insurance producer;

(2) Explains that the purchase of travel insurance is not required in order to purchase any
other product or service from the travel retailer; and

(3) Explains that an unlicensed travel retailer is permitted to provide only general
information about the insurance offered by the travel insurance producer or insurer, including a
description of the coverage and price, but is not qualified or authorized to answer technical
questions about the terms and conditions of the insurance offered by the travel retailer or to
evaluate the adequacy of the customer's existing insurance coverage.

(d) A travel retailer employee or authorized representative, who is not licensed as an
insurance producer may not:

(1) Evaluate or interpret the technical terms, benefits, and conditions of the offered travel
insurance coverage;

(2) Evaluate or provide advice concerning a prospective purchaser's existing insurance
coverage; or

(3) Hold themselves out as a licensed insurer, licensed producer, or insurance expert.

(e) Notwithstanding any other provision of the general or public laws, or regulation, a
travel retailer whose insurance-related activities, and those of its employees and authorized
representatives, are limited to offering and disseminating travel insurance on behalf of and under the direction of a limited lines travel insurance producer meeting the conditions stated in this chapter, is authorized to receive related compensation, upon registration by the limited lines travel insurance producer.

(f) As the insurer designee, the limited lines travel insurance producer is responsible for the acts of the travel retailer, and shall use reasonable means to ensure compliance by the travel retailer with this chapter.

27 79.1-5. Compensation.
A travel retailer whose insurance related activities, and those of its employees, are limited to offering and disseminating travel insurance on behalf of and under the direction of a limited lines travel insurance producer meeting the conditions stated in this chapter, is authorized to receive related compensation.

(a) A travel insurer shall pay a gross premiums tax, as provided in § 44-17-2 on travel insurance premiums paid by any of the following:

(1) An individual primary policyholder who is a resident of this state;

(2) A primary certificate holder who is a resident of this state who elects coverage under a group travel insurance policy; or

(3) A blanket travel insurance policyholder that is resident in, or has its principal place of business or the principal place of an affiliate or subsidiary that has purchased blanket travel insurance in this state for eligible blanket group members, subject to any apportionment rules which apply to the insurer across multiple taxing jurisdictions, or that permits the insurer to allocate premiums on an apportioned basis in a reasonable and equitable manner in those jurisdictions.

(b) A travel insurer shall:

(1) Document the state of residence or principal place of business of the policyholder or certificate holder, as required in this chapter; and

(2) Report as premium only the amount allocable to travel insurance, and not any amounts received for travel assistance services or cancellation fee waivers.

27-79.1-7. Travel protection plans.
(a) Travel protection plans may be offered for one price for the combined features that the travel protection plan offers in this state if:

(1) The travel protection plan clearly discloses to the consumer at, or prior to the time of purchase, that it includes travel insurance, travel assistance services, and cancellation fee waivers,
as applicable, and provides information and an opportunity at, or prior to the time of purchase, for
the consumer to obtain additional information regarding the features and pricing of each; and

(2) The fulfillment materials:

(i) Describe and delineate the travel insurance, travel assistance services, and cancellation
fee waivers in the travel protection plan; and

(ii) Include the travel insurance disclosures and the contact information for persons
providing travel assistance services and cancellation fee waivers, as applicable.


(a) All persons offering travel insurance to residents of this state are subject to the unfair
trade practices provided in chapter 29 of title 27, except as otherwise provided in this section. In
the event of a conflict between this chapter, and other provisions of this title regarding the sale
and marketing of travel insurance and travel protection plans, the provisions of this chapter shall
control.

(b) Offering or selling a travel insurance policy that could never result in the payment of
any claims for any insured under the policy is an unfair trade practice under chapter 29 of title 27.

(c)(1) All documents provided to consumers prior to the purchase of travel insurance,
including, but not limited to, sales materials, advertising materials, and marketing materials, shall
be consistent with the travel insurance policy itself, including, but not limited to, forms,
endorsements, policies, rate filings, and certificates of insurance.

(2) For travel insurance policies or certificates that contain pre-existing condition
exclusions, information and an opportunity to learn more about the pre-existing condition
exclusions shall be provided any time prior to the time of purchase, and in the coverage's
fulfillment materials.

(3) The fulfillment materials and the information described in § 27-79.1-4 shall be
provided to a policyholder or certificate holder as soon as practicable following the purchase of a
travel protection plan. Unless the insured has either started a covered trip or filed a claim under
the travel insurance coverage, a policyholder or certificate holder may cancel a policy or
certificate for a full refund of the travel protection plan price from the date of purchase of a travel
protection plan until at least:

(i) Fifteen (15) days following the date of delivery of the travel protection plan's
fulfillment materials by postal mail; or

(ii) Ten (10) days following the date of delivery of the travel protection plan's fulfillment
materials by means other than postal mail. For the purposes of this section, "delivery" means
handing fulfillment materials to the policyholder or certificate holder, or sending fulfillment
materials by postal or electronic mail to the policyholder or certificate holder.

(4) The company shall disclose in the policy fulfillment and documentation whether the travel insurance is primary or secondary to other applicable coverage.

(5) When travel insurance is marketed directly to a consumer through an insurer’s website or by others through an aggregator site, it shall not be an unfair trade practice or other violation of law where an accurate summary or short description of coverage is provided on the website, so long as the consumer has access to the full provisions of the policy through electronic means.

(d) No person offering travel insurance or travel protection plans on an individual or group basis may do so by using a negative option or opt out, which would require a consumer to take an affirmative action to deselect coverage such as unchecking a box on an electronic form when they purchase a trip.

(e) It shall be an unfair trade practice to market blanket travel insurance coverage as free.

(f) When a consumer’s destination jurisdiction requires insurance coverage, it shall not be an unfair trade practice to require that a consumer choose between the following options as a condition of purchasing a trip or travel package:

(1) Purchasing the coverage required by the destination jurisdiction through the travel retailer or limited lines travel insurance producer supplying the trip or travel package; or

(2) Agreeing to obtain and provide proof of coverage that meets the destination jurisdiction’s requirements prior to departure.


(a) Notwithstanding any other provisions of this title, no person shall act or represent itself as a travel administrator for travel insurance in this state unless that person:

(1) Is a licensed property and casualty insurance producer in this state for activities permitted under that producer license; or

(2) Holds a valid managing general agent license in this state.

(b) A travel administrator and its employees are exempt from the licensing requirements of chapter 10 of title 27 for travel insurance it administers.

(c) An insurer is responsible for the acts of a travel administrator administering travel insurance underwritten by the insurer, and is responsible for ensuring that the travel administrator maintains all books and records relevant to the insurer to be made available by the travel administrator to the commissioner upon request.


(a) Notwithstanding any other provision of this title, travel insurance shall be classified and filed for purposes of rates and forms under an inland marine line of insurance.
(b) Eligibility and underwriting standards for travel insurance may be developed and provided based on travel protection plans designed for individual or identified marketing or distribution channels, and the travel insurance offered as part of the travel protection plan may be offered as individual travel insurance, group travel insurance, or blanket travel insurance.


(a) The limited lines travel insurance producer and any travel retailer offering and disseminating travel insurance under the limited lines travel insurance producer license shall be subject to the penalties for violations of this chapter pursuant to § 42-14-16.

(b) The commissioner may conduct investigations or examinations of travel insurers, limited lines travel insurance producers, travel retailers, and travel administrators to enforce the provisions of this chapter to protect resident travel insurance consumers.

(c) The commissioner may take action, following notice and a hearing, necessary or appropriate to enforce the provisions of this chapter, commissioner's orders, and state statutes to protect consumers of travel insurance in this state, pursuant to chapter 35 of title 42.


The commissioner may promulgate regulations to implement the provisions of this chapter.

SECTION 3. This act shall take effect ninety (90) days after passage.
EXPLANATION
BY THE LEGISLATIVE COUNCIL
OF
A N    A C T
RELATING TO INSURANCE -- TRAVEL INSURANCE ACT

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1 This act would create "The Travel Insurance Act" to establish a comprehensive, uniform
2 regulatory framework to clarify current law applicable to the unique aspects of travel insurance,
3 while establishing uniform regulation pertaining to travel insurance providers, and by
4 standardizing protections and requirements, and encouraging fair and effective competition
5 among market participants. This act would also clarify and bolster regulators' general
6 enforcement authority over various parties within the travel insurance industry, including
7 insurers, producers, travel retailers, and travel administrators.
8 This act would take effect ninety (90) days after passage.

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