LC000420

## 2019 -- S 0122

# STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2019

## AN ACT

#### RELATING TO TAXATION - START-UP RHODE ISLAND TAX FREE ZONE PROGRAM

Introduced By: Senators Archambault, Felag, Conley, Cano, and McCaffrey

Date Introduced: January 24, 2019

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

1 SECTION 1. Title 44 of the General Laws entitled	d "TAXATION" is hereby amended by
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- 2 adding thereto the following chapter:
- 3 <u>CHAPTER 70</u>
  4 START-UP RHODE ISLAND TAX FREE ZONE PROGRAM
- 5 <u>44-70-1. Short title.</u>
- 6 This act shall be known and may be cited as the "Start-Up Rhode Island Tax Free Zone
- 7 <u>Program."</u>

#### 8 **44-70-2. Definitions.**

- 9 For the purposes of this chapter, the following terms, phrases, words and their derivations
- 10 have the meaning given in this chapter. When not inconsistent with the context, words used in the
- 11 plural number include the singular number and words used in the singular number include the
- 12 <u>plural number:</u>
- 13 (1) "Community college" means the Community College of Rhode Island.
- 14 (2) "Eligible land" means land eligible for approval as a tax-free Rhode Island area.
- 15 (3) "Net new job" means a job created in a tax-free Rhode Island area that satisfies all of
- 16 <u>the following criteria:</u>
- 17 <u>(i) Is new to the state;</u>
- 18 (ii) Has not been transferred from employment with another business located in this state,
- 19 through an acquisition, merger, consolidation or other reorganization of businesses, or the

- 1 acquisition of assets of another business, or except as provided otherwise in this chapter has not
- 2 been transferred from employment with a related person in this state;
- 3 (iii) Is not filled by an individual employed within the state within the immediately
- 4 preceding sixty (60) months by a related person;
- 5 (iv) Is either a full-time wage-paying job or equivalent to a full-time wage-paying job
- 6 requiring at least thirty-five (35) hours per week; and
- 7 (v) Is filled for more than six (6) months.
- 8 (4) "New business" means a business that satisfies all of the following tests:
- 9 (i) The business must not be operating or located within the state at the time it submits its
- 10 application to participate in the START-UP Rhode Island program;
- 11 (ii) The business must not be moving existing jobs into the tax-free Rhode Island area
- 12 <u>from another area in the state;</u>
- 13 (iii) The business is not substantially similar in operation and in ownership to a business
- 14 <u>entity (or entities) taxable, or previously taxable within the last five (5) taxable years; and</u>
- 15 (iv) The business must not have caused individuals to transfer from existing employment
- 16 with a related person located in the state to similar employment with the business, unless such
- 17 <u>business has received approval for such transfers from the secretary after demonstrating that the</u>
- 18 related person has not eliminated those existing positions.
- (5) "Private college or university" means a not-for-profit two (2) or four (4) year
   university or college given the power to confer associate, baccalaureate or higher degrees in this
- 21 <u>state by the board of education,</u>
- 22 (6) "Related person" means a "related person" pursuant to § 465(b)(3)(c) of the Internal
- 23 <u>Revenue Code.</u>
- 24 (7) "School" means a college, community college, or university located in this state.
- 25 (8) "Secretary" means the secretary of commerce.
- 26 (9) "Sponsoring campus, university or college" means a university or college that has
- 27 received approval to sponsor a tax-free Rhode Island area pursuant to this chapter.
- 28 (10) "State school" means the Community College of Rhode Island, Rhode Island
- 29 <u>College, and the University of Rhode Island.</u>
- 30 (11) "State university campus" or "state school campus" means a Rhode Island campus of
- 31 the state colleges and universities of higher education, including the Community College of
- 32 Rhode Island, Rhode Island College, and the University of Rhode Island.
- 33 (12) "Strategic state asset" means land or a building or group of buildings owned by the
- 34 state of Rhode Island, that is: (i) Closed; (ii) Vacant; or (iii) For which notice of closure has been

1 given pursuant to a Rhode Island statutory notice requirement or which is otherwise authorized to 2 be closed pursuant to the general laws. 3 (13) "START-UP Rhode Island approval board" or "board" means a board consisting of 4 three (3) members, one each appointed by the governor, the speaker of the house and the president of the senate. Each member of the START-UP Rhode Island approval board shall have 5 significant expertise and experience in academic based economic development and may not have 6 7 a personal interest in a Rhode Island project that comes before the board. 8 (14) "Tax-free Rhode Island area" means the land or vacant space of a state university or 9 college that meets the eligibility criteria specified in this chapter and that has been approved as a 10 tax-free Rhode Island area pursuant to the provisions of this chapter. It also means a strategic 11 state asset that has been approved by the START-UP Rhode Island approval board. 12 (15) "Underutilized property" means vacant or abandoned land or space in an existing 13 industrial park, manufacturing facility, a brownfield site, or a distressed or abandoned property, 14 which shall be determined by factors including poverty, identified by the county or the town, 15 village or city that contains such distressed or abandoned property, as of the effective date of this 16 chapter. A college or university shall work with local municipalities or local economic development entities to identify underutilized properties. 17 18 44-70-3. Eligibility criteria for universities and colleges. 19 (a) State university, college, and community college campuses. Subject to the limitations 20 in this section, the following will constitute the eligible land of a state school: 21 (1) A vacant space in a building located on a campus of a state university or college or 22 community college campus; 23 (2) Vacant land on a campus of a state university campus, community college or city 24 university campus; 25 (3) For a state university campus or community college, a total of two hundred thousand 26 (200,000) square feet of vacant land or vacant building space that is located within one mile of a 27 campus of the state university campus or community college; and 28 (4) A state incubator with a bona fide affiliation to the state university or college campus, 29 or community college campus, with approval of the secretary of commerce. In order for there to 30 be a bona fide affiliation of a Rhode Island state incubator with a state university or college or 31 community college campus: 32 (i) The incubator and the campus must have a partnership to provide assistance and 33 physical space to eligible businesses; 34 (ii) The incubator and the school campus shall and must directly work towards the goals 1 of jointly creating jobs and incubating new startup businesses; and

2	(iii) The mission and activities of the incubator must align with or further the academic
3	mission of the college or university.
4	(b) Factors considered. A state university campus or community college which qualifies
5	may apply to the secretary for a determination that identified vacant land or identified vacant
6	space in a building that is located more than one mile from its campus. The secretary shall give
7	consideration to factors including rural, suburban and urban geographic considerations and may
8	qualify the identified land or space in a building as eligible land if the secretary, in consultation
9	with the leadership of the state colleges and university, determines that the state university
10	campus or community college has shown that the use of the land or space will be consistent with
11	the requirements of this program and the plan submitted by the state university campus or
12	community college pursuant to this chapter. The aggregate amount of qualified land or space
13	under this section may not exceed two hundred thousand (200,000) square feet for a state
14	university campus or community college.
15	(c) Private colleges and universities and certain other campuses.
16	(1) The following will constitute the eligible land of a private college or university:
17	(i) A vacant space in a Rhode Island building located on a campus of a private university
18	or college:
19	(ii) Vacant land on a campus of a private university or college:
20	(iii) A state incubator with a bona fide affiliation to the private university or college, with
21	approval of the secretary. In order for there to be a bona fide affiliation of a Rhode Island state
22	incubator with a private university or college, the incubator and the private university or college
23	must have a partnership to provide assistance and physical space to eligible businesses. The
24	incubator and the private university or college must directly work towards the goals of jointly
25	creating jobs and incubating new startup businesses; and the mission and activities of the
26	incubator must align with or further the academic mission of the private university or college.
27	(d) Approvals. Up to three million (3,000,000) square feet is the maximum aggregate
28	amount of tax-free Rhode Island areas of private universities and colleges that may be utilized for
29	this program, which shall be designated in a manner that ensures regional balance and balance
30	among eligible rural, urban and suburban areas in the state. The secretary shall maintain an
31	accounting of the vacant land and space of private universities and colleges that have been
32	approved as tax-free Rhode Island areas and shall stop accepting applications for approval of tax-
33	free Rhode Island areas when that maximum amount has been reached.
34	(e) Initial amounts. An initial amount of seventy-five thousand (75,000) square feet shall

1 <u>be designated as tax-free Rhode Island areas at each of the state colleges and universities.</u>

(f) Additional approvals. In addition, the board may approve up to three (3) applications,
one for each state school, that includes eligible land owned or leased by each of the state colleges
and university and that is directly adjacent to the campus of the school. The board may approve
an additional application from a state school, or private university or college in the county not
previously approved under this section.

- 7 (g) Prohibition. A state school is prohibited from relocating or eliminating an academic
- 8 program, an administrative program, offices, housing facilities, dining facilities, athletic facilities,
- 9 or other facility, space or program that actively serves students, faculty or staff in order to create
- 10 vacant land or space to be utilized for the program authorized by this chapter. In addition, nothing
- 11 in this chapter shall be deemed to waive or impair the rights or benefits of employees of the state
- 12 school that otherwise would be available to them pursuant to the terms of agreements between the
- 13 certified representatives of such employees and their employers. No services or work currently
- 14 performed by public employees of a state school or future work that is similar in scope and nature
- 15 to the work being currently performed by public employees shall be contracted out or privatized
- 16 by the state school or by an affiliated entity or associated entity of the state school. For the
- 17 purpose of this section, an affiliated associated entity shall not include a business that is
- 18 participating in the START-UP Rhode Island program.
- 19 <u>44-70-4. Eligibility criteria for businesses.</u>
- 20 In order to participate in the START-UP Rhode Island program, a business must satisfy
- 21 <u>all of the following criteria:</u>
- 22 (1) The mission and activities of the business must align with or further the academic
- 23 mission of the campus, college or university sponsoring the tax-free Rhode Island area in which it
- 24 seeks to locate, and the business's participation in the START-UP Rhode Island program must
- 25 <u>have positive community and economic benefits.</u>
- 26 (2) The business must demonstrate that it will, in its first year of operation, create net new
- 27 jobs. After its first year of operation, the business must maintain net new jobs. In addition, the
- 28 average number of employees of the business and its related persons in the state during the year
- 29 <u>must equal or exceed the sum of:</u>
- 30 (i) The average number of employees of the business and its related persons in the state
- 31 during the year immediately preceding the year in which the business submits its application to
- 32 locate in a tax-free Rhode Island area; and
- 33 (ii) Net new jobs of the business in the tax-free Rhode Island area during the year. The
- 34 average number of employees of the business and its related persons in the state shall be

1 determined by adding together the total number of employees of the business and its related 2 persons in the state on March 31, June 30, September 30 and December 31 and dividing the total 3 by the number of such dates occurring within such year. 4 (3) Except as provided in subsections (7) and (8) of this section, at the time it submits its 5 application for the START-UP Rhode Island program, the business must be a new business to the 6 state. 7 (4) The business may be organized as a corporation, a partnership, limited liability 8 company or a sole proprietorship. 9 (5) Upon completion of its first year in the START-UP Rhode Island program and 10 thereafter, the business must complete and timely file the annual report required under this 11 chapter. 12 (6) Except as provided in subsections (7) and (8) of this section, the business must not be 13 engaged in a line of business that is currently or was previously conducted by the business or a 14 related person in the last five (5) years in Rhode Island. 15 (7) If a business does not satisfy the eligibility standards set forth in subsection (3) or (6) 16 of this section, because at one point in time it operated in Rhode Island but moved its operations out of the state on or before June 1, 2016, the secretary shall grant that business permission to 17 apply to participate in the START-UP Rhode Island program if the secretary determines that the 18 19 business has demonstrated that it will substantially restore the jobs in the state of Rhode Island 20 that it previously had moved out of state. 21 (8) If a business seeks to expand its current operations in the state of Rhode Island into a 22 tax-free Rhode Island area, but the business does not qualify as a new business, or the business does not satisfy the eligibility standard set forth in subsection (6) of this section, the secretary 23 24 shall grant the business permission to apply to participate in the START-UP Rhode Island program if the secretary determines that the business has demonstrated that it will create net new 25 26 jobs in the tax-free Rhode Island area and that it or a Rhode Island related person has not 27 eliminated Rhode Island job(s) in the state in connection with this expansion. 28 (9) The following types of businesses are prohibited from participating in the START-UP 29 Rhode Island program: 30 (i) Retail and wholesale businesses; 31 (ii) Restaurants; 32 (iii) Real estate brokers; 33 (iv) Law firms; 34 (v) Medical or dental practices;

1	(vi) Real estate management companies;
2	(vii) Hospitality;
3	(viii) Finance and financial services:
4	(ix) Businesses providing personal services;
5	(x) Businesses providing business administrative or support services, unless such
6	business has received permission from the secretary to apply to participate in the START-UP
7	Rhode Island program upon demonstration that the business would create no fewer than one
8	hundred (100) net new jobs in the tax-free Rhode Island area;
9	(xi) Accounting firms;
10	(xii) Businesses providing utilities; and
11	(xiii) Businesses engaged in the generation or distribution of electricity, the distribution
12	of natural gas, or the production of steam associated with the generation of electricity.
13	(10) A business must be in compliance with all worker protection and environmental
14	laws and regulations. In addition, a business may not owe past due federal or state taxes or local
15	property taxes.
16	(11) A Rhode Island business that has successfully completed residency in a state
17	incubator subject to approval of the secretary, may apply to participate in the START-UP Rhode
18	Island program provided that such business locates in a tax-free Rhode Island area,
19	notwithstanding the fact that the business may not constitute a new business.
20	<u>44-70-5. Tax benefits.</u>
21	(a) A business that is accepted into the START-UP Rhode Island program and locates in
22	a tax-free Rhode Island area or the owner of a business that is accepted into the START-UP
23	Rhode Island program and locates in a tax-free Rhode Island area is eligible for tax benefits. For a
24	period of up to ten (10) years, the business shall be able to operate tax free. More specifically,
25	during the time period:
26	(1) The business shall be exempt from paying any business, corporate, state, or local
27	taxes or sales and use taxes and franchise fees; and
28	(2) Employees of such business shall not pay state income tax on their earnings from
29	such business.
30	(b) The aggregate number of net new jobs approved for personal income tax benefits
31	under this chapter shall not exceed ten thousand (10,000) jobs per year during the period in which
32	applications are accepted.
33	(c) The secretary shall allocate to each business accepted to locate in a tax-free Rhode
34	Island area a maximum number of net new jobs that shall be eligible for the personal income tax

benefits described in this section, based on the schedule of job creation included in the application of such business. At such time as the total number of net new jobs under such approved applications reaches the applicable allowable total of aggregate net new jobs for tax benefits for the year in which the application is accepted, the secretary shall stop granting eligibility for personal income tax benefits for net new jobs until the next year.

- (d) A Rhode Island business not granted such personal income tax benefits for net new 6 7 jobs for such reason shall be granted such benefits in the next year prior to the consideration of 8 new applicants. In addition, if the total number of net new jobs approved for tax benefits in a 9 given year is less than the maximum allowed under this subsection, the difference shall be carried 10 over to the next year. A business may amend its schedule of job creation in the same manner that 11 it applied for participation in the START-UP Rhode Island program, and a Rhode Island increase 12 in eligibility for personal income tax benefits on behalf of additional net new jobs shall be subject 13 to the limitations of this subsection. If the business accepted to locate in a tax-free Rhode Island 14 area creates more net new jobs than for which it is allocated personal income tax benefits, the 15 personal income tax benefits it is allocated shall be provided to those individuals employed in 16 those net new jobs based on the employees' dates of hiring.
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## 44-70-6. Approval of tax-free Rhode Island areas.

18 (a) The president or chief executive officer of a state school seeking to sponsor a tax-free 19 Rhode Island area and have some of its eligible land be designated as a tax-free Rhode Island area 20 must submit a plan to the secretary that specifies the land or space the state school wants to 21 include, describes the type of business or businesses that may locate on that land or in that space, 22 explains how those types of businesses align with or further the academic mission of the state 23 school and how participation by those types of businesses in the START-UP Rhode Island 24 program would have positive community and economic benefits, and describes the process the state school will follow to select participating businesses. At least thirty (30) days prior to 25 26 submitting such plan, the state school must provide the municipality or municipalities in which 27 the proposed tax-free Rhode Island area is located, local economic development entities, the 28 applicable state school faculty senate, union representatives and the campus student government 29 with a copy of the plan. In addition, if the plan of the state school includes land or space located 30 outside of the state school campus boundaries, the state school must consult with the municipality 31 or municipalities in which such land or space is located prior to including such space or land in its 32 proposed tax-free Rhode Island area and shall give preference to underdeveloped properties. Before approving or rejecting the plan submitted by a state school, the secretary shall consult with 33 34 the leadership of the applicable state college or university.

1 (b) The president or chief executive officer of a Rhode Island private college or 2 university seeking to sponsor a tax-free Rhode Island area and have some of its eligible land be 3 designated as a tax-free Rhode Island area must submit a plan to the secretary that specifies the 4 land or space the college or university wants to include, describes the type of business or 5 businesses that may locate on that land or in that space, explains how those types of businesses align with or further the academic mission of the college or university and how participation by 6 7 those types of businesses in the START-UP Rhode Island program would have positive 8 community and economic benefits, and describes the process the private school will follow to 9 select participating businesses. In addition, if the plan of the private school includes land or space 10 located outside of the campus boundaries, the private school must consult with the municipality 11 or municipalities in which such land or space is located prior to including such space or land in its 12 proposed tax-free Rhode Island area and shall notify local economic development entities. The 13 secretary shall forward the plan submitted under this subsection to the START-UP Rhode Island 14 approval board. In evaluating such plans, the board shall examine the merits of each proposal, 15 including, but not limited to, compliance with the provisions of this chapter, reasonableness of the 16 economic and fiscal assumptions contained in the application and in supporting documentation 17 and potential of the proposed project to create new jobs, and shall prioritize for acceptance and inclusion into the START-UP Rhode Island program plans for tax-free Rhode Island areas in 18 19 counties that contain a city or town with a population of one hundred thousand (100,000) or more. 20 No preference shall be given based on the time of submission of the plan, provided that 21 submission deadlines established by the board are met. In addition, the board shall give 22 preference to private colleges or universities that include underutilized properties within their proposed tax-free Rhode Island areas. The board by a majority vote shall approve or reject each 23 24 plan forwarded to it by the secretary. 25 (c) A campus, university or college may amend its approved plan, provided that the 26 school may not violate the terms of a lease with a business located in the approved tax-free Rhode 27 Island area. In addition, if a business located in a tax-free Rhode Island area does not have a lease 28 with a school, and such business is terminated from the START-UP Rhode Island program, and 29 subsequently does not relocate outside of the tax-free Rhode Island area, a school may amend its 30 approved plan to allocate an amount of vacant land or space equal to the amount of space 31 occupied by the business that is terminated. The amendment must be approved pursuant to the 32 procedures and requirements set forth in this chapter. 33 44-70-7. Tax free Rhode Island areas.

34 The START-UP Rhode Island approval board, by majority vote, shall designate up to

1	twenty (20) strategic state assets as tax-free areas. Each shall be affiliated with a state university
2	campus, college campus, community college, or private college or university, and such
3	designation shall require the support of the affiliated school. Each strategic state asset may not
4	exceed a maximum of two hundred thousand (200,000) square feet of vacant land or vacant
5	building space designated as a tax-free Rhode Island area. Designation of strategic state assets as
6	tax-free areas shall not count against any square footage limitations in this chapter.
7	44-70-8. Rules and regulations.
8	The secretary shall promulgate rules and regulations to effectuate the purposes of this
9	chapter, including, but not limited to:
10	(1) Establishing the process for the plan submissions and approvals of tax-free Rhode
11	Island areas;
12	(2) Establishing the process for the evaluation and possible rejection of applications, the
13	eligibility criteria that will be applied in evaluating those applications:
14	(3) Determining the number of jobs which must be created and sustained for an entity to
15	obtain the tax benefits afforded by this chapter; and
16	(4) Establishing the process for terminations from the START-UP Rhode Island Program
17	and administrative appeals of such terminations.
18	44-70-9. Businesses locating in tax-free Rhode Island areas.
18 19	<b>44-70-9.</b> Businesses locating in tax-free Rhode Island areas. (a) A college or university that has sponsored a tax-free Rhode Island area, including a
19	(a) A college or university that has sponsored a tax-free Rhode Island area, including a
19 20	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from
19 20 21	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university
19 20 21 22	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university school or strategic state asset that has been approved pursuant to this chapter. A Rhode Island
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university school or strategic state asset that has been approved pursuant to this chapter. A Rhode Island business that wants to locate in a tax-free Rhode Island area must submit an application to the
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university school or strategic state asset that has been approved pursuant to this chapter. A Rhode Island business that wants to locate in a tax-free Rhode Island area must submit an application to the school which is sponsoring the tax-free Rhode Island area by December 31, 2024. Prior to such
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university school or strategic state asset that has been approved pursuant to this chapter. A Rhode Island business that wants to locate in a tax-free Rhode Island area must submit an application to the school which is sponsoring the tax-free Rhode Island area by December 31, 2024. Prior to such date, the secretary shall prepare an evaluation on the effectiveness of the START-UP Rhode
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ol>	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university school or strategic state asset that has been approved pursuant to this chapter. A Rhode Island business that wants to locate in a tax-free Rhode Island area must submit an application to the school which is sponsoring the tax-free Rhode Island area by December 31, 2024. Prior to such date, the secretary shall prepare an evaluation on the effectiveness of the START-UP Rhode Island program and deliver it to the governor and the legislature to determine continued eligibility
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<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> <li>31</li> </ol>	(a) A college or university that has sponsored a tax-free Rhode Island area, including a strategic state asset affiliated with the state school, shall solicit and accept applications from businesses to locate in such area that are consistent with the plan of such college or university school or strategic state asset that has been approved pursuant to this chapter. A Rhode Island business that wants to locate in a tax-free Rhode Island area must submit an application to the school which is sponsoring the tax-free Rhode Island area by December 31, 2024. Prior to such date, the secretary shall prepare an evaluation on the effectiveness of the START-UP Rhode Island program and deliver it to the governor and the legislature to determine continued eligibility for application submissions.

1 whether or not the land or space being used by the business is being transferred or sublet to the 2 business from some other business. The application must include a certification by the business 3 that it meets the eligibility criteria specified in this chapter, will align with or further the academic 4 mission of the sponsoring state school, and that the business's participation in the START-UP 5 Rhode Island program will have positive community and economic benefits. The application must also describe whether or not the business competes with other businesses in the same 6 7 community, but outside the tax-free Rhode Island area. In addition, the application must include a 8 description of how the business plans to recruit employees from the local workforce.

9 (c) The secretary shall review such application and documentation within sixty (60) days and may reject such application upon a determination that the business does not meet the eligibility criteria in this chapter, has submitted an incomplete application, or has failed to demonstrate that the business's participation in the START-UP Rhode Island program will have positive community and economic benefits, which shall be evaluated based on factors including, but not limited to, whether or not the business competes with other businesses in the same community, but outside the tax-free Rhode Island area as prohibited by this chapter.

(d) If the secretary rejects such application, it shall provide notice of such rejection to the
sponsoring school and business. If the secretary does not reject such application within sixty (60)
days, such business is accepted to locate in such tax-free Rhode Island area, and the application of
such business shall constitute a contract between such business and the sponsoring school. The
sponsoring school must provide accepted businesses with documentation of their acceptances in
such form as prescribed by the secretary which will be used to demonstrate such business's
eligibility for the tax benefits under this chapter.

23 (e) If a school campus proposes to enter into a lease with a business for eligible land in a 24 tax-free Rhode Island area with a term greater than forty (40) years, including options to renew, or for eligible land in a tax-free Rhode Island area of one million (1,000,000) or more square feet, 25 26 the school campus, at the same time as the application is provided to the secretary, also must 27 submit the lease for review to the START-UP Rhode Island approval board. If the board does not 28 disapprove of the lease terms within thirty (30) days, the lease is deemed approved. If the board 29 disapproves the lease terms, the school campus must submit modified lease terms to the secretary 30 for review. The secretary's sixty (60) day review period is suspended while the board is reviewing 31 the lease and during the time it takes for the school campus to modify the lease terms. 32 (f) Except as otherwise provided in this chapter, proprietary information or supporting 33 documentation submitted by a business to a sponsoring school shall only be utilized for the

34 purpose of evaluating such business's application or compliance with the provisions of this

1	chapter and shall not be otherwise disclosed. A school employee who willfully discloses such
2	information to a third party for any other purpose whatsoever shall be guilty of a misdemeanor.
3	44-70-10. Business agreement required.
4	The business submitting the application, as part of the application, must:
5	(1) Agree to allow the department of administration, division of taxation to share its tax
6	information with the sponsoring school;
7	(2) Agree to allow the department of labor to share its tax and employer information with
8	the department and the sponsoring campus, university or college;
9	(3) Allow the department of administration and its agents and the sponsoring state school
10	access to any and all books and records the sponsoring school may require to monitor
11	compliance;
12	(4) Include performance benchmarks, including the number of net new jobs that must be
13	created, the schedule for creating those jobs, and details on job titles and expected salaries. The
14	application must specify the consequences for failure to meet such benchmarks, as determined by
15	the business and the sponsoring school:
16	(i) Suspension of such business's participation in the START-UP Rhode Island program
17	for one or more tax years as specified in such application;
18	(ii) Termination of such business's participation in the START-UP Rhode Island
19	program; and/or
20	(iii) Proportional recovery of tax benefits awarded under the START-UP Rhode Island
21	program of the tax law;
22	(5) Provide the following information to the department and sponsoring school upon
23	request:
24	(i) The prior three (3) years of federal and state income or franchise tax returns,
25	unemployment insurance quarterly returns, real property tax bills and audited financial
26	statements;
27	(ii) The employer identification or social security numbers for all related persons to the
28	business, including those of the members of a Rhode Island limited liability company or partners
29	in a partnership;
30	(iii) Provide a clear and detailed presentation of all related persons to the business to
31	assure that jobs are not being shifted within the state; and
32	(iv) Certify, under penalty of perjury, that it is in substantial compliance with all
33	environmental, worker protection, and local, state, and federal tax laws, and that it satisfies all the

34 <u>eligibility requirements to participate in the START-UP Rhode Island program.</u>

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#### 44-70-11. Conclusion of lease term.

2 (a) At the conclusion of the term of a lease by the sponsoring school to a business of land or space in a tax-free Rhode Island area owned by the sponsoring school, the leased land or space 3 4 and improvements thereon shall revert to the sponsoring school, unless the lease is renewed. 5 (b) If, at any time, the sponsoring school or the secretary determines that a business no longer satisfies any of the eligibility criteria specified in this chapter, the sponsoring school shall 6 7 recommend to the secretary that the secretary terminate or the secretary, on their own initiative, 8 shall immediately terminate such business's participation in the START-UP Rhode Island 9 program. Such business shall be notified of such termination by a method which allows for 10 verification of receipt of such termination notice. A copy of such termination notice shall be sent 11 to the secretary. Upon such termination, such business shall not be eligible for the tax benefits 12 specified in this chapter for any future taxable year, calendar quarter or sales tax quarter, although 13 employees of such business may continue to claim the tax benefit for their wages during the 14 remainder of that taxable year. Further, such lease or contract between the sponsoring school and 15 such business shall be rescinded, effective on the thirtieth day after the secretary mailed such 16 termination notice to such business and the land or space and improvements thereon shall revert 17 to the sponsoring school. 18 44-70-12. State agency status.

19 (a) Any individual, public corporation or authority, private corporation, limited liability 20 company or partnership or other entity entering into a contract, subcontract, lease, grant, bond, 21 covenant or other agreement for a project undertaken on a strategic state asset in a tax-free Rhode 22 Island area shall be deemed a state agency. Such contracts shall be deemed state contracts.

(b) A business on a strategic state asset in a tax-free Rhode Island area may require a 23 24 contractor awarded a contract, subcontract, lease, grant, bond, covenant or other agreement for a project to enter into a project labor agreement and be subject to the requirements for state 25 26 purchases during and for the work involved with such project when such requirement is part of 27 the business's request for proposals for the project and when the business determines that the 28 record supporting the decision to enter into such an agreement establishes that the interests 29 underlying the competitive bidding laws are best met by requiring a project labor agreement 30 including: obtaining the best work at the lowest possible price; preventing favoritism, fraud and 31 corruption; the impact of delay; the possibility of cost savings; and any local history of labor 32 unrest. (c) For the purposes of this section "project" shall mean capital improvement work on a 33

34 strategic state asset to be subject to a Rhode Island lease, transfer or conveyance, other than 1 conveyance of title. Such capital improvement work shall include the design, construction,

2 reconstruction, demolition, excavation, rehabilitation, repair, renovation, alteration or

3 improvement of a strategic state asset.

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# 44-70-13. START-UP Rhode Island approval board.

- 5 There is hereby established the "START-UP Rhode Island approval board" or "board." The board shall consist of three (3) members, one each to be appointed by the governor, the 6 7 speaker of the house and the president of the senate. Each member of the START-UP Rhode 8 Island approval board must have significant expertise and experience in academic-based 9 economic development and may not have a personal interest in a Rhode Island project that comes 10 before the board. 11 44-70-14. Rhode Island state business incubator. 12 (a) There is hereby authorized, established, and created a Rhode Island state business 13 incubator to be located in a Rhode Island tax-free zone as set forth in this chapter. The 14 incubator shall be designed to foster the growth of businesses through a multi-tenant, mixed-use 15 facility serving companies in a variety of industries including, but not limited to: services, 16 distribution, light manufacturing, or technology-based businesses. The incubator shall provide a 17 range of services designed to assist these new businesses, including, but not limited to: flexible 18 leases, shared office equipment, use of common areas such as conference rooms, and will provide 19 (directly or indirectly) easily accessible business management, training, financial, legal, 20 accounting, and marketing services. 21 (b) The incubator shall be established as a non-business corporation, and shall have tax 22 exempt status under U.S. Internal Revenue Code 26 U.S.C. § 501(c)(3), and shall have an 23 independent board of directors. The board of directors, in consultation with the START-UP 24 Rhode Island approval board, shall adopt guidelines and performance measures for the purposes
- 25 of operating and monitoring the incubator.
- 26 SECTION 2. This act shall take effect upon passage.

# LC000420

## EXPLANATION

## BY THE LEGISLATIVE COUNCIL

## OF

# AN ACT

# RELATING TO TAXATION - START-UP RHODE ISLAND TAX FREE ZONE PROGRAM

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1 This act would establish the "Start-Up Rhode Island Act," to allow for the establishment 2 of tax free zones. Businesses selected for access to such tax free zones would not be required to 3 pay state income, business, corporate taxes, local taxes or franchise fees for a period of up to ten 4 (10) years.

5

This act would take effect upon passage.

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