LC003638

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STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2020

JOINT RESOLUTION

TO APPROVE AND PUBLISH AND SUBMIT TO THE ELECTORS A PROPOSITION OF AMENDMENT TO THE CONSTITUTION - REDISTRICTING

Introduced By: Senators Euer, Algiere, Valverde, Murray, and Lawson

Date Introduced: January 21, 2020

Referred To: Senate Judiciary

| 1 | RESOLVED, That a majority of members elected to each house of the general assembly |
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| 2 | voting therefor, the following amendment to the Constitution of the state be proposed to the |
| 3 | qualified electors of the state in accordance with the provisions of Article XIV of the Constitution |
| 4 | for their approval and that it take the place of Article VII Sections 1 and 2, Article VIII Section 1 |
| 5 | and that it also adds additional sections to Article VII, all of which are hereby amended, effective |
| 6 | January 1, 2021, to read as follows: |
| 7 | ARTICLE VII |
| 8 | OF THE HOUSE OF REPRESENTATIVES |
| 9 | Section 1. Composition. |
| 10 | There shall be one hundred (100) members of the house of representatives, provided, |
| 11 | however, that commencing in 2003 there shall be seventy-five (75) members of the house of |
| 12 | representatives. The house of representatives shall be constituted on the basis of population and |
| 13 | the representative districts shall be as nearly equal in population and as compact in territory as |
| 14 | possible. The general assembly shall, after any new census taken by authority of the United |
| 15 | States, reapportion the representation to conform to the Constitution of the state and the |
| 16 | Constitution of the United States. |
| 17 | Section 2. Redistricting. In the year following the year in which the national census is |
| 18 | taken under the direction of congress at the beginning of each decade, the independent |
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redistricting commission described in Article VII, Section 3, shall adjust the boundary lines of the

| 1 | congressional, senate and nouse of representatives districts (also known as redistricting) in |
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| 2 | conformance with the standards and processes set forth in Article VII, Section 3 of the |
| 3 | Constitution of the state. |
| 4 | Section 3. Independent Redistricting Commission. |
| 5 | (a) The independent redistricting commission shall be created no later than May 1, 2021 |
| 6 | and January 1 in each year ending in the number one thereafter. |
| 7 | (b) The commission shall: |
| 8 | (1) Conduct an open and transparent process enabling full public consideration of and |
| 9 | comment on the drawing of district lines; |
| 10 | (2) Draw district lines according to the redistricting criteria specified in this article; and |
| 11 | (3) Conduct themselves with impartiality, integrity, and fairness. |
| 12 | Commission Selection |
| 13 | (c)(1) The selection process is designed to produce a commission that is independent |
| 14 | from legislative influence and reasonably representative of the state's diversity; |
| 15 | (2) The commission shall consist of fifteen (15) members, as follows: five (5) who are |
| 16 | registered with the largest political party in Rhode Island based on registration; five (5) who are |
| 17 | registered with the second largest political party in Rhode Island based on registration; and five |
| 18 | (5) who are not registered with either of the two (2) largest political parties in Rhode Island based |
| 19 | on registration. |
| 20 | (3) The secretary of state shall develop and administer an application for appointment to |
| 21 | the commission. This process must promote a diverse and qualified applicant pool. The secretary |
| 22 | of state shall screen all applicants and remove any applicants who do not meet the qualifications |
| 23 | in subsections (c)(4) and (c)(5) of this section. |
| 24 | (4) Each commission member shall be registered to vote. Each commission member shall |
| 25 | either have voted in two (2) of the last three (3) statewide general elections immediately |
| 26 | preceding their application or have been a resident of Rhode Island for three (3) years |
| 27 | immediately preceding their application. |
| 28 | (5) No member of the commission or any person within his or her family, or any |
| 29 | household member shall hold elective or appointed public office at the federal, state, or municipal |
| 30 | level in this state. No member of the commission or any person within his or her family, or any |
| 31 | household member shall have served as paid staff for, or as a paid consultant to congress, the |
| 32 | general assembly, or any individual legislature, or a political party, or have been registered as a |
| 33 | federal, state, or local lobbyist in the state for five (5) years leading up to appointment on the |
| 34 | commission. |

| 1 | (6) After removing applicants with conflicts of interest from the applicant pool, the |
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| 2 | secretary of state shall divide the applicant pool into three (3) sub-pools and randomly select six |
| 3 | (6) applicants as follows: |
| 4 | (i) Two (2) applicants registered with the largest political party by registration; |
| 5 | (ii) Two (2) applicants registered with the second largest political party by registration; |
| 6 | (iii) Two (2) applicants who are registered with neither of the two (2) largest political |
| 7 | parties by registration. |
| 8 | (7) The six (6) commissioners selected under subsections (c)(3) through (c)(6) of this |
| 9 | section shall review the remaining names in each sub-pool and shall, without the use of specific |
| 10 | ratios or formulas, select additional commissioners who possess the most relevant analytical |
| 11 | skills, have the ability to be impartial and promote consensus on the commission, and |
| 12 | demonstrate an appreciation for and are reasonably reflective of the diversity of the state, |
| 13 | including, but not limited to, racial, ethnic, geographic, and gender diversity. The selection shall |
| 14 | occur as follows: |
| 15 | (i) Three (3) applicants registered with the largest political party by registration; |
| 16 | (ii) Three (3) applicants registered with the second largest political party by registration; |
| 17 | (iii)Three (3) applicants registered with neither of the two (2) largest parties by |
| 18 | registration. |
| 19 | (8) Approval of the nine (9) additional commissioners requires four (4) affirmative votes |
| 20 | of the six (6) initial commissioners, including at least one vote cast by a commissioner registered |
| 21 | with the largest political party, one vote cast by a commissioner registered with the second largest |
| 22 | political party, and one vote cast by a commissioner registered with neither of the two (2) largest |
| 23 | political parties in the state. |
| 24 | (9) The term of office of each member of the commission expires upon the appointment |
| 25 | of the first member of the succeeding commission. |
| 26 | (10) Eight (8) members of the commission shall constitute a quorum provided at least one |
| 27 | member of the largest political party in the state, one member of the second largest party in the |
| 28 | state, and one member who is not affiliated with either of the two (2) largest parties in the state |
| 29 | are present. Eight (8) or more affirmative votes shall be required for any official action. The final |
| 30 | redistricting maps must be approved by eight (8) affirmative votes, including at least one vote |
| 31 | from a commissioner registered in each of the two (2) largest political parties and one vote from a |
| 32 | commissioner not registered in either of the two (2) largest parties. |
| 33 | (11) Each commission member shall apply this article in a manner that is impartial and |
| 34 | that reinforces public confidence in the integrity of the redistricting process. A commission |

| 1 | member or any person within his or her family, or any household member, shall be ineligible for |
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| 2 | a period of five (5) years beginning from the termination of their appointment, to hold elective or |
| 3 | appointed public office at the federal, state, or municipal level in this state. A member of the |
| 4 | commission or any person within his or her family, or any household member, shall be ineligible |
| 5 | for a period of three (3) years beginning from the date of termination of their appointment to |
| 6 | serve as paid staff for, or as a paid consultant to congress, the general assembly, or any individual |
| 7 | legislator, or to register as a federal, state, or local lobbyist in the state. |
| 8 | (12) The general assembly shall appropriate the funds necessary to permit the |
| 9 | commission to fulfill the commission's obligations. In 2021, this appropriation shall not be less |
| 10 | than the appropriation for the most recent redistricting process. In all future redistricting cycles, |
| 11 | the appropriation may not be less than the amount appropriated in the previous redistricting cycle. |
| 12 | (13) The commission shall be solely responsible for hiring all necessary staff and |
| 13 | consultants. No staff or consultant may be hired that, within the previous five (5) years, shall have |
| 14 | held elective or appointed public office at the federal, state, or municipal level in this state, have |
| 15 | served as paid staff for, or as a paid consultant to congress, the general assembly, or any |
| 16 | individual legislator, or a political party, or have been registered as a federal, state, or local |
| 17 | lobbyist in the state. |
| | |
| 18 | <u>Criteria</u> |
| 18 19 | Criteria (d) The commission shall establish single-member districts for the congress, senate and |
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| 1 | and similarly be able to translate their popular support into representation in an elected body; |
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| 2 | (5) The geographic integrity of any city, town, village, local neighborhood, or community |
| 3 | of interest shall be respected in a manner that minimizes their division to the extent possible |
| 4 | without violating the requirements of any of the preceding subsections. A community of interest |
| 5 | is a contiguous population which shares common social and economic interests that should be |
| 6 | included within a single district for purposes of effective and fair representation. Examples of |
| 7 | such shared interests are those common to an urban area, a rural area, an industrial area, or an |
| 8 | agricultural area, and those common to areas in which the people share similar living standards. |
| 9 | use the same transportation facilities, have similar work opportunities, or have access to the same |
| 0 | media of communication relevant to the election process. Communities of interest shall not |
| 1 | include relationships with political parties, incumbents, or political candidates; and |
| 2 | (6) To the extent practicable, and where this does not conflict with the criteria stated |
| 3 | above, districts shall be drawn to encourage geographical compactness such that nearby areas of |
| 4 | population are not bypassed for more distant populations. |
| 5 | (e) The place of residence of any incumbent or political candidate shall not be considered |
| 6 | in the creation of a map. Districts shall not be drawn for the purpose of favoring or discriminating |
| 7 | against an incumbent, political candidate, or political party. Districts shall not be drawn for the |
| 8 | purpose or with the effect of diluting the voting strength of any language or ethnic identity group. |
| 9 | (f) The commission shall hold at least five (5) public hearings prior to proposing a |
| 20 | redistricting plan and at least five (5) public hearings after proposing a redistricting plan, at |
| 21 | locations throughout the state prior to proposing a redistricting plan, including at least one |
| 22 | hearing in each county. If the commission makes more than de minimis changes to any proposed |
| 23 | redistricting plan prior to submission of the final plan, such changes must be publicly available |
| 24 | for a minimum of three (3) days, and public comment on the changes must be solicited. |
| 25 | (1) The commission shall provide at least seven (7) days' public notice for each meeting |
| 26 | or hearing. |
| 27 | (2) The records of the commission pertaining to redistricting and all data considered by |
| 28 | the commission in redistricting are public records and the commission shall make records and |
| 29 | data available in a manner that ensures immediate and widespread public access. No ex parte |
| 80 | communications between members of the commission and individuals who are not staff of |
| 81 | consultants to, or members of the commission shall be permitted. No more than three (3) |
| 32 | commissioners may discuss the business of the commission other than in a public meeting. |
| 33 | Approval of Maps |
| 34 | (g) By January 1, 2022, and in the year ending in the number two (2) thereafter, the |

| 1 | commission shall approve three (3) final maps that separately set forth the district boundary lines |
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| 2 | for the congressional, senatorial, and house districts. Upon approval, the commission shall certify |
| 3 | the three (3) final maps to the secretary of state. |
| 4 | (h) The commission shall issue, with each of the three (3) final maps, a report that |
| 5 | explains the basis on which the commission made its decisions in achieving compliance with the |
| 6 | criteria listed in Article VII, Section 3(d) and shall include definitions of the terms and standards |
| 7 | used in drawing each final map. |
| 8 | (i) If the commission does not approve a final map by at least the requisite votes, the |
| 9 | secretary of state shall immediately petition the Rhode Island supreme court for an order directing |
| 10 | the appointment of a special master to adjust the boundary lines of that map in accordance with |
| 11 | the redistricting criteria and requirements set forth in subsections (d), (e), and (f) of this section. |
| 12 | Upon approval of the master's map, the court shall certify the resulting map to the secretary of |
| 13 | state, which map shall constitute the certified final map. |
| 14 | Section 4. Appeals. |
| 15 | (a) The commission has the sole legal standing to defend any action regarding a certified |
| 16 | final map and shall inform the general assembly if it determines that funds or other resources |
| 17 | provided for the operation of the commission are inadequate. The general assembly shall provide |
| 18 | adequate funding to defend any action regarding a certified map. The commission has sole |
| 19 | authority to determine whether the attorney general or other local counsel retained by the |
| 20 | commission shall assist in the defense of a certified final map. |
| 21 | (1) The Rhode Island supreme court has original and exclusive jurisdiction in all |
| 22 | proceedings in which a certified final map is challenged or is claimed not to have taken timely |
| 23 | effect. |
| 24 | (2) Any registered voter in this state may file a petition for a writ of mandamus or writ of |
| 25 | prohibition, within forty-five (45) days after the commission has certified a final map to the |
| 26 | secretary of state, to bar the secretary of state from implementing the plan on the grounds that the |
| 27 | plan violates the Constitution of the state, the United States Constitution, or any federal or state |
| 28 | statute, notwithstanding Article 1, Section VI, Clause I of the United States Constitution. |
| 29 | (3) The Rhode Island supreme court shall give priority to ruling on a petition for a writ of |
| 30 | mandamus or a writ of prohibition filed pursuant to Article VII, Section 4(a)(2). If the court |
| 31 | determines that a final certified map violates this Constitution, the United States Constitution, or |
| 32 | any federal or state statute, the court shall fashion the relief that it deems appropriate, including, |
| 33 | but not limited to, the relief set forth in Article VII, Section 3(i). |
| 34 | (4) The provisions of this amendment shall supersede any section of this Constitution |

| 1 | with which the provision may connect. If any provision of this amendment is need to be invalid, |
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| 2 | the court shall sever the provision and the remaining provisions shall remain in full force and |
| 3 | effect. |
| 4 | Section 2 5. Officers — Presiding member during organization. |
| 5 | The house of representatives shall have authority to elect its speaker, clerks, and other |
| 6 | officers. The senior member from the City of Newport, if any be present, shall preside in the |
| 7 | organization of the house. |
| 8 | ARTICLE VIII |
| 9 | OF THE SENATE |
| 10 | Section 1. Composition. |
| 11 | The senate shall consist of the lieutenant governor and fifty (50) members from the |
| 12 | senatorial districts in the state, provided, however, that commencing in 2003 the senate shall |
| 13 | consist of thirty-eight (38) members from the senatorial districts in the state. The senate shall be |
| 14 | constituted according to the process described in Article VII, Sections 2 through 4 on the basis of |
| 15 | population and the senatorial districts shall be as nearly equal in population and as compact in |
| 16 | territory as possible. The general assembly shall, after any new census taken by authority of the |
| 17 | United States, reapportion the representation to conform to the Constitution of the state and the |
| 18 | Constitution of the United States. |
| 19 | Section 2. Lieutenant governor to be presiding officer until 2003. |
| 20 | The lieutenant governor shall preside in the senate and in grand committee until 2003. |
| 21 | Commencing in 2003, the senate shall elect its president, who shall preside in the senate and in |
| 22 | grand committee, as well as its secretary and other officers from among its members and shall |
| 23 | elect its clerks. The senior member from the city of Newport, if any be present, shall preside in |
| 24 | the organization of the senate. |
| 25 | RESOLVED, That this proposition of amendment shall take, in the Constitution of the |
| 26 | state, the place of Section 1 and Section 2 of Article VII, and Section 1, in Article VIII, of the |
| 27 | Constitution, effective January 1, 2021; and be it further |
| 28 | RESOLVED, That the said proposition of amendment shall be submitted to the electors |
| 29 | for their approval or rejection at the next statewide general election. The voting places in the |
| 30 | several cities and towns shall be kept open during the hours required by law for voting therein for |
| 31 | general officers of the state; and be it further |
| 32 | RESOLVED, That the Secretary of State shall cause the said proposition of amendment |
| 33 | to be published as part of the resolution in the newspapers of the state prior to the date of the said |
| 34 | meetings of the said electors; and the said proposition shall be inserted in the warrants or notices |

- 1 to be issued previous to said meetings of the electors for the purpose of warning the town, ward,
- 2 or district meetings, and said proposition shall be read by the town, ward, or district meetings to
- 3 be held as aforesaid; and be it further
- 4 RESOLVED, That the town, ward, and district meetings be held as aforesaid shall be
- 5 warned, and the list of voters shall be canvassed and made up, and the said town, ward, and
- 6 district meetings shall be conducted in the same manner as now provided by law for the town,
- 7 ward, and district meetings for the elections of the general officers of the state.

LC003638

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EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

JOINT RESOLUTION

TO APPROVE AND PUBLISH AND SUBMIT TO THE ELECTORS A PROPOSITION OF AMENDMENT TO THE CONSTITUTION - REDISTRICTING

| 1 | This proposed constitution amendment, if adopted, would adopt a specific constitutional |
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| 2 | procedure, including an independent redistricting commission, for redistricting. |
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