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### STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

### **JANUARY SESSION, A.D. 2004**

### AN ACT

## RELATING TO HEALTH AND SAFETY -- THE RHODE ISLAND PRESCRIPTION DRUG PROGRAM FOR THE UNINSURED

Introduced By: Representatives Moura, Anguilla, Long, Kilmartin, and Giannini

Date Introduced: January 27, 2004

Referred To: House Corporations

It is enacted by the General Assembly as follows:

1 SECTION 1. Title 23 of the General Laws entitled "Health and Safety" is hereby 2 amended by adding thereto the following chapter: 3 **CHAPTER 77** THE RHODE ISLAND PRESCRIPTION DRUG PROGRAM FOR UNINSURED 4 23-77-1. Short title. - This act shall be called and may be cited as the "Rhode Island 5 Prescription Drug Program for the Uninsured." 6 7 23-77-2. Findings and purpose. – The legislature finds that some citizens who are uninsured and who are not eligible for the Medicare Part D prescription drug benefit are 8 experiencing difficulty in obtaining prescription pharmaceuticals. Insofar as the use of 9 pharmaceuticals is rising in lieu of more invasive and expensive procedures, it is essential that the 10 11 legislature facilitate access to prescription coverage for the uninsured. Therefore, in an effort to promote healthy communities and to protect the public health and welfare of Rhode Island 12 13 residents, the legislature will establish a market-based state prescription drug program for the 14 uninsured who are most in need of assistance. 15 23-77-3. Definitions. – As used in this chapter: 16 (1) "Participating manufacturer" means a drug manufacturer who is voluntarily 17 participating in Rhode Island's Rx program pursuant to a rebate agreement.

(2) "Outpatient prescription drug" means a prescription drug that is dispensed directly for

2	(3) "Rx program participant" means an individual determined eligible for the Rhode
3	Island Rx program who has attested to meeting the eligibility requirements in accordance with
4	section 23-77-9, and has been issued an Rx program enrollment card.
5	(4) "Participating pharmacy" means a currently state-licensed or registered pharmacy
6	dispensing prescription drugs from within the U.S. that is registered to participate in the Rhode
7	Island Rx program.
8	(5) "State employee health plan" means a health benefits program paid for in whole or in
9	part by the state for employees of the state of Rhode Island, active and/or retired, that is
10	authorized to negotiate separately and independently for prescription drug discounts.
11	(6) "Director" means the director of the Rhode Island department of health, or other
12	person designated by the governor.
13	23-77-4. Rx card. – The director shall develop a prescription drug discount program for
14	the uninsured to be implemented on or before March 15, 2005. The director shall issue a request
15	for proposals to entities for the management of the discounted program and issuance of Rhode
16	Island Rx program enrollment cards to eligible persons. A participant in the Rhode Island Rx
17	program established pursuant to section 4 shall receive a Rhode Island Rx program enrollmen
18	card to be presented to participating pharmacies to receive discounts provided by the Rhode
19	Island Rx program for outpatient drugs.
20	23-77-5. Rx card fund. – There is hereby created in the state treasury the Rhode Island
21	Rx program fund. The fund shall consist of voluntary rebates paid by manufacturers pursuant to
22	contracts entered into under section 23-77-6. The director shall use money in the fund to
23	reimburse a participating pharmacy the amount of the manufacturer's discount the participating
24	pharmacy passes through to a Rhode Island Rx program participant on a prescription drug
25	pursuant to section 23-77-6. Investment earnings of the fund shall be credited to the fund.
26	(a) Administrative cost. An annual fee of up to thirty dollars (\$30.00) shall be paid by
27	each Rhode Island Rx participant to cover the administrative costs of the program. The fee shall
28	be collected at the retail level as a deductible on the program benefits by increasing Rhode Island
29	Rx price available to the participant by the applicable manufacturer rebate amount until the
30	enrollee's annual fee has been collected. In establishing the annual fee, the director shall use any
31	surplus in the fund to reduce the amount of the annual fee.
32	(b) Notwithstanding any other provision of this section, in any of the first three (3) years
33	of the program in which the deductibles paid by enrollees or other funds available to the director
34	for this purpose do not cover the administrative costs of the program, the director may use such

patient use in a noninstitutional setting from a participating pharmacy.

2	23-77-6. Discount drug program. – (a) There is hereby established a discount drug					
3	program in the department of health known as the Rhode Island Rx program to provide low-					
4	income eligible uninsured with access to prescription drugs from participating pharmaceutical					
5	Companies and pharmacists through either a state-sponsored discount card program based on					
6	existing regotiated discounts in either the state employees health plan; the state retirees health					
7	plans; or a program that extends current pharmaceutical manufacturer prescription drug assistance					
8	programs to the identified low-income uninsured.					
9	(b) Pharmaceutical manufacturers may choose to offer for a particular drug:					
10	(1) The same discount/rebate or the average discount/rebate offered for the same drug(s)					
11	in the state employees health plans or state employee retiree plans; or					
12	(2) A discount/rebate different from either the state employees health plans or the state					
13	retirees health plans, if greater; or					
14	(3) Extend its current prescription assistance program to the eligible uninsured.					
15	(c) The director shall adopt rules to implement the Rhode Island Rx program. The rules					
16	shall provide for all of the following:					
17	(1) Simplified eligibility determination procedures for the Rhode Island Rx program,					
18	including methodology for documenting income;					
19	(2) Claim forms to be used by a participating pharmacy for reimbursement;					
20	(3) The amount of the professional dispensing fee to be paid to participating pharmacies.					
21	The director shall review the professional dispensing fee amount periodically to determine					
22	whether it should be changed, but the fee shall not be less than the average fee paid by the state					
23	employee health plans or more than the dispensing fee paid by Medicaid;					
24	(4) An annual process or obtaining from state employee health plans the amount of the					
25	rebate negotiated by the state employee plans or their contractors, for each prescription drug for					
26	which the director has entered into a rebate agreement pursuant to section 23-77-6 and the					
27	amount payable to a participating pharmacy for each drug furnished to a beneficiary of the state					
28	employee health plan. The rebate amount reported for each drug shall be the full amount					
29	negotiated by the manufacturer with the state or state agent that administers the state employee					
30	health plan(s) for the most recent period as specified by the director, beginning with 2005;					
31	(5) An annual process to compute the average rebate on each drug as provided in					
32	subsection 23-77-6(b)(1) and compute the amount payable to a participating pharmacy for each					
33	drug as provided in subparagraph (c)(3) of this section, for purposes of the Rhode Island Rx					
34	program; and the manner in which the state shall inform a participating pharmacy of the charge to					

sums as may be necessary from the fund to cover such costs.

1	a Rhode Island Rx program participant for a drug.					
2	(a) The rules shall not require a manufacturer or participating pharmacy to reveal any					
3	proprietary information.					
4	(b) In computing the averages for purposes of subsection 23-77-6(b)(1), (i) of the drug is					
5	covered by one or more state health plans for active employees, the director shall compute the					
6	average of the per unit prices under those plans; (ii) if the drug is covered by one or more state					
7	health plans for retirees, the director shall compute the average of the per unit prices under those					
8	plans;					
9	(6) A schedule for manufacturers to pay rebates to the director pursuant to a contract					
10	entered into under section 23-77-6;					
11	(7) Notwithstanding this chapter, adjustments to the requirements and terms of the Rhode					
12	Island Rx program are authorized to accommodate any federally funded prescription drug					
13	programs created after the effective date of this section.					
14	23-77-7. Annual review. – The legislature shall review the Rhode Island Rx program on					
15	an annual basis to ensure it is meeting the goals of the program.					
16	23-77-8. Outreach. – The director, using available state general funds, shall undertake					
17	outreach efforts to publicize the Rhode Island Rx program.					
18	23-77-9. Eligibility An individual who is a resident of this state is eligible to					
19	participate in the Rhode Island Rx program only if the following is true for the year in which					
20	eligibility is being determined.					
21	(a) (1) the individual is over sixty-five (65) years of age; or					
22	(2) the individual or household has an annual income of two hundred percent (200%) of					
23	the federal poverty level or less, which shall include all sources of income including, but not					
24	limited to, wages, salaries, interest, and dividends; and					
25	(b) the individual is not eligible and for the four (4) months prior to the application has					
26	not been eligible for outpatient prescription drug coverage under a health benefits program paid					
27	for in whole or in part by an employer, Medicaid, Medicare, or another state or federal health plan					
28	or pharmaceutical assistance program that uses state or federal funds to pay part or all of the					
29	individual's prescription drug costs. The four (4) month period shall not apply with respect to an					
30	individual if the health plan for which he or she has been eligible is terminated because of					
31	bankruptcy of the sponsor or if pension benefits are required to be cut in a plan being managed					
32	under ERISA protection.					
33	23-77-10. Application. – (a) An individual seeking to participate in the Rhode Island Rx					
34	program shall apply to the Rhode Island department on an appual basis					

1	(b) Before enrolling the individual in the Rx program, the department shall determine
2	whether the individual is eligible to be enrolled in the Rhode Island Medicaid program.
3	(c) The department shall ensure that the Rhode Island Rx program is the payer of last
4	resort.
5	23-77-11. Pharmacy discounts Each participating pharmacy shall discount the
6	amount it charges a Rhode Island Rx program participant for a prescription drug covered by the
7	program. As determined in section 23-77-66, the amount of the charge shall be the average
8	amount the participating pharmacy is paid for the drug by the state employee health plans minus
9	the average rebate a pharmaceutical manufacturer pays the director for the prescription drug
10	pursuant to the contract, plus the applicable professional dispensing fee for participating
11	pharmacies pursuant to subsection 23-77-6(c). In each year, the manufacturer rebates that would
12	have been used to provide discounts under this section shall not be available as a discount to the
13	enrollee until the enrollee's prescription expenses are sufficient to pay the enrollee's annual
14	deductible fee pursuant to section 23-77-5.
15	<u>23-77-12. Claims.</u> A participating pharmacy that provides a Rhode Island Rx program
16	participant a program discount on a prescription drug shall submit a claim to the director
17	verifying the quantity of each prescription drug dispensed to Rhode Island Rx program
18	participants by the participating pharmacy. The participating pharmacy shall use a claim form
19	prescribed in rules adopted under section 23-77-6.
20	23-77-13. Reimbursement. – Using claims submitted by a participating pharmacy under
21	section 23-77-6, the director shall reimburse a participating pharmacy the amount of the rebate a
22	manufacturer pays for the prescription drug pursuant to a rebate agreement entered into under
23	section 23-77-6 for each prescription drug the participating pharmacy has provided to a Rhode
24	Island Rx program participant pursuant to section 23-77-6. The director shall make the
25	reimbursements and payments on a monthly basis and shall ensure that any reimbursement to the
26	pharmacy is net of the recoupment of the annual deductible fee for each enrollee.
27	23-77-14. Transaction charges prohibited. – The director shall not impose a
28	transactional charge on a participating pharmacy that submits a claim under section 23-77-6.
29	<u>23-77-15. Confidentiality.</u> – Notwithstanding any other provision of law, information
30	disclosed by manufacturers under this act is confidential and shall not be disclosed by the director
31	or a state agency (or contractor therewith) in a form which discloses the identity of a specific
32	manufacturer, prices charged for drugs by such manufacturer or wholesaler, except when the
33	director determines it to be necessary to carry out this act, to permit the attorney general to review
34	the information provided. All information provided by pharmaceutical manufacturers or

2	23-77-6, shall be deemed a trade secret under the Rhode Island Uniform Trade Secrets Act,					
3	R.I.G.L. section 6-41, and shall not be disclosed by the director or any other person pursuant to					
4	federal or state trade secrets law.					
5	23-77-16. Rebates. – (a) Each manufacturer that sells prescription drugs through a state					
6	health employee health plan may voluntarily enter into a rebate agreement with the director under					
7	which the manufacturer is to make rebate payments to the director on a quarterly basis or in					
8	accordance with a schedule established by rules adopted under section 23-77-6 on any of its					
9	prescription drugs.					
10	(b) The department shall report to each manufacturer not later than sixty (60) days after					
11	the end of each quarter and in a form consistent with a standard reporting format established by					
12	the director, information on the total number of units of each dosage form and strength and					
13	package size of each covered outpatient drug dispense after the implementation date of the Rhode					
14	Island Rx program.					
15	(c) A manufacturer may audit the information provided (or required to be provided)					
16	under subparagraph (b). Adjustments to rebates shall be made pursuant to the manufacturer's					
17	contract with the state.					
18	(d) The department may audit participating pharmacies to ensure the participating					
19	manufacturer's discounts are appropriately passed on to the Rx program participants. Audit					
20	reports shall be released to the legislature and to the public once a year.					
21	<u>23-77-17. Period covered.</u> – The Rhode Island Rx program shall cover a prescription					
22	drug for at least one year if the prescription drug is included in a contract entered into under					
23	section 23-77-6, unless another coverage period is specified by the said contract.					
24	<u>23-77-18. Prohibitions. – (a) Participation in the program by a manufacturer is voluntary</u>					
25	failure of a manufacturer to participate in the Rx program will not result in prior authorization on					
26	drugs in the Medicaid program which would not other wise be subject to prior authorization but					
27	for the failure of the manufacturer to participate in the Rx program.					
28	(b) Participation in the program by a manufacturer is voluntary. A state employee health					
29	plan, many not place a manufacturer's product on the prior authorization list or otherwise penalize					
30	or restrict access to any of the manufacturer's product(s) in response to a manufacturer's failing to					
31	enter into a rebate agreement under section 23-77-6.					
32	(c) The program may not include the purchase of prescription drugs imported into the					
33	United States in violation of federal law.					
34	SECTION 2. This act shall take effect upon passage.					

pharmacists under this act, including information on claim submitted to the director under section

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## EXPLANATION

## BY THE LEGISLATIVE COUNCIL

OF

## AN ACT

# RELATING TO HEALTH AND SAFETY -- THE RHODE ISLAND PRESCRIPTION DRUG PROGRAM FOR THE UNINSURED

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- 1 This act would provide prescription drug coverage for the uninsured.
- 2 This act would take effect upon passage.

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