# 2014 -- H 8294 SUBSTITUTE A AS AMENDED

LC005867/SUB A/2

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## STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### **JANUARY SESSION, A.D. 2014**

### AN ACT

RELATING TO STATE AFFAIRS AND GOVERNMENT -- AUTHORIZING STATE-OPERATED CASINO GAMING AT NEWPORT GRAND SUBJECT TO STATEWIDE AND LOCAL VOTER APPROVAL

<u>Introduced By:</u> Representatives Abney, and Martin

Date Introduced: June 05, 2014

Referred To: House Judiciary

(by request)

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It is enacted by the General Assembly as follows:

1 SECTION 1. Sections 42-61.2-2.2 and 42-61.2-7 of the General Laws in Chapter 42-61.2 2 entitled "Video Lottery Terminal" are hereby amended to read as follows: 3 42-61.2-2.2. State authorized to operate casino gaming at Newport Grand. -- (a) State-operated casino gaming shall be authorized at the facility of the licensed video lottery 4 terminal retailer known as "Newport Grand" located in the town city of Newport; provided, that: 5 6 (1) That the requirements of Article VI, Section 22 of the Rhode Island Constitution are met with respect to said facility at the general election next to be held after enactment of this 7 8 section. in November of 2014; and (2) That the proposed amendment to the Rhode Island Constitution requiring that prior to 9 a change in location where casino gaming is permitted in any city or town, there must be a 10 11 referendum in said city or town and approval by the majority of those electors voting in said 12 referendum on said proposed change in location in said city or town, is also approved statewide at 13 the statewide general election to be held in November of 2014. 14 (b) With respect to the Newport Grand facility, the authorization of this section 2.2 shall 15 be effective upon: 16 (1) The certification by the secretary of state that the qualified voters of the state have 17 approved the expansion of gambling at such facility to include casino gaming and also approved

the amendment to the Rhode Island Constitution regarding a change in the location of where

1	casino gaming is permitted in any city or town; and
2	(2) The certification by the board of canvassers of the city of Newport that the qualified
3	electors of the city of Newport have approved the expansion of gambling at such facility to
4	include casino gaming.

(c) The general assembly finds that:

- (1) The operation of casino gaming at Newport Grand will play a critical role in the economy of the state and enhance local revenues;
  - (2) Pursuant to Article VI, Section 15 of the Rhode Island Constitution and the specific powers, authorities and safeguards set forth in subsection (c) herein in connection with the operation of casino gaming, the state shall have full operational control over the specified location, subject to the restrictions of Article VI, Section 22 of the Rhode Island Constitution, at which casino gaming shall be conducted;
- (3) It is in the best interest of the state to have the authorization to operate casino gaming as specified at Newport Grand;
  - (4) Pursuant to the provisions of subdivision 42-61.2-2.1(b)(4), and by action of the governor, an extensive analysis and evaluation of competitive casino-gaming operations was completed, which concluded that the viability of Newport Grand as a video lottery terminal facility is threatened by the location of casino gaming in Southeast Massachusetts.
- (5) The legislature shall, by enactment of comprehensive legislation during the 2012 session, determine the terms and conditions pursuant to which casino gaming would be operated in the state if it is authorized as set forth herein.
- (d) Notwithstanding the provisions of any other law and pursuant to Article VI, Section 15 of the Rhode Island Constitution, the state is authorized, subject to the restrictions of Article VI, Section 22 of the Rhode Island Constitution, to operate, conduct and control casino gaming at Newport Grand subject to subsection (a) above. In furtherance thereof, the state, through the division of state lottery and/or the department of business regulation, shall have full operational control to operate the foregoing facilities, the authority to make all decisions about all aspects of the functioning of the business enterprise, including, without limitation, the power and authority to:
- 30 (1) Determine the number, type, placement and arrangement of casino-gaming games,31 tables and sites within the facility;
  - (2) Establish with respect to casino gaming one or more systems for linking, tracking, deposit and reporting of receipts, audits, annual reports, prohibitive conduct and other such matters determined from time to time;

1	(3) Collect all receipts from casino gaming, require that Newport Grand collect casino-
2	gaming gross receipts in trust for the state through the division of state lottery, deposit such
3	receipts into an account or accounts of its choice, allocate such receipts according to law, and
4	otherwise maintain custody and control over all casino-gaming receipts and funds;
5	(4) Hold and exercise sufficient powers over Newport Grand's accounting and finances
6	to allow for adequate oversight and verification of the financial aspects of casino gaming at the
7	facility, including, without limitation:
8	(i) The right to require Newport Grand to maintain an annual balance sheet, profit and
9	loss, and any other necessary information or reports; and
.0	(ii) The authority and power to conduct periodic compliance or special or focused audits
1	of the information or reports provided, as well as the premises with the facility containing records
2	of casino gaming or in which the business of Newport Grand's casino-gaming operations are
.3	conducted;
4	(5) Monitor all casino-gaming operations and have the power to terminate or suspend
.5	any casino-gaming activities in the event of an integrity concern or other threat to the public trust,
6	and in furtherance thereof, require the licensed video lottery retailer to provide a specified area or
.7	areas from which to conduct such monitoring activities;
.8	(6) Define and limit the rules of play and odds of authorized casino-gaming games,
9	including, without limitation, the minimum and maximum wagers for each casino-gaming game;
20	(7) Have approval rights over matters relating to the employment of individuals to be
21	involved, directly or indirectly, with the operation of casino gaming at Newport Grand;
22	(8) Establish compulsive gambling treatment programs;
23	(9) Promulgate, or propose for promulgation, any legislative, interpretive and procedural
24	rules necessary for the successful implementation, administration and enforcement of this
25	chapter; and
26	(10) Hold all other powers necessary and proper to fully effectively execute and
27	administer the provisions of this chapter for its purpose of allowing the state to operate a casino-
28	gaming facility through a licensed video lottery retailer hosting said casino gaming on behalf of
29	the state of Rhode Island.
80	(e) Subject to subsection (a) above, the state, through the division of state lottery and/or
81	the department of business regulation, may expand Newport Grand's existing video lottery license
32	issued, or issue Newport Grand a new casino-gaming license, to permit casino gaming to the
33	extent authorized by this act.
34	(f) Subject to subsection (a) above, all rules and regulations shall be promulgated by the

- state, through the division of state lottery and the department of business regulation, in
- 2 accordance with the authority conferred upon the general assembly pursuant to Article VI,
- 3 Section 15 of the Rhode Island Constitution. In accord therewith, subject to subsection (a) above,
- 4 the state, through the division of state lottery and/or the department of business regulation, shall
- 5 have authority to issue such regulations as it deems appropriate pertaining to control, operation
- 6 and management of casino gaming as specifically set forth in subsections (b), (c) and (d).
- 7 (g) Any referendum in the city of Newport regarding casino gaming in said city as
- 8 provided for in subsection (a) of this section shall become effective only upon the approval of an
- 9 amendment to the Rhode Island Constitution requiring that, prior to a change in location where
- 10 casino gaming is permitted in any city or town, there must be a referendum in said city or town
- and the approval of the majority of those electors voting in said referendum on said proposed
- 12 change in location in said city or town.
- 13 <u>42-61.2-7. Division of revenue. [Effective June 30, 2011.] --</u> (a) Notwithstanding the
- provisions of section 42-61-15, the allocation of net terminal income derived from video lottery
- games is as follows:

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- 16 (1) For deposit in the general fund and to the state lottery division fund for
- 17 administrative purposes: Net terminal income not otherwise disbursed in accordance with
- subdivisions (a)(2) -- (a)(6) herein;
- 19 (i) Except for the fiscal year ending June 30, 2008, nineteen one hundredths of one
- percent (0.19%) up to a maximum of twenty million dollars (\$20,000,000) shall be equally
- 21 allocated to the distressed communities as defined in section 45-13-12 provided that no eligible
- community shall receive more than twenty-five percent (25%) of that community's currently
- enacted municipal budget as its share under this specific subsection. Distributions made under
- 24 this specific subsection are supplemental to all other distributions made under any portion of

general laws section 45-13-12. For the fiscal year ending June 30, 2008 distributions by

community shall be identical to the distributions made in the fiscal year ending June 30, 2007 and

shall be made from general appropriations. For the fiscal year ending June 30, 2009, the total

- state distribution shall be the same total amount distributed in the fiscal year ending June 30,
- 29 2008 and shall be made from general appropriations. For the fiscal year ending June 30, 2010, the
- total state distribution shall be the same total amount distributed in the fiscal year ending June 30,
- 31 2009 and shall be made from general appropriations, provided however that \$784,458 of the total
- 32 appropriation shall be distributed equally to each qualifying distressed community. For each of
- the fiscal years ending June 30, 2011, June 30, 2012, and June 30, 2013 seven hundred eighty-
- four thousand four hundred fifty-eight dollars (\$784,458) of the total appropriation shall be

- distributed equally to each qualifying distressed community.
- 2 (ii) Five one hundredths of one percent (0.05%) up to a maximum of five million dollars
- 3 (\$5,000,000) shall be appropriated to property tax relief to fully fund the provisions of section 44-
- 4 33-2.1. The maximum credit defined in subdivision 44-33-9(2) shall increase to the maximum
- 5 amount to the nearest five dollar (\$5.00) increment within the allocation until a maximum credit
- of five hundred dollars (\$500) is obtained. In no event shall the exemption in any fiscal year be
- 7 less than the prior fiscal year.

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- 8 (iii) One and twenty-two one hundredths of one percent (1.22%) to fund section 44-34.1-
- 9 1, entitled "Motor Vehicle and Trailer Excise Tax Elimination Act of 1998", to the maximum
- amount to the nearest two hundred fifty dollar (\$250) increment within the allocation. In no event
- shall the exemption in any fiscal year be less than the prior fiscal year.
- 12 (iv) Except for the fiscal year ending June 30, 2008, ten one hundredths of one percent
- 13 (0.10%) to a maximum of ten million dollars (\$10,000,000) for supplemental distribution to
- 14 communities not included in paragraph (a)(1)(i) above distributed proportionately on the basis of
- general revenue sharing distributed for that fiscal year. For the fiscal year ending June 30, 2008
- distributions by community shall be identical to the distributions made in the fiscal year ending
- 17 June 30, 2007 and shall be made from general appropriations. For the fiscal year ending June 30,
- 18 2009, no funding shall be disbursed. For the fiscal year ending June 30, 2010 and thereafter,
- 19 funding shall be determined by appropriation.
- 20 (2) To the licensed video lottery retailer:
- 21 (a) (i) Prior to the effective date of the NGJA Master Contract, Newport Jai Ali twenty-
- six percent (26%) minus three hundred eighty four thousand nine hundred ninety-six dollars
- 23 (\$384,996);
- 24 (ii) On and after the effective date of the NGJA Master Contract, to the licensed video
- 25 lottery retailer who is a party to the NGJA Master Contract, all sums due and payable under said
- 26 Master Contract minus three hundred eighty four thousand nine hundred ninety-six dollars
- 27 (\$384,996).
- 28 (iii) Effective July 1, 2013 the rate of net terminal income payable to Newport Grand,
- 29 LLC under the Newport Grand Master Contract shall increase by two and one quarter percent
- 30 (2.25%) points. The increase herein shall sunset and expire on June 30, 2015 and the rate in effect
- as of June 30, 2013 shall be reinstated.
- 32 (b) (i) Prior to the effective date of the UTGR Master Contract, to the present licensed
- video lottery retailer at Lincoln Park which is not a party to the UTGR Master Contract, twenty-
- 34 eight and eighty-five one hundredths percent (28.85%) minus seven hundred sixty-seven

1	thousand six hundred eighty-seven dollars (\$767,687);
2	(ii) On and after the effective date of the UTGR Master Contract, to the licensed video
3	lottery retailer who is a party to the UTGR Master Contract, all sums due and payable under said
4	Master Contract minus seven hundred sixty-seven thousand six hundred eighty-seven dollars
5	(\$767,687).
6	(3) (i) To the technology providers who are not a party to the GTECH Master Contract
7	as set forth and referenced in Public Law 2003, Chapter 32, seven percent (7%) of the net
8	terminal income of the provider's terminals; in addition thereto, technology providers who
9	provide premium or licensed proprietary content or those games that have unique characteristics
10	such as 3D graphics, unique math/game play features or merchandising elements to video lottery
11	terminals may receive incremental compensation, either in the form of a daily fee or as an
12	increased percentage, if all of the following criteria are met:
13	(A) A licensed video lottery retailer has requested the placement of premium or licensed
14	proprietary content at its licensed video lottery facility;
15	(B) The division of lottery has determined in its sole discretion that the request is likely
16	to increase net terminal income or is otherwise important to preserve or enhance the
17	competiveness of the licensed video lottery retailer;
18	(C) After approval of the request by the division of lottery, the total number of premium
19	or licensed propriety content video lottery terminals does not exceed ten percent (10%) of the
20	total number of video lottery terminals authorized at the respective licensed video lottery retailer;
21	and
22	(D) All incremental costs are shared between the division and the respective licensed
23	video lottery retailer based upon their proportionate allocation of net terminal income. The
24	division of lottery is hereby authorized to amend agreements with the licensed video lottery
25	retailers, or the technology providers, as applicable, to effect the intent herein.
26	(ii) To contractors who are a party to the Master Contract as set forth and referenced in
27	Public Law 2003, Chapter 32, all sums due and payable under said Master Contract;
28	(iii) Notwithstanding paragraphs (i) and (ii) above, there shall be subtracted
29	proportionately from the payments to technology providers the sum of six hundred twenty-eight
30	thousand seven hundred thirty-seven dollars (\$628,737);
31	(4) (A) To the city of Newport one and one hundredth percent (1.01%) of net terminal
32	income of authorized machines at Newport Grand, except that:
33	(i) Effective November 9, 2009 until June 30, 2013, the allocation shall be one and two

tenths percent (1.2%) of net terminal income of authorized machines at Newport Grand for each

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1	week the facility operates video lottery games on a twenty-four (24) flour basis for all engine
2	hours authorized, and
3	(ii) Effective July 1, 2013 2015, provided that both:
4	(I) The the referendum measure authorized by Section 1 of Chapters 24 and 25 of the
5	Public Laws of 2012 is approved statewide and in the City of Newport, authorizing casino
6	gaming at Newport Grand is approved statewide and by the city of Newport at the statewide
7	general election to be held in November of 2014; and
8	(II) The proposed amendment to the Rhode Island Constitution requiring that prior to a
9	change in location where casino gaming is permitted in any city or town, there must be a
10	referendum in said city or town and approval by the majority of those electors voting in said
11	referendum on said proposed change in location in said city or town, is approved statewide at the
12	statewide general election to be held in November of 2014, then the allocation shall be one and
13	forty-five hundredths percent (1.45%) of net terminal income of authorized video lottery
14	terminals at Newport Grand; and .
15	(iii) If, effective July 1, 2015, the conditions established in subsections (4)(A)(ii)(I and II)
16	are met, and the following conditions in subsections (4)(A)(iii)(I through III) are met:
17	(I) NGJA or its successor has made an investment of no less than forty million dollars
18	(\$40,000,000) exclusive of acquisition costs within three (3) years, and a certificate of completion
19	and final approval from the city building inspector has been issued for the facility upgraded
20	through this investment; and
21	(II) The number of video lottery terminals in operation is no fewer than those in operation
22	as of January 1, 2014; and
23	(III) Table gaming has commenced in Newport;
24	Then in such event the allocation shall be the greater of one million dollars (\$1,000,000),
25	or one and forty-five hundredths percent (1.45%) of net terminal income of authorized video
26	lottery terminals at Newport Grand, except that for six (6) consecutive full fiscal years
27	immediately thereafter, the allocation shall be the greater of one million five hundred thousand
28	dollars (\$1,500,000), or one and forty-five hundredths percent (1.45%) of net terminal income of
29	authorized video lottery terminals at Newport Grand. Such minimum distribution shall be
30	distributed in twelve (12) equal payments during the fiscal year.
31	(B) To the town of Lincoln one and twenty-six hundredths percent (1.26%) of net
32	terminal income of authorized machines at Twin River except that,
33	(i) Effective November 9, 2009 until June 30, 2013, the allocation shall be one and forty-
34	five hundredths percent (1.45%) of net terminal income of authorized machines at Twin River for

1	each week video lottery games are offered on a twenty-four (24) hour basis for all eligible hours
2	authorized, and
3	(ii) Effective July 1, 2013, provided that the referendum measure authorized by Article
4	25, Chapter 151, Section 4 of the Public Laws of 2011 is approved statewide and in the Town of
5	Lincoln, the allocation shall be one and forty-five hundredths percent (1.45%) of net terminal
6	income of authorized video lottery terminals at Twin River; and
7	(5) To the Narragansett Indian Tribe, seventeen hundredths of one percent (0.17%) of net
8	terminal income of authorized machines at Lincoln Park up to a maximum of ten million dollars
9	(\$10,000,000) per year, which shall be paid to the Narragansett Indian Tribe for the account of a
10	Tribal Development Fund to be used for the purpose of encouraging and promoting: home
11	ownership and improvement, elderly housing, adult vocational training; health and social
12	services; childcare; natural resource protection; and economic development consistent with state
13	law. Provided, however, such distribution shall terminate upon the opening of any gaming facility
14	in which the Narragansett Indians are entitled to any payments or other incentives; and provided
15	further, any monies distributed hereunder shall not be used for, or spent on previously contracted
16	debts; and
17	(6) Unclaimed prizes and credits shall remit to the general fund of the state; and
18	(7) Payments into the state's general fund specified in subdivisions (a)(1) and (a)(6) shall
19	be made on an estimated monthly basis. Payment shall be made on the tenth day following the
20	close of the month except for the last month when payment shall be on the last business day.
21	(b) Notwithstanding the above, the amounts payable by the Division to UTGR related to
22	the Marketing Program shall be paid on a frequency agreed by the Division, but no less
23	frequently than annually.
24	(c) Notwithstanding anything in this chapter 61.2 of this title 42 to the contrary, the
25	Director is authorized to fund the Marketing Program as described above in regard to the First
26	Amendment to the UTGR Master Contract.
27	(d) Notwithstanding the above, the amounts payable by the Division to Newport Grand
28	related to the Marketing Program shall be paid on a frequency agreed by the Division, but no less
29	frequently than annually.
30	(e) Notwithstanding anything in this chapter 61.2 of this title 42 to the contrary, the
31	Director is authorized to fund the Marketing Program as described above in regard to the First
32	Amendment to the Newport Grand Master Contract.
33	(f) Notwithstanding the provisions of section 42-61-15, the allocation of Net Table Game
34	Revenue derived from Table Games at Twin River is as follows:

1	(1) For deposit into the state lottery fund for administrative purposes and then the
2	balance remaining into the general fund:
3	(i) Sixteen percent (16%) of Net Table Game Revenue, except as provided in subsection
4	(f)(1)(ii);
5	(ii) An additional two percent (2%) of Net Table Game Revenue generated at Twin
6	River shall be allocated starting from the commencement of Table Game activities by such Table
7	Game Retailer, and ending, with respect to such Table Game Retailer, on the first date that such
8	Table Game Retailer's net terminal income for a full State fiscal year is less than such Table
9	Game Retailer's net terminal income for the prior State fiscal year, at which point this additional
10	allocation to the State shall no longer apply to such Table Game Retailer.
11	(2) To UTGR, Net Table Game Revenue not otherwise disbursed pursuant to above
12	subsection (f)(1); provided, however, on the first date that such Table Game Retailer's net
13	terminal income for a full State fiscal year is less than such Table Game Retailer's net terminal
14	income for the prior State fiscal year, as set forth in subsection (f)(1)(ii) above, one percent (1%)
15	of this Net Table Game Revenue shall be allocated to the town of Lincoln for four (4) consecutive
16	State fiscal years.
17	(g) Notwithstanding the provisions of section 42-61-15, the allocation of Net Table
18	Game Revenue derived from Table Games at Newport Grand is as follows:
19	(1) For deposit into the state lottery fund for administrative purposes and then the
20	balance remaining into the general fund: eighteen percent (18%) of Net Table Game Revenue.
21	(2) To Newport Grand LLC, Net Table Game Revenue not otherwise disbursed pursuant
22	to above subsection (g)(1) provided, however, on the first date that such Table Game Retailer's
23	net terminal income for a full State fiscal year is less than such Table Game Retailer's net
24	terminal income for the prior State fiscal year, one percent (1%) of this Net Table Game Revenue
25	shall be allocated to the city of Newport for four (4) consecutive State fiscal years.
26	SECTION 2. Chapter 322 of the 2005 Public Laws entitled "An Act Enabling the
27	Division of Lotteries to enter into a Master Video Lottery Terminal Contract with UTGR, Inc.
28	and to enter into a Master Video Lottery Terminal Contract with Newport Grand Jai Alai, LLC.",
29	as amended, is hereby further amended by adding thereto the following section:
30	Section 4.1 Authorized amendment of NGJA master contract.
31	(a) Notwithstanding any provisions of the general laws or regulations adopted thereunder
32	to the contrary, including, but not limited to, the provisions of Chapter 2 of Title 37 and Chapter
33	61 of Title 42 of the General Laws, and the provisions of section 42-61.2-7, the division is hereby
34	expressly authorized and empowered to enter into an amendment to the master contract with

1	NOTA of its successor containing the following terms and purposes and such terms as deemed
2	necessary and appropriate by the division, all of which shall be set forth in more particular detail
3	in said amendment.
4	(b) Under the terms of any amendments to the master contract authorized under this act,
5	NGJA or its successor shall agree that during the term it shall undertake, among others, the
6	following obligations:
7	(1) NGJA or its successor will invest, in the aggregate, within three (3) years following
8	the effective date of the amended master contract in accordance with a schedule set forth in the
9	amended master contract (but subject to an extension of the original three (3) year period as set
10	forth in Section 4.1(c) below), at least forty million dollars (\$40,000,000) of total project costs,
11	exclusive of acquisition costs, but including "hard" and allowable "soft" costs (the "Newport
12	Grand investment requirement"), in connection with: (i) additions, renovations and/or
13	improvements to Newport Grand and to appurtenant real or personal property, including without
14	limitation, improvements and renovations consisting of an entertainment facility, which shall
15	include a music venue, spa, restaurant, gaming, and other appropriate customer amenities; and (ii)
16	performing NGJA or its successor's obligations regarding investment requirements under the
17	amended master contract ("Newport Grand investment requirement assets"). "Hard costs" shall
18	mean all costs that in accordance with United States generally accepted accounting principles
19	("GAAP") are appropriately chargeable to the capital accounts of NGJA or its successor or would
20	be so chargeable either with an election by NGJA or its successor or but for the election of NGJA
21	or its successor to expense the amount of the item, and "soft costs" shall mean all other costs
22	appropriately chargeable to the investment requirement which are not hard costs in accordance
23	with GAAP. In determining whether the investment requirement has been satisfied, soft costs in
24	excess of two million five hundred thousand dollars (\$2,500,000) shall be excluded. Provided
25	further, that none of the expenditures in this subsection shall qualify as eligible expenditures for
26	purposes of any credit, including historic tax credits as provided in chapter 44-33.2 and enterprise
27	zone credits as provided in chapter 42-64.3.
28	(2) On or before the dates set forth in the amended master contract and in all events on
29	that date which is 90 days after the third anniversary of the effective date of the amended master
30	contract (as such original three (3) year period may have been extended as set forth in Section
31	4.1(c) below), NGJA or its successor shall submit to the division NGJA's certification, certified
32	by a certified public accounting firm acceptable to the division and using procedures approved by
33	the division not inconsistent with GAAP, providing its professional opinion, on behalf of itself
34	and its applicable NGJA or its successor business affiliates as to the aggregate amounts expended,

1	allocated between "hard" and allowable "soft" costs in respect of the investment requirement, so
2	as to enable the division to measure NGJA or its successor's investment requirement assets and to
3	confirm NGJA or its successor's compliance with its obligation under Section 4.1(b)(1) hereof.
4	NGJA or its successor shall pay all costs of obtaining and preparing the professional opinion
5	obtained from the certified public accounting firm required by this subsection; and
6	(c) The amended master contract shall also provide, without limitation, that the division
7	shall be entitled to, among other things, terminate the amended master contract if NGJA or its
8	successor fails to fulfill the aggregate investment requirement pursuant to Section 4.1(b)(1)
9	hereof prior to that date which is three (3) years from the effective date of the amended master
10	contract, unless such failure is attributable to: (i) the failure to receive the necessary local
11	approvals in connection with the improvements, construction and other activities referenced in
12	Section 4.1(b)(1), notwithstanding the use of NGJA or its successor's commercially reasonable
13	efforts to obtain such approval; (ii) delays attendant to any litigation brought by any third-party
14	contesting in any way the construction of the improvements and having the effect of delaying the
15	expenditure of the investment requirement and which litigation is ultimately resolved in a manner
16	allowing the expenditure of the investment requirement to proceed; or (iii) the occurrence of one
17	or more force majeure events beyond the control of NGJA or its successor. The aforesaid original
18	three (3) year period shall be extended by the number of days delay occurring as a result of any
19	one or more of the events described in clauses (i), (ii) or (iii) of the preceding sentence.
20	(d) The amended master contract shall also provide that, following completion of the
21	investment requirement, NGJA or its successor shall maintain Newport Grand in a first class
22	manner pursuant to regulations adopted by the division and approved by the permanent joint
23	committee on state lottery.
24	SECTION 3. Chapter 323 of the 2005 Public Laws entitled "An Act Enabling the
25	Division of Lotteries to enter into a Master Video Lottery Terminal Contract with UTGR, Inc.
26	and to enter into a Master Video Lottery Terminal Contract with Newport Grand Jai Alai, LLC.",
27	as amended, is hereby further amended by adding thereto the following section:
28	Section 4.1 Authorized amendment of NGJA master contract.
29	(a) Notwithstanding any provisions of the general laws or regulations adopted thereunder
30	to the contrary, including, but not limited to, the provisions of Chapter 2 of Title 37 and Chapter
31	61 of Title 42 of the General Laws, and the provisions of section 42-61.2-7, the division is hereby
32	expressly authorized and empowered to enter into an amendment to the master contract with
33	NGJA or its successor containing the following terms and purposes and such terms as deemed
34	necessary and appropriate by the division, all of which shall be set forth in more particular detail

in said amendment.

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1 2 (b) Under the terms of any amendments to the master contract authorized under this act, 3 NGJA or its successor shall agree that during the term it shall undertake, among others, the 4 following obligations: 5 (1) NGJA or its successor will invest, in the aggregate, within three (3) years following the effective date of the amended master contract in accordance with a schedule set forth in the 6 7 amended master contract (but subject to an extension of the original three (3) year period as set 8 forth in Section 4.1(c) below), at least forty million dollars (\$40,000,000) of total project costs, 9 exclusive of acquisition costs, but including "hard" and allowable "soft" costs (the "Newport 10 Grand investment requirement"), in connection with: (i) additions, renovations and/or 11 improvements to Newport Grand and to appurtenant real or personal property, including without 12 limitation, improvements and renovations consisting of an entertainment facility, which shall 13 include a music venue, spa, restaurant, gaming, and other appropriate customer amenities; and (ii) performing NGJA or its successor's obligations regarding investment requirements under the 14 15 amended master contract ("Newport Grand investment requirement assets"). "Hard costs" shall 16 mean all costs that in accordance with United States generally accepted accounting principles 17 ("GAAP") are appropriately chargeable to the capital accounts of NGJA or its successor or would 18 be so chargeable either with an election by NGJA or its successor or but for the election of NGJA 19 or its successor to expense the amount of the item, and "soft costs" shall mean all other costs 20 appropriately chargeable to the investment requirement which are not hard costs in accordance 21 with GAAP. In determining whether the investment requirement has been satisfied, soft costs in excess of two million five hundred thousand dollars (\$2,500,000) shall be excluded. Provided 22 23 further, that none of the expenditures in this subsection shall qualify as eligible expenditures for 24 purposes of any credit, including historic tax credits as provided in chapter 44-33.2 and enterprise 25 zone credits as provided in chapter 42-64.3. 26 (2) On or before the dates set forth in the amended master contract and in all events on 27 that date which is 90 days after the third anniversary of the effective date of the amended master 28 contract (as such original three (3) year period may have been extended as set forth in Section 29 4.1(c) below), NGJA or its successor shall submit to the division NGJA's certification, certified 30 by a certified public accounting firm acceptable to the division and using procedures approved by 31 the division not inconsistent with GAAP, providing its professional opinion, on behalf of itself 32 and its applicable NGJA or its successor business affiliates as to the aggregate amounts expended, allocated between "hard" and allowable "soft" costs in respect of the investment requirement, so 33

as to enable the division to measure NGJA or its successor's investment requirement assets and to

1	confirm NGJA or its successor's compliance with its obligation under Section 4.1(b)(1) hereof.
2	NGJA or its successor shall pay all costs of obtaining and preparing the professional opinion
3	obtained from the certified public accounting firm required by this subsection; and
4	(c) The amended master contract shall also provide, without limitation, that the division
5	shall be entitled to, among other things, terminate the amended master contract if NGJA or its
6	successor fails to fulfill the aggregate investment requirement pursuant to Section 4.1(b)(1)
7	hereof prior to that date which is three (3) years from the effective date of the amended master
8	contract, unless such failure is attributable to: (i) the failure to receive the necessary local
9	approvals in connection with the improvements, construction and other activities referenced in
10	Section 4.1(b)(1), notwithstanding the use of NGJA or its successor's commercially reasonable
11	efforts to obtain such approval; (ii) delays attendant to any litigation brought by any third-party
12	contesting in any way the construction of the improvements and having the effect of delaying the
13	expenditure of the investment requirement and which litigation is ultimately resolved in a manner
14	allowing the expenditure of the investment requirement to proceed; or (iii) the occurrence of one
15	or more force majeure events beyond the control of NGJA or its successor. The aforesaid original
16	three (3) year period shall be extended by the number of days delay occurring as a result of any
17	one or more of the events described in clauses (i), (ii) or (iii) of the preceding sentence.
18	(d) The amended master contract shall also provide that, following completion of the
19	investment requirement, NGJA or its successor shall maintain Newport Grand in a first class
20	manner pursuant to regulations adopted by the division and approved by the permanent joint
21	committee on state lottery.
22	SECTION 4. Findings of fact.
23	WHEREAS, revenues generated from state-operated gaming in Rhode Island constitute
24	the third largest source of revenue to the state, behind only revenue generated from income taxes
25	and sales and use taxes; and
26	WHEREAS, the issue of gaming and gambling has traditionally been accorded
27	tremendous weight by the people of Rhode Island, such that in 1994 the voters amended the
28	Constitution of Rhode Island to provide that no state operated gaming or gambling could be
29	established in the state and in any municipality of the state without the express approval of voters
30	both statewide and in the municipality where the proposed establishment or expansion of such
31	gaming or gambling were proposed; and
32	WHEREAS, it is important that such proposals to establish or expand state-operated
33	gaming or gambling in the state be presented to the voters in a manner that is clear and
34	transparent to the voters; and

1	WHEREAS, drevity, accuracy, consistency, and conciseness are an aspects of clarity and
2	transparency; and
3	WHEREAS, under current practice, while voters outside the host or proposed host
4	community for a gaming facility vote on one question whether to approve or reject the proposed
5	establishment or expansion of state-operated gaming, voters in the municipality where such
6	establishment or expansion of state-operated gaming is proposed vote on the same question twice,
7	once on the statewide ballot and once on the local referendum ballot; and
8	WHEREAS, the General Assembly believes that it would be in the furtherance of clarity
9	and transparency for all persons voting on any question of state-operated gaming or gambling to
10	vote on the same form of ballot and on one question; and
11	WHEREAS, having all voters vote on the same form of ballot would provide clarity and
12	transparency; and
13	WHEREAS, having all voters vote on the same form of ballot containing the question
14	pertaining to state-operated gaming or gambling would continue to meet the requirements of
15	Article 6, Section 22 of the Constitution of Rhode Island, because it would constitute both a
16	statewide referendum and a referendum in the municipality in which the proposed gambling
17	would be allowed, and the local board of canvassers from the host community would still need to
18	certify the results of the proposed question to the secretary of state; and
19	WHEREAS, the proposed use of the same form of ballot containing the question
20	pertaining to state-operated gaming or gambling would not in any way reduce or diminish the
21	constitutional requirements that there be no establishment or expansion of state-operated gaming
22	or gambling without the approval of a majority of the electors voting in a statewide referendum
23	and by the majority of those electors voting in a referendum on the same question in the
24	municipality where the proposed gambling or gaming would be allowed;
25	THEREFORE, the General Assembly proposes to amend § 41-9-4 of the General Laws to
26	provide that all voters vote on the same form of ballot containing any referendum question
27	pertaining to state-operated gaming or gambling, and that the local board of canvassers of any
28	host municipality where state-operated gaming or gambling is proposed to be established or
29	expanded would certify to the Secretary of State the local results on such question, and that there
30	would be no establishment or expansion of gaming except as provided for in Section 22 of Article
31	6 of the Constitution of Rhode Island.
32	SECTION 5. Section 41-9-4 of the General Laws in Chapter 41-9 entitled "Establishment
33	and Extension of Gambling Activities and Other Facilities" is hereby amended to read as follows:
34	41-9-4. Town and state election on establishment of facility (a) Before a gambling

1	facility shall be established in any town or city, the town council of the town or the city council of
2	the city shall comply with the following procedure:
3	(1) Upon receipt of a resolution from the town council of the town or the city council of
4	the city, for a referendum to establish a gambling facility and/or activity, the general assembly
5	shall determine, by passage of an act, whether to allow a referendum on the establishment of the
6	gambling facility and/or activity.
7	(2) Upon passage of an act to allow a single referendum which shall be considered both a
8	statewide and a local referendum in accordance with Section 22 of Article 6 of the Constitution of
9	Rhode Island for the establishment of the gambling facility and/or activity, the town council of
10	the town or the city council of the city shall pose, by adopting a resolution to be placed on the
11	ballot at the next general election to there shall be submitted to the qualified electors of the town
12	or city and to the qualified electors of the state, the following question: "Shall a gambling facility
13	and/or activity be established in the town (or city) of?"
14	(b) The question shall be submitted by the local board of canvassers to the electors of the
15	town or city where the facility or activity is to be located, and the results of the election shall be
16	certified to the secretary of state.
17	(e)(b) The question shall be submitted by the secretary of state to the qualified electors of
18	the state at the same general election and the secretary of state shall certify the statewide election
19	results, and the local board of canvassers of the city or town where the establishment of a
20	gambling facility or activity is proposed, is authorized and directed to certify the local election
21	results of the electors voting in the city or town on the referendum question, to the secretary of
22	state.
23	(d)(c) The affirmative vote of the subject town or city and the electors of the state shall
24	be necessary for the approval of the question, and if consent be thus given, all rules and
25	regulations shall be promulgated in accordance with the authority conferred upon the general
26	assembly in R.I. Const., Art. VI, Sec. XV.
27	SECTION 6. Pursuant to Article VI, section 22 of the Rhode Island Constitution, the
28	following question shall be submitted by the secretary of state to the qualified electors of the state
29	at the statewide general election to be held in November of 2014, and such statewide ballot shall
30	itself be considered to be both a state and local referendum proposed pursuant to Article 6,
31	Section 22 of the Rhode Island Constitution, and the secretary of state shall certify the statewide
32	election results, and the local board of canvassers of the city of Newport is authorized and
33	directed to certify the local election results of the electors voting in the city of Newport on the
34	referendum question, to the secretary of state.

1	"Shall an act be approved which would authorize the facility known as 'Newport Grand'
2	in the city of Newport to add state-operated casino gaming, such as table games, to the types of
3	gambling it offers only and exclusively at the facility located at 150 Admiral Kalbfus Road,
4	Newport?"
5	SECTION 7. Unless otherwise amended by this act, the terms, conditions, provisions,
6	and definitions of chapters 322 and 323 of the public laws of 2005 and chapter 16 of the public
7	laws of 2010 are hereby incorporated herein by reference and shall remain in full force and effect.
8	SECTION 8. The question, to be submitted to the qualified electors relating to the
9	expansion of gaming at Newport Grand, shall appear on the ballots as the first referendum
10	question. The question to be submitted to the qualified electors relating to the amendment to the
11	Rhode Island Constitution regarding the location of casino gaming in a municipality shall appear
12	on the ballots as the second referendum question.
13	SECTION 9. This act shall take effect upon passage. Provided, the provisions of Section
14	1 of this act shall remain in effect only if the question submitted to the voters at the general
15	election to be held in November of 2014 relating to the expansion of gaming at Newport Grand is
16	approved by a majority of the electors voting both statewide and in the city of Newport, and if the
17	amendment to the Rhode Island Constitution regarding the location of casino gaming in a
18	municipality submitted to the voters in the same election is approved by a majority to the electors
19	voting statewide. In the event either or both questions does not receive sufficient voter approval
20	to take effect, then the provisions of Section 1 of this act shall be repealed upon the certification
21	by the Secretary of State of the results of said votes.

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#### **EXPLANATION**

#### BY THE LEGISLATIVE COUNCIL

OF

## AN ACT

RELATING TO STATE AFFAIRS AND GOVERNMENT -- AUTHORIZING STATE-OPERATED CASINO GAMING AT NEWPORT GRAND SUBJECT TO STATEWIDE AND LOCAL VOTER APPROVAL

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This act would authorize a voter referendum on the approval of state-operated casino

gaming at the Newport Grand facility. Such referendum would take place at the statewide general election to be held in November of 2014. Such expansion could only take place if, in addition to state and local voter approval of the referendum, there was also statewide voter approval of a constitutional amendment dealing with changes in the location of where casino gaming is permitted in any city or town. The act would also amend the allocation of net terminal income of authorized video lottery terminals at Newport Grand, if both measures pass.

This act would take effect upon passage. Provided, the provisions of Section 1 of this act would remain in effect only if the question submitted to the voters at the general election to be held in November of 2014 relating to the expansion of gaming at Newport Grand is approved by a majority of the electors voting both statewide and in the city of Newport, and if the amendment to the Rhode Island Constitution regarding the location of casino gaming in a municipality submitted to the voters in the same election, is approved by a majority of the electors voting statewide. In the event either or both questions does not receive sufficient voter approval to take

effect, then the provisions of Section 1 of this act would be repealed upon the certification by the

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Secretary of State of the results of said votes.

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