LC001828

# 2017 -- S 0679

# STATE OF RHODE ISLAND

#### **IN GENERAL ASSEMBLY**

#### JANUARY SESSION, A.D. 2017

## AN ACT

#### RELATING TO LABOR AND LABOR RELATIONS - TEMPORARY DISABILITY INSURANCE - COVERAGE

Introduced By: Senators DiPalma, Pearson, Goldin, Miller, and Felag Date Introduced: March 29, 2017

Referred To: Senate Labor

It is enacted by the General Assembly as follows:

SECTION 1. Sections 28-39-2 and 28-39-26 of the General Laws in Chapter 28-39
 entitled "Temporary Disability Insurance - General Provisions" are hereby amended to read as
 follows:

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## 28-39-2. Definitions.

5 The following words and phrases, as used in chapters 39 -- 41 of this title, have the 6 following meanings unless the context clearly requires otherwise:

7 (1) "Average weekly wage" means the amount determined by dividing the individual's
8 total wages earned for services performed in employment within his or her base period by the
9 number of that individual's credit weeks within the base period;

10 (2) "Base period" with respect to an individual's benefit year when the benefit year begins on or after October 7, 1990, means the first four (4) of the most recently completed five (5) 11 12 calendar quarters immediately preceding the first day of an individual's benefit year; provided, 13 that for any individual's benefit year when the benefit year begins on or after October 4, 1992, 14 and for any individual deemed monetarily ineligible for benefits under the "base period" as 15 defined in this subdivision, the department shall make a re-determination of entitlement based 16 upon an alternate base period which consists of the last four (4) completed calendar quarters 17 immediately preceding the first day of the claimant's benefit year. Notwithstanding anything 18 contained to the contrary in this subdivision, the base period shall not include any calendar

1 quarter previously used to establish a valid claim for benefits; provided, however, that the "base 2 period" with respect to members of the United States military service, the Rhode Island National 3 Guard, or a United States military reserve force, and who served in a United States declared 4 combat operation during their military service, who file a claim for benefits following their 5 release from their state or federal active military service and who are deemed to be monetarily ineligible for benefits under this section, shall mean the first four (4) of the most recently 6 completed five (5) calendar quarters immediately preceding the first day the individual was called 7 into that state or federal active military service; provided, that for any individual deemed 8 9 monetarily ineligible for benefits under the "base period" as defined in this section, the 10 department shall make a re-determination of entitlement based upon an alternative base period 11 which consists of the last four (4) completed calendar quarters immediately preceding the first 12 day the claimant was called into that state or federal active military service. Notwithstanding any 13 provision of this section of the general or public laws to the contrary, the base period shall not 14 include any calendar quarter previously used to establish a valid claim for benefits;

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(3) "Benefit" means the money payable, as provided in chapters 39 -- 41 of this title, to 16 an individual as compensation for his or her unemployment caused by sickness;

17 (4) "Benefit credits" means the total amount of money payable to an individual as 18 benefits, as provided in § 28-41-7;

19 (5) "Benefit rate" means the money payable to an individual as compensation, as 20 provided in chapters 39 -- 41 of this title, for his or her wage losses with respect to any week 21 during which his or her unemployment is caused by sickness;

22 (6) "Benefit year" with respect to any individual who does not already have a benefit year 23 in effect, and who files a valid claim for benefits as of November 16, 1958 or any later date, 24 means fifty-two (52) consecutive calendar weeks, the first of which shall be the week containing 25 the day as of which he or she first files that valid claim in accordance with regulations adopted as 26 subsequently prescribed; provided, that for any benefit year beginning on or after October 7, 27 1990, the benefit year shall be fifty-three (53) consecutive calendar weeks if the subsequent filing 28 of a new valid claim immediately following the end of a previous benefit year would result in the 29 overlapping of any quarter of the base period of the prior new claim. In no event shall a new 30 benefit year begin prior to the Sunday next following the end of the old benefit year;

31 (i) For benefit years that begin on or after July 1, 2012, an individual's benefit year will 32 begin on the Sunday of the calendar week in which an individual first became unemployed due to 33 sickness and for which the individual has filed a valid claim for benefits;

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(7) "Board" means the board of review as created under chapter 19 of title 42;

- (8) "Calendar quarter" has the same definition as contained in chapter 42 of this title;
- 2 (9) "Credit week" means any week within an individual's base period in which that 3 individual earns wages amounting to at least twenty (20) times the minimum hourly wage as 4 defined in chapter 12 of this title, for performing services in employment for one or more 5 employers subject to chapters 39 -- 41 of this title;
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(10) "Director" means the director of the department of labor and training;

- 7 (11) "Employee" means any person who is or has been employed by an employer subject 8 to chapters 39 -- 41 of this title and in employment subject to those chapters;
- 9 (12) "Employer" means any employing unit that is an employer under chapters 42 -- 44 10 of this title;
- 11 (13) "Employing unit" has the same definition as contained in chapter 42 of this title and 12 includes any governmental entity that elects to become subject to the provisions of chapters 39 --13 41 of this title, in accordance with the provisions of §§ 28-39-3.1 and 28-39-3.2;

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- (14) "Employment" has the same definition as contained in chapter 42 of this title;
- (15) "Employment office" has the same definition as contained in chapter 42 of this title;
- (16) "Fund" means the Rhode Island temporary disability insurance fund established by 16 17 this chapter;
- 18 (17) "Partial unemployment due to sickness" For weeks beginning on or after January 1, 19 2006 an individual shall be deemed partially unemployed due to sickness in any week of less than 20 full-time work if he or she fails to earn in wages for services for that week an amount equal to the 21 weekly benefit rate for total unemployment due to sickness to which he or she would be entitled 22 if totally unemployed due to sickness and eligible.
- 23 (i) For the purposes of this subdivision and subdivision (22) of this section, "Wages" includes only that part of remuneration for any work, which is in excess of one-fifth (1/5) of the 24 25 weekly benefit rate for total unemployment, rounded to the next lower multiple of one dollar 26 (\$1.00), to which the individual would be entitled if totally unemployed and eligible in any one 27 week, and "services" includes only that part of any work for which remuneration in excess of 28 one-fifth (1/5) of the weekly benefit rate for total unemployment, rounded to the next lower 29 multiple of one dollar (\$1.00), to which the individual would be entitled if totally unemployed 30 and eligible in any one week is payable; provided, that nothing contained in this paragraph shall 31 permit any individual to whom remuneration is payable for any work performed in any week in 32 an amount equal to, or greater than, his or her weekly benefit rate to receive benefits under this subdivision for that week. 33
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(18) "Reserve fund" means the temporary disability insurance reserve fund established by

1 § 28-39-7;

2 (19) "Rhode Island resident" means any person who resides in the state of Rhode Island
3 and has been issued a driver's license or identification card by the Rhode Island division of motor
4 vehicles.

5 (19)(20) "Services" means all endeavors undertaken by an individual that are paid for by 6 another or with respect to which the individual performing the services expects to receive wages 7 or profits;

8 (20)(21) "Sickness". An individual shall be deemed to be sick in any week in which, 9 because of his or her physical or mental condition, including pregnancy, he or she is unemployed 10 and unable to perform his or her regular or customary work or services;

(21)(22) (i) "Taxes" means the money payments required by chapters 39 -- 41 of this title,
 to be made to the temporary disability insurance fund or to the temporary disability insurance
 reserve fund.

(ii) Wherever and whenever in chapters 39 -- 41 of this title, the words "contribution" and/or "contributions" appear, those words shall be construed to mean the "taxes," as defined in this subdivision, which are the money payments required by those chapters to be made to the temporary disability insurance fund or to the temporary disability insurance reserve fund;

18 (22)(23) "Wages" has the same definition as contained in chapter 42 of this title; 19 provided, that no individual shall be denied benefits under chapters 39 -- 41 of this title because 20 his or her employer continues to pay to that individual his or her regular wages, or parts of them, 21 while he or she is unemployed due to sickness and unable to perform his or her regular or 22 customary work or services. The amount of any payments, whether or not under a plan or system, 23 made to or on behalf of an employee by his or her employer after the expiration of six (6) calendar months following the last calendar month in which the employee performed actual bona 24 25 fide personal services for his or her employer, shall not be deemed to be wages either for the 26 purpose of paying contributions thereon under chapter 40 of this title, or for the purpose of being 27 used as a basis for paying benefits under chapter 41 of this title; and

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# (23)(24) "Week" has the same definition as contained in chapter 42 of this title.

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#### 28-39-26. Pecuniary penalty for failure to make contributions or reports.

An employer <u>or Rhode Island resident</u> who fails to file any report required under chapters 39 -- 41 of this title, or who fails or refuses to pay any contributions required under those chapters in the manner and at the times required by the laws and regulations or as the director may, in accordance with those laws and regulations, prescribe, shall pay a penalty of ten dollars (\$10.00) for each failure or refusal to file, and where any contribution is due, shall pay an additional penalty of ten percent (10%) of the amount due. These penalties shall be paid into the temporary disability insurance reserve fund, and shall be in addition to contributions and interest required to be paid as provided in chapters 39 -- 41; provided, that if any employer or Rhode Island resident fails to pay the penalty, when assessed, it shall be collected by civil action as provided in § 28-40-12.

6 SECTION 2. Chapter 28-39 of the General Laws entitled "Temporary Disability 7 Insurance - General Provisions" is hereby amended by adding thereto the following section:

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# 28-39-3.5. Noncovered Rhode Island residents eligible by election.

9 (a) Notwithstanding any inconsistent provisions of chapters 39 through 41 of this title, 10 any Rhode Island resident who works for a nongovernmental out-of-state employer and whose 11 employment is covered by the unemployment insurance program in that state, and who is not 12 already covered by the provisions of chapters 39 through 41 of this title or a similar public short-13 term disability insurance program provided by another state, may become subject to those 14 chapters by filing an enrollment form with the department within the annual open enrollment 15 period which shall extend from January 1 to January 31 of each calendar year in accordance with 16 the rules established by the department for enrollment. Notwithstanding any other provisions of 17 chapters 39 through 41 of this title to the contrary, no Rhode Island resident will be eligible for 18 benefits under those chapters until the completion of one continuous calendar year of making the 19 required contributions for participation in the program as described in §28-40-1. Except as 20 otherwise provided in this title, all other provisions of these chapters shall continue to be 21 applicable in connection with the employment. 22 (b) Any Rhode Island resident who fails to meet the quarterly reporting requirements or 23 make the required quarterly contributions in a timely manner shall be ineligible to receive benefits under chapters 39 through 41 of this title until such time as that person shall have met 24 those requirements for four (4) consecutive calendar quarters. Individuals who fail to file timely 25 26 for a particular quarter by the end of the first month of the succeeding quarter shall not be eligible 27 to make late payments in order to be eligible for benefits under chapters 39 through 41 of this 28 title. 29 SECTION 3. Sections 28-40-1 and 28-40-9 of the General Laws in Chapter 28-40 30 entitled "Temporary Disability Insurance - Contributions" are hereby amended to read as follows:

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#### 28-40-1. Amount of employee contributions -- Wages on which based.

(a) The taxable wage base under this chapter for each calendar year shall be equal to the
 greater of thirty-eight thousand dollars (\$38,000) or the annual earnings needed by an individual
 to qualify for the maximum weekly benefit amount and the maximum duration under chapters 39

1 -- 41 of this title. That taxable wage base shall be computed as follows: Every September 30, the 2 maximum weekly benefit amount in effect as of that date shall be multiplied by thirty (30) and 3 the resultant product shall be divided by thirty-six hundredths (.36). If the result thus obtained is 4 not an even multiple of one hundred dollars (\$100), it shall be rounded upward to the next higher even multiple of one hundred dollars (\$100). That taxable wage base shall be effective for the 5 calendar year beginning on the next January 1. 6

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(b) Each employee shall contribute with respect to employment after the date upon which the employer becomes subject to chapters 39 -- 41 of this title, an amount equal to the fund cost 8 9 rate times the wages paid by the employer to the employee up to the taxable wage base as defined 10 and computed in subsection (a) of this section. The employee contribution rate for the following 11 calendar year shall be determined by computing the fund cost rate on or before November 15 of 12 each year as follows:

13 (1) The total amount of disbursements made from the fund for the twelve (12) month 14 period ending on the immediately preceding September 30 shall be divided by the total taxable 15 wages paid by employers during the twelve (12) month period ending on the immediately 16 preceding June 30. The ratio thus obtained shall be multiplied by one hundred (100) and the 17 resultant product if not an exact multiple of one-tenth of one percent (0.1%) shall be rounded 18 down to the next lowest multiple of one-tenth of one percent (0.1%);

19 (2) If the fund balance as of the preceding September 30 is less than the total 20 disbursements from the fund for the six (6) month period ending on that September 30, that 21 difference shall be added to the total disbursements for the twelve (12) month period ending 22 September 30 for the purpose of computing the fund cost rate, and if the resulting fund cost rate is 23 not an exact multiple of one-tenth of one percent (0.1%) it shall be rounded to the nearest 24 multiple of one-tenth of one percent (0.1%).

25 (c) Every Rhode Island resident who became eligible for the coverage under chapters 39 26 through 41 of this title under the provisions of §28-39-3.5 shall also pay an administrative fee of 27 one-tenth of one percent (0.1%) in addition to the contribution required under subsection (b) of 28 this section.

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# 28-40-9. Interest on delinquent payments.

30 Employers or Rhode Island residents who fail to make payment of contributions, as 31 required by chapters 39 -- 41 of this title, or by the prescribed rules and regulations, shall be 32 additionally liable to the temporary disability insurance reserve fund for interest on those 33 delinquent payments at the rate of one and one-half percent (1 1/2%) per month from the date the 34 payment became due until paid.

1 SECTION 4. Section 28-41-2 of the General Laws in Chapter 28-41 entitled "Temporary

2 Disability Insurance - Benefits" is hereby amended to read as follows:

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# 28-41-2. Wages included for benefit purposes.

Notwithstanding any provisions of chapters 39 -- 41 of this title to the contrary;

(1) "wages" "Wages" as used in the phrase "wages for employment from employers" 5 means, with reference to the benefits provisions of chapters 39 -- 41 of this title, only those wages 6 7 which are paid subsequent to the date upon which the employing unit, by whom those wages 8 were paid, has satisfied the conditions of § 28-39-2 (12) with respect to becoming an employer 9 subject to those chapters. No individual shall be denied benefits under chapters 39 -- 41 of this 10 title because his or her employer continued to pay to that individual his or her regular wages, or 11 parts of them, while he or she was sick and unable to perform his or her regular or customary 12 work or services.

13 (2) With respect to Rhode Island residents with "wages" earned with a nongovernmental 14 out-of-state employer and whose employment is covered by the unemployment insurance 15 program in that state, and who is not already covered by the provisions of chapters 39 through 41 16 of this title, those wages shall be considered wages for determining benefits under chapters 39 17 through 41 of this title if the individual has applied for coverage under the temporary disability 18 insurance program in accordance with the provisions of §28-39-3.5. 19 (3) The amount of any payments, whether or not under a plan or system, made to or on 20 behalf of an employee by his or her employer after the expiration of six (6) calendar months 21 following the last calendar month in which the employee performed actual bona fide personal 22 services for that employer, shall not be deemed to be wages for the purpose of being used as a

23 basis for paying benefits under chapter 41 of this title.

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SECTION 5. This act shall take effect on January 1, 2018.

# LC001828

### **EXPLANATION**

## BY THE LEGISLATIVE COUNCIL

# OF

# AN ACT

# RELATING TO LABOR AND LABOR RELATIONS - TEMPORARY DISABILITY INSURANCE - COVERAGE

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This act would allow Rhode Island residents who work for an out-of-state
 nongovernmental employer to apply for coverage under Rhode Island's temporary disability
 insurance program.
 This act would take effect on January 1, 2018.

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