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#### STATE RHODE ISLAND O F

#### IN GENERAL ASSEMBLY

#### **JANUARY SESSION, A.D. 2018**

#### AN ACT

#### RELATING TO TAXATION -- MOTION PICTURE PRODUCTION TAX CREDITS

Introduced By: Senator Joshua Miller

Date Introduced: February 15, 2018

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

SECTION 1. The title of Chapter 44-31.2 of the General Laws entitled "Motion Picture 1 2 Production Tax Credits" is hereby amended to read as follows: **CHAPTER 44-31.2** 3 **Motion Picture Production Tax Credits** 4 5 **CHAPTER 44-31.2** MOTION PICTURE PRODUCTION INCENTIVES 6 7 SECTION 2. Sections 44-31.2-1, 44-31.2-2, 44-31.2-5, 44-31.2-6, 44-31.2-6.1, 44-31.2-7, 44-31.2-8 and 44-31.2-9 of the General Laws in Chapter 44-31.2 entitled "Motion Picture 8 9 Production Tax Credits" are hereby amended to read as follows: 10 44-31.2-1. Findings and purpose. (a) The general assembly finds and declares that the state of Rhode Island with its natural 11 12 beauty, historical and architectural heritage of the state, its majestic natural resources including 13 Narragansett Bay and the independence and diversity of its citizens and neighborhoods would 14 provide a variety of excellent settings from which the motion picture industry might choose a 15 location for filming a motion picture or television program, and together with those natural settings, the availability of labor, materials, climate, and hospitality of its people have been 16

(b) It is recognized that the motion picture industry brings with it a much needed infusion of capital into areas of the state which may be economically depressed and the multiplier effect of

instrumental in the filming of several successful motion pictures.

1	the infusion of capital resulting from the finning of a motion picture of television program serves
2	to stimulate economic activity beyond that immediately apparent on the film set.
3	(c) Since a significant portion of the cost of a motion picture or television production will
4	not be eligible for existing tax incentives due to the fact that portions of the production are carried
5	out in another state, it is the purpose of this chapter to provide a financial incentive to the film
6	industry in order that the state might compete with other states for filming locations.
7	(d) The primary objective of this chapter is to encourage development in Rhode Island of
8	a strong capital base for motion picture film, videotape, and television program productions, in
9	order to achieve a more independent, self-supporting industry. This objective is divided into
10	immediate and long-term objectives as follows:
11	(1) Immediate objectives are to:
12	(i) Attract private investment for the production of motion pictures, videotape
13	productions, and television programs which contain substantial Rhode Island content as defined
14	herein.
15	(ii) Develop a tax infrastructure which encourages private investment. This infrastructure
16	will provide for state participation in the form of <u>incentives consisting of</u> tax credits <u>or rebates</u> to
17	encourage investment in state- certified productions.
18	(iii) Develop a tax infrastructure utilizing incentives consisting of tax credits or rebates
19	which encourage investments in multiple state-certified production projects.
20	(2) Long-term objectives are to:
21	(i) Encourage increased employment opportunities within this sector and increased
22	competition with other states in fully developing economic development options within the film
23	and video industry.
24	(ii) Encourage new education curricula in order to provide a labor force trained in all
25	aspects of film production.
26	44-31.2-2. Definitions.
27	For the purposes of this chapter:
28	(1) "Accountant's certification" as provided in this chapter means a certified audit by a
29	Rhode Island certified public accountant licensed in accordance with chapter 3.1 of title 5.
30	(2) "Application year" means within the calendar year the motion picture production
31	company files an application for the <u>incentives consisting of a</u> tax credit <u>or rebate</u> .
32	(3) "Base investment" means the actual investment made and expended by a state-
33	certified production in the state as production-related costs.
34	(4) "Documentary production" means a non-fiction production intended for educational

1 or commercial distribution that may require out-of-state principal photography. 2 (5) "Domiciled in Rhode Island" means a corporation incorporated in Rhode Island or a 3 partnership, limited liability company, or other business entity formed under the laws of the state 4 of Rhode Island for the purpose of producing motion pictures as defined in this section, or an 5 individual who is a domiciled resident of the state of Rhode Island as defined in chapter 30 of this title. 6 7 (6) "Final production budget" means and includes the total pre-production, production, 8 and post-production out-of-pocket costs incurred and paid in connection with the making of the 9 motion picture. The final production budget excludes costs associated with the promotion or 10 marketing of the motion picture. 11 (7) "Motion picture" means a feature-length film, documentary production, video, 12 television series, or commercial made in Rhode Island, in whole or in part, for theatrical or 13 television viewing or as a television pilot or for educational distribution. The term "motion 14 picture" shall not include the production of television coverage of news or athletic events, or 15 <u>reality television show(s)</u>, nor shall it apply to any film, video, television series, or commercial or 16 a production for which records are required under 18 U.S.C. § 2257, to be maintained with 17 respect to any performer in such production or reporting of books, films, etc. with respect to 18 sexually explicit conduct. 19 (8) "Motion picture production company" means a corporation, partnership, limited 20 liability company, or other business entity engaged in the business of producing one or more 21 motion pictures as defined in this section. Motion picture production company shall not mean or 22 include: 23 (a) Any company owned, affiliated, or controlled, in whole or in part, by any company or 24 person who or that is in default: 25 (i) On taxes owed to the state; or 26 (ii) On a loan made by the state in the application year; or 27 (iii) On a loan guaranteed by the state in the application year; or 28 (b) Any company or person who or that has discharged an obligation to pay or repay 29 public funds or monies by: 30 (i) Filing a petition under any federal or state bankruptcy or insolvency law; 31 (ii) Having a petition filed under any federal or state bankruptcy or insolvency law 32 against such company or person; 33 (iii) Consenting to, or acquiescing or joining in, a petition named in (i) or (ii); 34 (iv) Consenting to, or acquiescing or joining in, the appointment of a custodian, receiver,

trustee, or examiner for such company's or person's property; or

- 2 (v) Making an assignment for the benefit of creditors or admitting in writing or in any 3 legal proceeding its insolvency or inability to pay debts as they become due.
  - (9) "Primary locations" means the locations that (1) At least fifty-one percent (51%) of the motion picture principal photography days are filmed; or (2) At least fifty-one percent (51%) of the motion picture's final production budget is spent and employs at least five (5) individuals during the production in this state; or (3) For documentary productions, the location of at least fifty-one percent (51%) of the total productions days, which shall include pre-production and post-production locations.
  - (10) "Rhode Island film and television office" means an office within the department of administration Rhode Island council on the arts that has been established in order to promote and encourage the locating of film and television productions within the state of Rhode Island. The office is also referred to within as the "film office".
  - (11) "State-certified production" means a motion picture production approved by the Rhode Island film office and produced by a motion picture production company domiciled in Rhode Island, whether or not such company owns or controls the copyright and distribution rights in the motion picture; provided, that such company has either:
  - (a) Signed a viable distribution plan; or
- 19 (b) Is producing the motion picture for:
- 20 (i) A major motion picture distributor;
- 21 (ii) A major theatrical exhibitor;
- 22 (iii) Television network; or
- 23 (iv) Cable television programmer.
  - (12) "State-certified production cost" means any pre-production, production, and postproduction cost that a motion picture production company incurs and pays to the extent it occurs
    within the state of Rhode Island. Without limiting the generality of the foregoing, "state-certified
    production costs" include: set construction and operation; wardrobes, make-up, accessories, and
    related services; costs associated with photography and sound synchronization, lighting, and
    related services and materials; editing and related services, including, but not limited to: film
    processing, transfers of film to tape or digital format, sound mixing, computer graphics services,
    special effects services, and animation services, salary, wages, and other compensation, including
    related benefits, of persons employed, either directly or indirectly, in the production of a film
    including writer, motion picture director, producer (provided the work is performed in the state of
    Rhode Island); rental of facilities and equipment used in Rhode Island; leasing of vehicles; costs

of food and lodging; music, if performed, composed, or recorded by a Rhode Island musician, or released or published by a person domiciled in Rhode Island; travel expenses incurred to bring persons employed, either directly or indirectly, in the production of the motion picture, to Rhode Island (but not expenses of such persons departing from Rhode Island); and legal (but not the expense of a completion bond or insurance and accounting fees and expenses related to the production's activities in Rhode Island); provided such services are provided by Rhode Island licensed attorneys or accountants.

# 44-31.2-5. Motion picture production company tax credit Motion picture production company incentives.

- (a) A motion picture production company shall be allowed a credit <u>or rebate</u> to be computed as provided in this chapter against a tax imposed by chapters 11, 14, 17 and 30 of this title. The amount of the credit <u>or rebate</u> shall be <u>twenty five percent (25%)</u> thirty percent (30%) of the state certified production costs incurred directly attributable to activity within the state, provided that the primary locations are within the state of Rhode Island and the total production budget as defined herein is a minimum of one hundred thousand dollars (\$100,000). The credit <u>or rebate</u> shall be earned in the taxable year in which production in Rhode Island is completed, as determined by the film office in final certification pursuant to subsection 44-31.2-6(c).
- (b) For the purposes of this section: "total production budget" means and includes the motion picture production company's pre-production, production and post-production costs incurred for the production activities of the motion picture production company in Rhode Island in connection with the production of a state-certified production. The budget shall not include costs associated with the promotion or marketing of the film, video or television product.
- (c) Notwithstanding subsection (a), the credit shall not exceed five million dollars (\$5,000,000) and shall be allowed against the tax for the taxable period in which the credit is earned and can be carried forward for not more than three (3) succeeding tax years. Pursuant to rules promulgated by the tax administrator, the administrator may issue a waiver of the five million dollar (\$5,000,000) tax credit cap for any feature length film or television series up to the remaining funds available pursuant to section (e).
- (d) Credits <u>or rebates</u> allowed to a motion picture production company, which is a subchapter S corporation, partnership, or a limited liability company that is taxed as a partnership, shall be passed through respectively to persons designated as partners, members or owners on a pro rata basis or pursuant to an executed agreement among such persons designated as subchapter S corporation shareholders, partners, or members documenting an alternate distribution method without regard to their sharing of other tax or economic attributes of such entity.

(e) No more than fifteen million dollars (\$15,000,000) in total may be issued for any tax year beginning after December 31, 2007 December 31, 2018, for motion picture tax credits incentives pursuant to this chapter and/or musical and theatrical production tax credits incentives pursuant to chapter 31.3 of this title. Said credits shall be equally available to motion picture productions and musical and theatrical productions. No specific amount shall be set aside for either type of production.

#### 44-31.2-6. Certification and administration.

(a) Initial certification of a production. The applicant shall properly prepare, sign and submit to the film office an application for initial certification of the Rhode Island production. The application shall include such information and data as the film office deems necessary for the proper evaluation and administration of said application, including, but not limited to, any information about the motion picture production company, and a specific Rhode Island motion picture. The film office shall review the completed application and determine whether it meets the requisite criteria and qualifications for the initial certification for the production. If the initial certification is granted, the film office shall issue a notice of initial certification of the motion picture production to the motion picture production company and to the tax administrator. The notice shall state that, after appropriate review, the initial application meets the appropriate criteria for conditional eligibility. The notice of initial certification will provide a unique identification number for the production and is only a statement of conditional eligibility for the production and, as such, does not grant or convey any Rhode Island tax incentives benefits.

(b) Final certification of a production. Upon completion of the Rhode Island production activities, the applicant shall request a certificate of good standing from the Rhode Island division of taxation. Such certificates shall verify to the film office the motion picture production company's compliance with the requirements of subsection 44-31.2-2(5). The applicant shall properly prepare, sign and submit to the film office an application for final certification of the production and which must include the certificate of good standing from the division of taxation. In addition, the application shall contain such information and data as the film office determines is necessary for the proper evaluation and administration, including, but not limited to, any information about the motion picture production company, its investors and information about the production previously granted initial certification. The final application shall also contain a cost report and an "accountant's certification". The film office and tax administrator may rely without independent investigation, upon the accountant's certification, in the form of an opinion, confirming the accuracy of the information included in the cost report. Upon review of a duly completed and filed application, the film office will make a determination pertaining to the final

certification of the production. Within ninety (90) days after the division of taxation's receipt of the motion picture production company final certification and cost report, the division of taxation shall issue a certification of the amount of eredit the incentives for which the motion picture production company qualifies under § 44-31.2-5. To claim the tax eredit incentive, the division of taxation's certification as to the amount of the tax eredit incentives shall be attached to all state tax returns on which the eredit incentives are is claimed.

- (c) Final certification and <u>credits incentives</u>. Upon determination that the motion picture production company qualifies for final certification, the film office shall issue a letter to the production company indicating "certificate of completion of a state certified production". A motion picture production company is prohibited from using state funds, state loans or state guaranteed loans to qualify for the motion picture <u>tax credit incentives</u>. All documents that are issued by the film office pursuant to this section shall reference the identification number that was issued to the production as part of its initial certification.
- (d) The director of the department of administration Rhode Island film and television office, in consultation as needed with the tax administrator, shall promulgate such rules and regulations as are necessary to carry out the intent and purposes of this chapter in accordance with the general guidelines provided herein for the certification of the production and the resultant production eredit incentives.
- (e) The tax administrator of the division of taxation, in consultation with the director of the Rhode Island film and television office, shall promulgate such rules and regulations as are necessary to carry out the intent and purposes of this chapter in accordance with the general guidelines for the tax credit incentives provided herein.
- (f) Any motion picture production company applying for the <u>eredit incentive</u> shall be required to reimburse the division of taxation for any audits required in relation to granting the <u>eredit incentive</u>.

#### 44-31.2-6.1. Impact analysis and periodic reporting.

- (a) The film office shall not certify or approve any application under § 44-31.2-6 of this chapter until it has first prepared and publicly released an analysis of the impact the proposed investment will or may have on the state. The analysis shall be supported by appropriate data and documentation and shall consider, but not be limited to, the following factors:
- 31 (i) The impact on the industry or industries in which the applicant will be involved;
- 32 (ii) State fiscal matters, including the state budget (revenues and expenses);
  - (iii) The financial exposure of the taxpayers of the state under the plans for the proposed investment and negative foreseeable contingencies that may arise therefrom;

- (iv) The approximate number of full-time, part-time, temporary, seasonal and/or permanent jobs projected to be created, construction and non-construction;
- 3 (v) Identification of geographic sources of the staffing for identified jobs;
- 4 (vi) The projected duration of the identified construction jobs;

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- (vii) The approximate wage rates for each category of the identified jobs;
- 6 (viii) The types of fringe benefits to be provided with the identified jobs, including
  7 healthcare insurance and any retirement benefits;
- 8 (ix) The projected fiscal impact on increased personal income taxes to the state of Rhode 9 Island; and
  - (x) The description of any plan or process intended to stimulate hiring from the host community, training of employees or potential employees, and outreach to minority job applicants and minority businesses.
  - (b) The film office shall monitor every impact analysis it completes through the duration of any approved tax credit incentive. Such monitoring shall include annual reports made available to the public on the:
    - (1) Actual versus projected impact for all considered factors; and
    - (2) Verification of all commitments made in consideration of state incentives or aid.
  - (c) Upon its preparation and release of the analysis required by subsection (b) of this section, the film office shall provide copies of that analysis to the chairpersons of the house and senate finance committees, the house and senate fiscal advisors, the department of labor and training and the division of taxation. Any such analysis shall be available to the public for inspection by any person and shall by published by the tax administrator on the tax division website. Annually thereafter, through and including the second tax year after any taxpayer has applied for and received a tax credit incentives pursuant to this chapter, the department of labor and training shall certify to the chairpersons of the house and senate finance committees, the house and senate fiscal advisors, the corporation and the division of taxation that: (i) the actual number of new full-time jobs with benefits created by the state-certified production, not including construction jobs, is on target to meet or exceed the estimated number of new jobs identified in the analysis above, and (ii) the actual number of existing full-time jobs with benefits has not declined. For purposes of this section, "full-time jobs with benefits" means jobs that require working a minimum of thirty (30) hours per week within the state, with a median wage that exceeds by five percent (5%) the median annual wage for full-time jobs in Rhode Island and within the taxpayer's industry, with a benefit package that includes healthcare insurance plus other benefits typical of companies within the motion picture industry. The department of labor

and training shall also certify annually to the house and senate fiscal committee chairs, the house and senate fiscal advisors, and the division of taxation that jobs created by the state-certified production are "new jobs" in the state of Rhode Island, meaning that the employees of the motion picture production company are in addition to, and without a reduction of, those employees of the motion picture production company currently employed in Rhode Island, are not relocated from another facility of the motion picture production company in Rhode Island or are employees assumed by the motion picture production company as the result of a merger or acquisition of a company already located in Rhode Island. The certifications made by the department of labor and training shall be available to the public for inspection by any person and shall be published by the tax administrator on the tax division website.

- (d) The film office, with the assistance of the motion picture production company, the department of labor and training, the department of human services and the division of taxation shall provide annually an analysis of whether any of the employees of the motion picture production company has received RIte Care or RIte Share benefits and the impact such benefits or assistance may have on the state budget. This analysis shall be available to the public for inspection by any person and shall be published by the tax administrator on the tax division website. Notwithstanding any other provision of law or rule or regulation, the division of taxation, the department of labor and training and the department of human services are authorized to present, review and discuss project-specific tax or employment information or data with the film office, the chairpersons of the house and senate finance committees, and/or the house and senate fiscal advisors for the purpose of verification and compliance with this tax eredit incentive reporting requirement.
- (e) Any agreements or contracts entered into by the film office and the motion picture production company shall be sent to the division of taxation and be available to the public for inspection by any person and shall be published by the tax administrator on the tax division website.
- (f) By August 15th of each year the motion picture production company shall report the source and amount of any bonds, grants, loans, loan guarantees, matching funds or tax credits incentives received from any state governmental entity, state agency or public agency as defined in § 37-2-7 received during the previous state fiscal year. This annual report shall be sent to the division of taxation and be available to the public for inspection by any person and shall be published by the tax administrator on the tax division website.
- (g) By August 15th of each year the division of taxation shall report the name, address, and amount of tax credit incentives received for each motion picture production company during

- the previous state fiscal year to the film office, the chairpersons of the house and senate finance committees, the house and senate fiscal advisors, the department of labor and training and the division of taxation. This report shall be available to the public for inspection by any person and shall be published by the tax administrator on the tax division website.
- (h) On or before September 1, 2011, and every September 1 thereafter, the project lessee shall file an annual report with the tax administrator. Said report shall contain each full-time equivalent, part-time or seasonal employee's name, social security number, date of hire, and hourly wage as of the immediately preceding July 1 and such other information deemed necessary by the tax administrator. The report shall be filed on a form and in a manner prescribed by the tax administrator.

### 44-31.2-7. Information requests.

- (a) The director of the film office and his or her agents, for the purpose of ascertaining the propriety or correctness of any materials pertaining to the certification of any motion picture production or to eredits incentives claimed under the provisions of this chapter, may examine any books, papers, records, or memoranda bearing upon the matters required to be included in the return, report, or other statement, and may require the attendance of the person executing the return, report, or other statement, and may require the attendance of any taxpayer, or the attendance of any other person, and may examine the person under oath respecting any matter which the director or his or her agent deems pertinent or material in administration and application of this chapter and, where not inconsistent with other legal provisions, the director may request information from the tax administrator.
- (b) The tax administrator and his or her agents, for the purpose of ascertaining the correctness of any eredit incentive claimed under the provisions of this chapter, may examine any books, papers, records, or memoranda bearing upon matters required to be included in the return, report, or other statement, and may require the attendance of the person executing the return, report, or other statement, or of any officer or employee of any taxpayer, or the attendance of any other person, and may examine the person under oath respecting any matter which the tax administrator or his or her agent deems pertinent or material in determining the eligibility for eredits incentives claimed and may request information from the film office, and the film office shall provide the information in all cases to the tax administrator.

# 44-31.2-8. Hearings and appeals.

(a) From an action of the film office. For matters pertaining exclusively to application, production, and certification of motion picture productions, any person aggrieved by a denial action of the film office under this chapter shall notify the director of the film office in writing,

within thirty (30) days from the date of mailing of the notice of denial action by the film office and request a hearing relative to the denial or action. The director of the film office shall, as soon as is practicable, fix a time and place of hearing, and shall render a final decision. Appeals from a final decision of the director of the film office under this chapter are to the sixth (6th) division district court pursuant to chapter 35 of title 42 of the general laws.

(b) From denial of tax credit incentives. Any person aggrieved by the tax administrator's denial of a tax credit or tax benefit any incentive in this section shall notify the tax administrator in writing within thirty (30) days from the date of mailing of the notice of denial of the tax credit incentive and request a hearing relative to the denial of the tax credit incentive. The tax administrator shall, as soon as is practicable, fix a time and place for a hearing, and shall render a final decision. Appeals from a final decision of the tax administrator under this chapter are to the sixth (6th) division district court pursuant to chapter 8 of title 8 of the general laws. The taxpayer's right to appeal is expressly made conditional upon prepayment of all taxes, interest, and penalties, unless the taxpayer files a timely motion for exemption from prepayment with the district court in accordance with the requirements imposed pursuant to § 8-8-26 of the general laws.

#### 44-31.2-9. Transferability of the credit Transferability of the incentive.

- (a) Any motion picture production company tax credit incentive certificate issued in accordance with § 44-31.2-5, which has been issued to a motion picture production company or passed through in accordance with subsection 44-31.2-5(d), and to the extent not previously claimed against the tax incentive of the motion picture production company or of the owner of the certificate if the certificate was issued in accordance with subsection 44-31.2-5(d), may be transferred or sold by such company to another Rhode Island taxpayer, subject to the following conditions:
- (1) A single transfer or sale may involve one or more transferees, assignees or purchasers.

  A transfer or sale of the <u>credits incentives</u> may involve multiple transfers to one or more transferees, assignees or purchasers.
- (2) Transferors and sellers shall submit to the Rhode Island Film Office, and to the tax administrator in writing, a notification of any transfer or sale of tax credits incentives within thirty (30) days after the transfer or sale of such tax credits incentives. The notification shall include the transferor's tax credit incentive balance prior to transfer, the credit incentive certificate number, the name of the state-certified production, the transferor's remaining tax credit incentive balance after transfer, all tax identification numbers for both transferor and transferee, the date of transfer, the amount transferred, a copy of the credit incentive certificate, and any other information

2	notification submitted to the division of taxation shall include a processing fee of up to two
3	hundred dollars (\$200) per transferee which shall be deposited as general revenues.
4	(3) Failure to comply with this section will result in the disallowance of the tax eredit
5	incentive until the taxpayers are in full compliance.
6	(4) The transfer or sale of this credit any incentive does not extend the time in which the
7	credit incentive can be used. The carry forward period for credit the incentive that is transferred
8	or sold begins on the date on which the eredit incentive was originally granted by the film office.
9	(5) To the extent that the transferor did not have rights to claim or use the eredit incentive
10	at the time of the transfer, the division of taxation shall either disallow the eredit incentive
11	claimed by the transferee or recapture the eredit incentive from the transferee through any
12	collection method authorized by Rhode Island general law. The transferee's recourse is against
13	the transferor.
14	(6) The film office shall assess and collect an administrative fee of two hundred dollars
15	(\$200) per transfer, assignment or sale for issuing multiple motion picture production company
16	tax credit incentive certificates or for reissuing certificates.
17	(b) The transferee, assignee or purchaser shall apply such eredits incentives in the same
18	manner as the motion picture production company originally awarded the eredit incentive.
19	(c) For purposes of this chapter, any assignment or sales proceeds received by the motion
20	picture production company for its assignment or sale of the tax eredits incentives allowed
21	pursuant to this section shall be exempt from this title.
22	SECTION 3. Section 44-31.2-11 of the General Laws in Chapter 44-31.2 entitled
23	"Motion Picture Production Tax Credits" is hereby repealed.
24	<u>44-31.2-11. Sunset.</u>
25	No credits shall be issued on or after July 1, 2024, unless the production has received
26	initial certification under § 44-31.2-6(a) prior to July 1, 2024.
27	SECTION 4. Section 44-31.3-4 of the General Laws in Chapter 44-31.3 entitled "Musical
28	and Theatrical Production Tax Credits" is hereby repealed.
29	44-31.3-4. Sunset.
30	No credits shall be issued on or after July 1, 2019 unless the production has received
31	initial certification under subsection 44-31.3-2(c) prior to July 1, 2019.
32	SECTION 5. The title of Chapter 44-31.3 of the General Laws entitled "Musical and
33	Theatrical Production Tax Credits" is hereby amended to read as follows:

required by the Rhode Island office of film and television or the division of taxation. The

**CHAPTER 44-31.3** 

1	Musical and Theatrical Production Tax Credits
2	<u>CHAPTER 44-31.3</u>
3	MUSICAL AND THEATRICAL PRODUCTION INCENTIVES
4	SECTION 6. Sections 44-31.3-1, 44-31.3-2 and 44-31.3-3 of the General Laws in
5	Chapter 44-31.3 entitled "Musical and Theatrical Production Tax Credits" are hereby amended to
6	read as follows:
7	44-31.3-1. Declaration of purpose.
8	The general assembly finds and declares that it is Rhode Island's priority to reduce the
9	state's unemployment rate by stimulating new industries that have large employment growth
10	potential by providing tax incentives consisting of tax credits or rebates and other means
11	necessary and therefore recognizes that such incentives should be created for the arts and
12	entertainment industry. The purpose of this chapter is to create economic incentives for the
13	purpose of stimulating the local economy and reducing unemployment in Rhode Island.
14	44-31.3-2. Musical and theatrical production tax credits Musical and theatrical
15	production incentives.
16	(a) Definitions. As used in this chapter:
17	(1) "Accredited theater production" means a for-profit live stage presentation in a
18	qualified production facility, as defined in this chapter that is either: (i) A Pre-Broadway
19	production, or (ii) A Post-Broadway production.
20	(2) "Accredited theater production certificate" means a certificate issued by the film
21	office certifying that the production is an accredited theater production that meets the guidelines
22	of this chapter.
23	(3) "Advertising and public relations expenditure" means costs incurred within the state
24	by the accredited theater productions for goods or services related to the national marketing,
25	public relations, creation and placement of print, electronic, television, billboards and other forms
26	of advertising to promote the accredited theater production.
27	(4) "Payroll" means all salaries, wages, fees, and other compensation including related
28	benefits for services performed and costs incurred within Rhode Island.
29	(5) "Pre-broadway production" means a live stage production that, in its original or
30	adaptive version, is performed in a qualified production facility having a presentation scheduled
31	for Broadway's theater district in New York City within (12) months after its Rhode Island
32	presentation.
33	(6) "Post-broadway production" means a live stage production that, in its original or
34	adaptive version, is performed in a qualified production facility and opens its US tour in Rhode

Island after a presentation scheduled for Broadway's theater district in New York City.

- (7) "Production and performance expenditures" means a contemporaneous exchange of cash or cash equivalent for goods or services related to development, production, performance, or operating expenditures incurred in this state for a qualified theater production including, but not limited to, expenditures for design; construction and operation, including sets, special and visual effects, costumes, wardrobes, make-up, accessories; costs associated with sound, lighting, staging, payroll, transportation expenditures, advertising and public relations expenditures, facility expenses, rentals, per diems, accommodations and other related costs.
- (8) "Qualified production facility" means a facility located in the state of Rhode Island in which live theatrical productions are, or are intended to be, exclusively presented that contains at least one stage, a seating capacity of one thousand (1,000) or more seats, and dressing rooms, storage areas, and other ancillary amenities necessary for the accredited theater production.
- (9) "Resident" or "Rhode Island resident" means for the purpose of determination of eligibility for the tax incentives provided by this chapter, an individual who is domiciled in the state of Rhode Island or who is not domiciled in this state but maintains a permanent place of abode in this state and is in this state for an aggregate of more than one hundred eighty-three (183) days of the taxable year, unless the individual is in the armed forces of the United States.
- (10) "Rhode Island film and television office" means the office within the department of administration that has been established in order to promote and encourage the locating of film and television productions within the state of Rhode Island. The office is also referred to as the "film office".
- (11) (i) "Transportation expenditures" means expenditures for the packaging, crating, and transportation both to the state for use in a qualified theater production of sets, costumes, or other tangible property constructed or manufactured out of state, and/or from the state after use in a qualified theater production of sets, costumes, or other tangible property constructed or manufactured in this state and the transportation of the cast and crew to and from the state. Such term shall include the packaging, crating, and transporting of property and equipment used for special and visual effects, sound, lighting and staging, costumes, wardrobes, make-up, and related accessories and materials, as well as any other performance or production-related property and equipment.
- (ii) Transportation expenditures shall not include any costs to transport property and equipment to be used only for filming and not in a qualified theater production, any indirect costs, and expenditures that are later reimbursed by a third party, or any amounts that are paid to persons or entities as a result of their participation in profits from the exploitation of the

production.

- 2 (b) Tax Credit Incentives.
  - (1) Any person, firm, partnership, trust, estate, or other entity that receives an accredited theater production certificate shall be allowed an incentive consisting of a tax credit or rebate equal to twenty five percent (25%) thirty percent (30%) of the total production and performance expenditures and transportation expenditures for the accredited theater production and to be computed as provided in this chapter against a tax imposed by chapters 11, 12, 13, 14, 17, and 30 of this title. Said credit shall not exceed five million dollars (\$5,000,000) and shall be limited to certified production cost directly attributable to activities in the state and transportation expenditures defined above. The total production budget shall be a minimum of one hundred thousand dollars (\$100,000).
  - (2) No more than fifteen million dollars (\$15,000,000) in total may be issued for any tax year for motion picture tax credits incentives pursuant to chapter 31.2 of this title and/or musical and theatrical production tax credits incentives pursuant to this chapter. Said credits incentives shall be equally available to motion picture productions and musical and theatrical productions. No specific amount shall be set aside for either type of production.
  - (3) The tax eredits incentives shall be allowed against the tax for the taxable period in which the eredit incentive is earned and can be carried forward for not more than three (3) succeeding tax years.
  - (4) Credits Incentives allowed to a company that is a subchapter S corporation, partnership, or a limited liability company that is taxed as a partnership, shall be passed through respectively to persons designated as partners, members, or owners on a pro rata basis or pursuant to an executed agreement among such persons designated as subchapter S corporation shareholders, partners, or members documenting an alternate distribution method without regard to their sharing of other tax or economic attributes of such entity.
  - (5) If the company has not claimed the tax credits incentives in whole or part, taxpayers eligible for the tax credits incentives may assign, transfer, or convey the tax credits incentives, in whole or in part, by sale or otherwise, to any individual or entity and such assignee of the tax credits incentives that have not claimed the tax credits incentives in whole or part may assign, transfer, or convey the tax credits incentives, in whole or in part, by sale or otherwise, to any individual or entity. The assignee of the tax credits incentives may use acquired credits incentives to offset up to one hundred percent (100%) of the tax liabilities otherwise imposed pursuant to chapter 11, 12, 13 (other than the tax imposed under § 44-13-13), 14, 17, or 30 of this title. The assignee may apply the tax credit incentives against taxes imposed on the assignee for not more

- than three (3) succeeding tax years. The assignor shall perfect the transfer by notifying the state of Rhode Island division of taxation, in writing, within thirty (30) calendar days following the effective date of the transfer and shall provide any information as may be required by the division of taxation to administer and carry out the provisions of this section.
- (6) For purposes of this chapter, any assignment or sales proceeds received by the assignor for its assignment or sale of the tax credits incentives allowed pursuant to this section shall be exempt from this title.
- (7) In the case of a corporation, this credit is the incentives are only allowed against the tax of a corporation included in a consolidated return that qualifies for the credit incentives and not against the tax of other corporations that may join in the filing of a consolidated tax return.
  - (c) Certification and administration.

- (1) The applicant shall properly prepare, sign, and submit to the film office an application for initial certification of the theater production. The application shall include such information and data as the film office deems reasonably necessary for the proper evaluation and administration of said application, including, but not limited to, any information about the theater production company and a specific Rhode Island live theater or musical production. The film office shall review the completed application and determine whether it meets the requisite criteria and qualifications for the initial certification for the production. If the initial certification is granted, the film office shall issue a notice of initial certification of the accredited theater production to the theater production company and to the tax administrator. The notice shall state that, after appropriate review, the initial application meets the appropriate criteria for conditional eligibility. The notice of initial certification will provide a unique identification number for the production and is only a statement of conditional eligibility for the production and, as such, does not grant or convey any Rhode Island tax benefits.
- (2) Upon completion of an accredited theater production, the applicant shall properly prepare, sign, and submit to the film office an application for final certification of the accredited theater production. The final application shall also contain a cost report and an "accountant's certification." The film office and tax administrator may rely without independent investigation, upon the accountant's certification, in the form of an opinion, confirming the accuracy of the information included in the cost report. Upon review of a duly completed and filed application and upon no later than thirty (30) days of submission thereof, the division of taxation will make a determination pertaining to the final certification of the accredited theater production and the resultant tax credits incentives.
  - (3) Upon determination that the company qualifies for final certification and the resultant

- tax credits incentives, the tax administrator of the division of taxation shall issue to the company:
- 2 (i) An Accredited Theater Production Certificate; and (ii) A tax eredit incentive certificate in an
- 3 amount in accordance with this section (b) hereof. A musical and theatrical production company
- 4 is prohibited from using state funds, state loans, or state guaranteed loans to qualify for the
- 5 motion picture tax credit incentives. All documents that are issued by the film office pursuant to
- 6 this section shall reference the identification number that was issued to the production as part of
- 7 its initial certification.

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- 8 (4) The director of the department of administration, in consultation as needed with the
- 9 tax administrator, shall promulgate such rules and regulations as are necessary to carry out the
- intent and purposes of this chapter in accordance with the general guidelines provided herein for
  - the certification of the production and the resultant production eredit incentive.
- 12 (5) If information comes to the attention of the film office that is materially inconsistent
- with representations made in an application, the film office may deny the requested certification.
- In the event that tax credits incentives or a portion of tax credits incentives are subject to
- 15 recapture for ineligible costs and such tax credits incentives have been transferred, assigned,
- and/or allocated, the state will pursue its recapture remedies and rights against the applicant of the
- 17 theater production tax credits incentives. No redress shall be sought against assignees, sellers,
  - transferees, or allocates of such eredits incentives.
  - (d) Information requests.
- 20 (i) The director of the film office, and his or her agents, for the purpose of ascertaining
- 21 the correctness of any eredit incentive claimed under the provisions of this chapter, may examine
- 22 any books, paper, records, or memoranda bearing upon the matters required to be included in the
- 23 return, report, or other statement, and may require the attendance of the person executing the
- return, report, or other statement, or of any officer or employee of any taxpayer, or the attendance
- of any other person, and may examine the person under oath respecting any matter that the
- director, or his or her agent, deems pertinent or material in administration and application of this
- 27 chapter and where not inconsistent with other legal provisions, the director may request
- 28 information from the tax administrator.
- 29 (ii) The tax administrator, and his or her agents, for the purpose of ascertaining the
- 30 correctness of any <u>credit incentive</u> claimed under the provisions of this chapter, may examine any
- 31 books, paper, records, or memoranda bearing upon the matters required to be included in the
- 32 return, report, or other statement, and may require the attendance of the person executing the
- return, report, or other statement, or of any officer or employee of any taxpayer, or the attendance
- of any other person, and may examine the person under oath respecting any matter which the tax

- administrator or his or her agent deems pertinent or material in determining the eligibility for eredits incentives claimed and may request information from the film office, and the film office shall provide the information in all cases to the tax administrator.
- (e) The film office shall comply with the impact analysis and periodic reporting 5 provisions of § 44-31.2-6.1.

#### 44-31.3-3. Hearings and appeals.

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- (a) From an action of the film office. For matters pertaining exclusively to application, production, and certification of musical and theatrical productions, any person aggrieved by a denial action of the film office under this chapter shall notify the director of the film office in writing, within thirty (30) days from the date of mailing of the notice of denial action by the film office and request a hearing relative to the denial or action. The director of the film office shall, as soon as is practicable, fix a time and place of hearing, and shall render a final decision. Appeals from a final decision of the director of the film office under this chapter are to the sixth (6th) division district court pursuant to chapter 35 of title 42 of the general laws.
- (b) From denial of tax eredit incentives. Any person aggrieved by the tax administrator's denial of a tax eredit or tax benefit incentive in this section shall notify the tax administrator in writing within thirty (30) days from the date of mailing of the notice of denial of the tax credit or <u>rebate</u> and request a hearing relative to the denial of the <u>tax credit</u> <u>incentive</u>. The tax administrator shall, as soon as is practicable, fix a time and place for a hearing, and shall render a final decision. Appeals from a final decision of the tax administrator under this chapter are to the sixth (6th) division district court pursuant to chapter 8 of title 8 of the general laws. The taxpayer's right to appeal is expressly made conditional upon prepayment of all taxes, interest, and penalties, unless the taxpayer files a timely motion for exemption from prepayment with the district court in accordance with the requirements imposed pursuant to § 8-8-26 of the general laws.
- SECTION 7. Section 44-31.3-4 of the General Laws in Chapter 44-31.3 entitled "Musical and Theatrical Production Tax Credits" is hereby repealed.
- 27 44-31.3-4. Sunset.
- 28 No credits shall be issued on or after July 1, 2019 unless the production has received 29 initial certification under subsection 44-31.3-2(c) prior to July 1, 2019.
- 30 SECTION 8. This act shall take effect upon passage.

LC004533

# **EXPLANATION**

## BY THE LEGISLATIVE COUNCIL

OF

# AN ACT

# RELATING TO TAXATION -- MOTION PICTURE PRODUCTION TAX CREDITS

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1 This act would increase motion picture and musical and theatrical production tax or 2 rebate incentives from twenty-five percent (25%) to thirty percent (30%) of the state-certified 3 production costs, and would eliminate the sunset clauses for the incentives granted for those 4 productions. This act would take effect upon passage. 5 LC004533