

2021 -- S 0365

LC001610

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2021

A N A C T

RELATING TO TAXATION -- REAL ESTATE CONVEYANCE TAX

Introduced By: Senators Kallman, Murray, Goodwin, Cano, Ruggerio, Euer, Acosta,  
Seveney, and Mack

Date Introduced: February 25, 2021

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

1 SECTION 1. Sections 44-25-1 and 44-25-2 of the General Laws in Chapter 44-25 entitled  
2 "Real Estate Conveyance Tax" are hereby amended to read as follows:

3 **44-25-1. Tax imposed -- Payment -- Burden.**

4 (a) There is imposed, on each deed, instrument, or writing by which any lands, tenements,  
5 or other realty sold is granted, assigned, transferred, or conveyed to, or vested in, the purchaser or  
6 purchasers, or any other person or persons, by his or her or their direction, or on any grant,  
7 assignment, transfer, or conveyance or such vesting, by such persons which has the effect of making  
8 any real estate company an acquired real estate company, when the consideration paid exceeds one  
9 hundred dollars (\$100), a tax at the rate of (1) two dollars and thirty cents (\$2.30) for each five  
10 hundred dollars (\$500) or fractional part of it of the first five hundred thousand dollars (\$500,000)  
11 of the consideration paid, and (2) at the rate of four dollars and sixty cents (\$4.60) for each five  
12 hundred dollars (\$500), or fractional part of it, of the consideration paid in excess of five hundred  
13 thousand dollars (\$500,000) ~~which that~~ is paid for the purchase of property or the interest in an  
14 acquired real estate company (inclusive of the value of any lien or encumbrance remaining at the  
15 time of the sale, grant, assignment, transfer or conveyance or vesting occurs, or in the case of an  
16 interest in an acquired real estate company, a percentage of the value of such lien or encumbrance  
17 equivalent to the percentage interest in the acquired real estate company being granted, assigned,  
18 transferred, conveyed or vested), ~~which.~~ The tax is payable at the time of making, the execution,  
19 delivery, acceptance or presentation for recording of any instrument affecting such transfer grant,

1 assignment, transfer, conveyance or vesting. In the absence of an agreement to the contrary, the tax  
2 shall be paid by the grantor, assignor, transferor or person making the conveyance or vesting.

3 (b) In the event no consideration is actually paid for the lands, tenements, or realty, the  
4 instrument or interest in an acquired real estate company of conveyance shall contain a statement  
5 to the effect that the consideration is such that no documentary stamps are required.

6 (c) ~~The tax administrator shall contribute~~ The tax shall be distributed as follows:

7 (i) With respect to the portion of the tax assessed against the first five hundred thousand  
8 dollars (\$500,000) of the consideration paid: the tax administrator shall contribute to the distressed  
9 community relief program the sum of thirty cents (\$.30) per two dollars and thirty cents (\$2.30) of  
10 the face value of the stamps to be distributed pursuant to § 45-13-12, and to the housing resources  
11 commission restricted receipts account the sum of thirty cents (\$.30) per two dollars and thirty cents  
12 (\$2.30) of the face value of the stamps. ~~Funds will be administered by the office of housing and~~  
13 ~~community development, through the housing resources commission.~~ The state shall retain sixty  
14 cents (\$.60) for state use. The balance of the tax shall be retained by the municipality collecting the  
15 tax.

16 (ii) With respect to the portion of the tax assessed against the consideration paid in excess  
17 of five hundred thousand dollars (\$500,000): the tax administrator shall contribute to the distressed  
18 community relief program the sum of thirty cents (\$.30) per four dollars and sixty cents (\$4.60) of  
19 the face value of the stamps to be distributed pursuant to § 45-13-12, to the housing resources  
20 commission restricted receipt account the sum of thirty cents (\$.30) per four dollars and sixty cents  
21 (\$4.60) of the face value of the stamps, and to the housing production fund established pursuant to  
22 § 42-128-10(b) the sum of two dollars and thirty cents (\$2.30) per four dollars and sixty cents  
23 (\$4.60) of the face value of the stamps. The state shall retain sixty cents (\$.60) for state use. The  
24 balance of the tax shall be retained by the municipality collecting the tax.

25 (iii) Notwithstanding the above, in the case of the tax on the grant, transfer, assignment or  
26 conveyance or vesting with respect to an acquired real estate company, the tax shall be collected  
27 by the tax administrator and shall be distributed to the municipality where the real estate owned by  
28 the acquired real estate company is located provided, however, in the case of any such tax collected  
29 by the tax administrator, if the acquired real estate company owns property located in more than  
30 one municipality, the proceeds of the tax shall be allocated amongst said municipalities in the  
31 proportion the assessed value of said real estate in each such municipality bears to the total of the  
32 assessed values of all of the real estate owned by the acquired real estate company in Rhode Island.  
33 Provided, however, in fiscal years 2004 and 2005, from the proceeds of this tax, the tax  
34 administrator shall deposit as general revenues the sum of ninety cents (\$.90) per two dollars and

1 thirty cents (\$2.30) of the face value of the stamps. The balance of the tax on the purchase of  
2 property shall be retained by the municipality collecting the tax. The balance of the tax on the  
3 transfer with respect to an acquired real estate company, shall be collected by the tax administrator  
4 and shall be distributed to the municipality where the property for which interest is sold is  
5 physically located. Provided, however, that in the case of any tax collected by the tax administrator  
6 with respect to an acquired real estate company where the acquired real estate company owns  
7 property located in more than one municipality, the proceeds of the tax shall be allocated amongst  
8 the municipalities in proportion that the assessed value in any such municipality bears to the  
9 assessed values of all of the real estate owned by the acquired real estate company in Rhode Island.  
10 With respect to the revenue collected by the division of taxation on behalf of each municipality in  
11 this section, before distributing said revenue to the municipalities, a two percent (2%)  
12 administrative fee shall be deducted therefrom and transferred to the general fund.

13 (d) For purposes of this section, the term "acquired real estate company" means a real estate  
14 company that has undergone a change in ownership interest if (i) such change does not affect the  
15 continuity of the operations of the company; and (ii) the change, whether alone or together with  
16 prior changes has the effect of granting, transferring, assigning or conveying or vesting, transferring  
17 directly or indirectly, 50% or more of the total ownership in the company within a period of three  
18 (3) years. For purposes of the foregoing subsection (ii) hereof, a grant, transfer, assignment or  
19 conveyance or vesting, shall be deemed to have occurred within a period of three (3) years of  
20 another grant(s), transfer(s), assignment(s) or conveyance(s) or vesting(s) if during the period the  
21 granting, transferring, assigning or conveying or party provides the receiving party a legally binding  
22 document granting, transferring, assigning or conveying or vesting said realty or a commitment or  
23 option enforceable at a future date to execute the grant, transfer, assignment or conveyance or  
24 vesting.

25 (e) A real estate company is a corporation, limited liability company, partnership or other  
26 legal entity which meets any of the following:

27 (i) Is primarily engaged in the business of holding, selling or leasing real estate, where 90%  
28 or more of the ownership of said real estate is held by 35 or fewer persons and which company  
29 either (a) derives 60% or more of its annual gross receipts from the ownership or disposition of real  
30 estate; or (b) owns real estate the value of which comprises 90% or more of the value of the entity's  
31 entire tangible asset holdings exclusive of tangible assets which are fairly transferrable and actively  
32 traded on an established market; or

33 (ii) 90% or more of the ownership interest in such entity is held by 35 or fewer persons and  
34 the entity owns as 90% or more of the fair market value of its assets a direct or indirect interest in

1 a real estate company. An indirect ownership interest is an interest in an entity 90% or more of  
2 which is held by 35 or fewer persons and the purpose of the entity is the ownership of a real estate  
3 company.

4 (f) In the case of a grant, assignment, transfer or conveyance or vesting which results in a  
5 real estate company becoming an acquired real estate company, the grantor, assignor, transferor, or  
6 person making the conveyance or causing the vesting, shall file or cause to be filed with the division  
7 of taxation, at least five (5) days prior to the grant, transfer, assignment or conveyance or vesting,  
8 notification of the proposed grant, transfer, assignment, or conveyance or vesting, the price, terms  
9 and conditions of thereof, and the character and location of all of the real estate assets held by real  
10 estate company and shall remit the tax imposed and owed pursuant to subsection (a) hereof. Any  
11 such grant, transfer, assignment or conveyance or vesting which results in a real estate company  
12 becoming an acquired real estate company shall be fraudulent and void as against the state unless  
13 the entity notifies the tax administrator in writing of the grant, transfer, assignment or conveyance  
14 or vesting as herein required in subsection (f) hereof and has paid the tax as required in subsection  
15 (a) hereof. Upon the payment of the tax by the transferor, the tax administrator shall issue a  
16 certificate of the payment of the tax which certificate shall be recordable in the land evidence  
17 records in each municipality in which such real estate company owns real estate. Where the real  
18 estate company has assets other than interests in real estate located in Rhode Island, the tax shall  
19 be based upon the assessed value of each parcel of property located in each municipality in the state  
20 of Rhode Island.

21 **44-25-2. Exemptions.**

22 (a) The tax imposed by this chapter does not apply to any instrument or writing given to  
23 secure a debt.

24 (b) The tax imposed by this chapter does not apply to any deed, instrument, or writing  
25 wherein the United States, the state of Rhode Island, or its political subdivisions are designated the  
26 grantor.

27 (c) The tax imposed by this chapter does not apply to any deed, instrument, or writing that  
28 has or shall be executed, delivered, accepted, or presented for recording in furtherance of, or  
29 pursuant to, that certain master property conveyance contract dated December 29, 1982, and  
30 recorded in the land evidence records of the city of Providence on January 27, 1983, at 1:30 p.m.  
31 in book 1241 at page 849, and relating to the capital center project in the city of Providence.

32 (d) The qualified sale of a mobile or manufactured home community to a resident-owned  
33 organization as defined in § 31-44-1 is exempt from the real estate conveyance tax imposed under  
34 this chapter.

1 (e) No transfer tax or fee shall be imposed by a land trust or municipality upon the  
2 acquisition of real estate by the state of Rhode Island or any of its political subdivisions.

3 (f) Nothing in § 44-25-1(a) shall be construed to impose a tax upon any grant, assignment,  
4 transfer, conveyance or vesting of any interest, direct or indirect, among owners, members or  
5 partners in any real estate company with respect to an affordable housing development where:

6 (i) The housing development has been financed in whole or in part with federal low-income  
7 tax credits pursuant to §42 of the Internal Revenue Code; or

8 (ii) At least one of the owners, members or partners of the company is a Rhode Island  
9 nonprofit corporation or an entity exempt from tax under § 501(c)(3) of the Internal Revenue Code,  
10 or is owned by a Rhode Island nonprofit corporation or an entity that is exempt from tax under §  
11 501(c)(3) of the Internal Revenue Code, and the housing development is subject to a recorded deed  
12 restriction or declaration of land use restrictive covenants in favor of the Rhode Island housing and  
13 mortgage finance corporation, the state of Rhode Island housing resources commission, the federal  
14 home loan bank or any of its members, or any other state or local government instrumentality under  
15 an affordable housing program. No such real estate company shall be an acquired real estate  
16 company under this section.

17 SECTION 2. Section 42-128-10 of the General Laws in Chapter 42-128 entitled "Rhode  
18 Island Housing Resources Act of 1998" is hereby amended to read as follows:

19 **42-128-10. Appropriations.**

20 (a) The general assembly shall annually appropriate any sums it may deem necessary to  
21 enable the commission to carry out its assigned purposes; and the state controller is authorized and  
22 directed to draw his or her orders upon the general treasurer for the payment of any sums  
23 appropriated or so much as may be from time to time required, upon receipt by him or her of proper  
24 vouchers approved by the chairperson or the executive director.

25 (b) There is hereby established a restricted receipt account within the general fund of the  
26 state, to be known as the "housing production fund". Funds from this account shall be administered  
27 by the Rhode Island housing and mortgage finance corporation, subject to all program and reporting  
28 guidelines adopted by the housing resources commission, for housing production initiatives,  
29 including:

30 (1) Financial assistance by loan, grant, or otherwise, for the planning, production, or  
31 preservation of housing opportunities in Rhode Island, including housing affordable to workers and  
32 located near major workforce centers; or

33 (2) Technical and financial assistance for cities and towns to support increased local  
34 housing production, including by reducing regulatory barriers.

1 SECTION 3. Chapter 42-128 of the General Laws entitled "Rhode Island Housing  
2 Resources Act of 1998" is hereby amended by adding thereto the following section:

3 **42-128-10.1. Restrictions on the use of the Housing Production Fund.**

4 (a) Notwithstanding any laws to the contrary, any project funded in total or in part under §  
5 42-128-10(b)(1) shall include a requirement that any contractor and subcontractor working on the  
6 project shall have an apprenticeship program as defined herein for all apprenticeable crafts that will  
7 be employed on the project at the time of bid. The provisions of the section shall only apply to  
8 contractors and subcontractors with five (5) or more employees. For purposes of this section, an  
9 apprenticeship program is one that is registered with and approved by the United States Department  
10 of Labor in conformance with 29 C.F.R. 29 and 29 C.F.R. 30; and

11 (1) The department of labor and training must provide information and technical assistance  
12 to affected governmental, quasi-governmental agencies, and any contractors awarded projects  
13 relative to their obligations under this statute.

14 (2) The department of labor and training may also impose a penalty of up to five hundred  
15 dollars (\$500) for each calendar day of noncompliance with this section, as determined by the  
16 director of labor and training. Mere errors and/or omissions shall not be grounds for imposing a  
17 penalty under this subsection.

18 (3) Any penalties assessed under this statute shall be paid to the housing production fund.

19 (4) To the extent that any of the provisions contained in § 37-13-3.2 conflict with the  
20 requirements for federal aid contracts, federal law and regulations shall control.

21 (b) Projects funded under § 42-128-10(b)(1) with total costs valued at five-million dollars  
22 (\$5,000,000) or more shall be deemed public works and be subject to requirements set forth in §37-  
23 13.

24 (c) In administering the housing production fund, RI housing shall fund new housing  
25 construction projects and rental assistance in roughly equal proportion.

26 SECTION 4. This act shall take effect upon passage.

=====  
LC001610  
=====

EXPLANATION  
BY THE LEGISLATIVE COUNCIL  
OF  
A N A C T  
RELATING TO TAXATION -- REAL ESTATE CONVEYANCE TAX

\*\*\*

1           This act would provide that a portion of the real estate conveyance tax be apportioned to a  
2 newly established restricted receipt account known as the housing production fund.

3           This act would take effect upon passage.

=====  
LC001610  
=====