

2023 -- S 0329

LC001960

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2023

A N A C T

RELATING TO FOOD AND DRUGS -- KRATOM CONSUMER PROTECTION ACT

Introduced By: Senators DiPalma, Miller, Euer, Acosta, and Gallo

Date Introduced: February 16, 2023

Referred To: Senate Judiciary

It is enacted by the General Assembly as follows:

1 SECTION 1. Title 21 of the General Laws entitled "FOOD AND DRUGS" is hereby
2 amended by adding thereto the following chapter:

3 CHAPTER 28.12

4 KRATOM CONSUMER PROTECTION ACT

5 **21-28.12-1. Short title.**

6 This chapter shall be known and may be cited as the "Kratom Consumer Protection Act."

7 **21-28.12-2. Definitions.**

8 As used in this chapter:

9 (1) "Department" means the department of health.

10 (2) "Director" means the director of the department of health.

11 (3) "Food" means a food, food product, food ingredient, dietary ingredient, dietary
12 supplement, or beverage for human consumption.

13 (4) "Kratom extract" means a food product or dietary ingredient containing any part of the
14 leaf of the plant *Mitragyna speciosa* that has been extracted and concentrated in order to provide
15 more standardized dosing.

16 (5) "Kratom product" means a food product or dietary ingredient containing any part of the
17 leaf of the plant *Mitragyna speciosa* or an extract of it, and is manufactured as a powder, capsule,
18 pill, beverage, or other edible form. All kratom products are foods.

19 (6) "Processor" means a person that sells, prepares, manufactures, distributes, or maintains

1 kratom products, or advertises, represents, or holds itself out as selling, preparing, or maintaining
2 kratom products.

3 (7) “Retailer” means any person that sells, distributes, advertises, represents, or holds itself
4 out as selling or maintaining kratom products.

5 **21-28.12-3. Kratom product limitations.**

6 A processor shall not prepare, distribute, sell, or expose for sale any of the following:

7 (1) A kratom product that is adulterated with a dangerous non-kratom substance. A kratom
8 product is adulterated with a dangerous non-kratom substance if the kratom product is mixed or
9 packed with a non-kratom substance and that substance affects the quality or strength of the kratom
10 product to such a degree as to render the kratom product injurious to a consumer.

11 (2) A kratom product that is contaminated with a dangerous non-kratom substance. A
12 kratom product is contaminated with a dangerous non-kratom substance if the kratom product
13 contains a poisonous or otherwise deleterious non-kratom ingredient, including, but not limited to,
14 the substances listed in § 21-28-2.08.

15 (3) A kratom extract that contains levels of residual solvents higher than is allowed in the
16 U.S. Pharmacopeia 467.

17 (4) A kratom product containing a level of 7-hydroxymitragynine in the alkaloid fraction
18 that is greater than two percent (2%) of the overall alkaloid composition of the product.

19 (5) A kratom product containing any synthetic alkaloids including synthetic mitragynine,
20 synthetic 7-hydroxymitragynine, or any other synthetically derived compounds of the kratom plant.

21 (6) A kratom product that does not provide adequate labeling directions necessary for safe
22 and effective use by consumers, including a recommended serving size.

23 **21-28.12-4. Age limits.**

24 A processor shall not distribute, sell, or expose for sale a kratom product to an individual
25 under eighteen (18) years of age.

26 **21-28.12-5. Kratom product registration.**

27 (a) A processor shall register annually any kratom product intended to be offered for sale
28 to an end consumer in Rhode Island that is in an approved kratom delivery form and pay a fee,
29 adjusted annually, to cover all administrative costs for processing and administering such
30 registrations. The registration shall include a certificate of analysis from a certified independent
31 third-party laboratory showing compliance with the requirements of this chapter for safe kratom
32 products.

33 (b) Product non-compliance reports. Upon receipt of a violation report on any kratom
34 product offered for sale, the department shall require the processor to produce an updated and

1 current certificate of analysis in a reasonable time frame from a certified independent third-party
2 laboratory showing compliance with the requirements of this chapter for safe kratom products. If
3 the processor does not provide the certificate of analysis in the specified time frame, the registration
4 for that product shall be revoked.

5 (c) Adverse event reports. Upon receipt of any adverse event related to a registered kratom
6 product, the processor shall be required to submit a copy via certified mail to the department their
7 adverse event report that is required to be submitted to the U.S. Food and Drug Administration
8 (FDA) under Section 761 of the Federal Food Drug & Cosmetic Act (21 U.S.C. §379aa-1(b)(1)).
9 Any documented failure to report an adverse event to the department shall authorize the department
10 to revoke the product's registration.

11 (d) Third-party verification: If the department has a reasonable basis to require an
12 independent third-party test of a registered kratom product by a laboratory of the department's
13 choice, the processor shall be required to submit payment for the test within a reasonable time
14 frame. If the processor does not tender payment to the department within thirty (30) days of receipt
15 of the invoice for the testing, the department shall revoke the registration for that product.

16 **21-28.12-6. Violations.**

17 (a) A processor that violates the provisions of § 21-28.12-3 shall be subject to an
18 administrative fine of not more than five hundred dollars (\$500) for the first offense and not more
19 than one thousand dollars (\$1,000) for a second or subsequent offense. Upon the request of a person
20 to whom an administrative fine is issued, the director shall conduct a hearing in accordance with
21 the procedures as set forth in chapter 35 of title 42 ("administrative procedures").

22 (b) A retailer does not violate § 21-28.12-3 if it is shown by a preponderance of the
23 evidence that the retailer relied in good faith upon the representations of a manufacturer, processor,
24 packer, or distributor of food represented to be a kratom product.

25 SECTION 2. This act shall take effect on September 1, 2023.

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EXPLANATION
BY THE LEGISLATIVE COUNCIL
OF
A N A C T
RELATING TO FOOD AND DRUGS -- KRATOM CONSUMER PROTECTION ACT

1 This act would regulate the distribution of the product known as "kratom" and would ban
2 the adulteration of kratom with a dangerous non-kratom substance as to render the product injurious
3 to a consumer. This act would require that any kratom product shall contain adequate labeling
4 directions necessary for safe and effective use by consumers. Violations of this chapter would be
5 subject to administrative fines from five hundred dollars (\$500) to one thousand dollars (\$1,000).

6 This act would take effect on September 1, 2023.

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